Pecyn Dogfennau



Mark James LLM, DPA, DCA Prif Weithredwr, Chief Executive, Neuadd y Sir, Caerfyrddin. SA31 1JP County Hall, Carmarthen. SA31 1JP

DYDD LLUN, 29 EBRILL 2019

AT: HOLL AELODAU'R BWRDD GWEITHREDOL

YR WYF DRWY HYN YN EICH GALW I FYNYCHU CYFARFOD O'R **BWRDD GWEITHREDOL** A GYNHELIR YN **SIAMBR**, - **NEUADD Y SIR**, **CAERFYRDDIN**. **SA31 1JP**. AM **10.00 YB**, **DYDD MAWRTH**, **7FED MAI**, **2019** ER MWYN CYFLAWNI'R MATERION A AMLINELLIR AR YR AGENDA SYDD YNGHLWM

Mark James DYB

PRIF WEITHREDWR



| Swyddog Democrataidd: | Kevin Thomas. |
|------------------------------|------------------------|
| Ffôn (Ilinell uniongyrchol): | 01267 224027 |
| E-bost: | kjthomas@sirgar.gov.uk |
| Cyf: | AD016-001 |



Y BWRDD GWEITHREDOL AELODAETH - 10 AELOD

| ALLODALIII - 10 ALLOD | | | |
|--------------------------------------|--|--|--|
| Cynghorydd | Portffolio | | |
| Cynghorydd Emlyn Dole | Arweinydd Arweinyddiaeth a Strategaeth Gorfforaethol; Cadeirydd y Bwrdd Gweithredol; Cynrychioli'r Cyngor ar CLILC; Datblygu Economaidd; Yn cynrychioli'r Cyngor ar Ranbarth Dinas Bae Abertawe; Cydweithio; Marchnata a'r Cyfryngau; Penodi Aelodau o'r Bwrdd Gweithredol; Penderfynu ar bortffolios ABG; Cyswllt â'r Prif Weithredwr; Bwrdd Gwasanaethau Cyhoeddus | | |
| Cynghorydd Mair Stephens | Dirprwy Arweinydd Rheolwr Busnes y Cyngor; Adnoddau Dynol; Rheoli Perfformiad; Archwilio Cymru; Hyfforddiant; T.G.Ch; T.I.C. Cynllunio strategol | | |
| Cynghorydd Glynog Davies | Addysg a Phlant Ysgolion; Gwasanaethau Plant; Anghenion Addysgol Arbennig; Diogelu; Cartrefi Seibiant; Gwasanaeth Gwella Ysgolion Integredig Rhanbarthol; Dysgu Oedolion yn y Gymuned; Gwasanaethau Ieuenctid; Gwasanaethau Arlwyo Ysgolion, Aelod Arweiniol dros Blant a Phobl Ifanc; Llysgennad Ieuenctid | | |
| Cynghorydd Cefin Campbell | Cymunedau a Materion Gwledig Materion Gwledig ac Ymgysylltu â'r Gymuned; Diogelwch Cymunedol; Yr Heddlu; Deddf Gwrthderfysgaeth a Diogelwch 2015; Trechu Tlodi; Llesiant Cenedlaethau'r Dyfodol; Cyswllt y Trydydd Sector; Cydraddoldeb | | |
| Cynghorydd Hazel Evans | Amgylchedd Sbwriel; Clanhau Strydoedd; Gwasanaethau Priffyrdd aThrafnidiaeth; Cynnal a Chadw Tiroedd; Gwasanaethau Adeiladu; Gofalu; Clanhau Adeiladau; Cynlluniau Argyfwng; Llifogydd | | |
| Cynghorydd Linda Evans | Tai Tai - Cyhoeddus; Tai - Preifat; Heneiddio'n dda | | |
| Cynghorydd Peter Hughes Griffiths | Diwylliant, Chwaraeon a Thwristiaeth Llysgennad Cynghorau Tref a Chymuned; Datblygu'r laith Gymraeg; Theatrau; Chwaraeon; Canolfannau Hamdden; Amgueddfeydd; Llyfrgelloedd; Parciau Gwledig; Twristiaeth. | | |
| Cynghorydd Philip Hughes | Diogelu'r Cyhoedd Safonau Masnach; Iechyd yr Amgylchedd. Gorfodaeth Amgylcheddol; Gorfodaeth Cynllunio; Gwastraff Didrwydded; Gwasanaethau Parcio; Bio amrywiaeth | | |
| Cynghorydd David Jenkins | Adnoddau Cyllid a'r Gyllideb; Effeithlonrwydd Corfforaethol; Rheoli Eiddo / Asedau; Caffael; Budd-daliadau Tai; Refeniw; Gwasanaethau Statudol (Crwneriaid, Cofrestryddion, Etholiadol, Arglwydd Rhaglaw); Hyrwyddwr y Lluoedd Arfog; Canolfannau Cyswllt a Chanolfannau Gwasanaethau Cwsmeriaid | | |
| Cynghorydd Jane Tremlett | Gofal Cymdeithasol ac lechyd Gwasanaethau Cymdeithasol i Oedolion; Gofal Preswyl; Gofal Cartref; Anableddau Dysgu; lechyd Meddwl; Cyswllt / Cydweithio / Integreiddio â'r GIG; Gwasanaethau Arlwyo Cartefi Gofal, Pencampwr Gofalwyr; Llysgennad Anabledd; Pencampwr Gofal Dementia | | |



AGENDA

- 1. YMDDIHEURIADAU AM ABSENOLDEB.
- 2. DATGAN BUDDIANNAU PERSONOL.
- 3. LLOFNODI FEL COFNOD CYWIR COFNODION CYFARFOD Y 5 10
 BWRDD GWEITHREDOL A GYNHALWYD AR Y 1AF EBRILL 2019
- 4. CWESTIYNAU Â RHYBUDD GAN YR AELODAU
- 5. CWESTIYNAU A RHYBYDD GAN Y CYHOEDD
- 6. CYNLLUN DATBLYGU LLEOL DIWYGIEDIG SIR GAERFYRDDIN 11 144 2018 2033 FERSIWN DDRAFFT O'R STRATEGAETH CYN-ADNEUO A FFEFRIR
- 7. CAIS I'R GRONFA DDATBLYGU

145 - 152

- 8. UNRHYW FATER ARALL Y GALL Y CADEIRYDD OHERWYDD AMGYLCHIADAU ARBENNIG BENDERFYNU EI YSTYRIED YN FATER BRYS YN UNOL AG ADRAN 100B(4)(B) O DDEDDF LLYWODRAETH LEOL, 1972.
- 9. GORCHYMYN I'R CYHOEDD ADAEL Y CYFARFOD

NI DDYLID CYHOEDDI'R ADRODDIAD SY'N YMWNEUD Â'R MATER CANLYNOL GAN EI FOD YN CYNNWYS GWYBODAETH EITHRIEDIG FEL Y'I DIFFINIWYD YM MHARAGRAFF 14 O RAN 4 O ATODLEN 12A I DDEDDF LLYWODRAETH LEOL 1972 FEL Y'I DIWYGIWYD GAN ORCHYMYN LLYWODRAETH LEOL (MYNEDIAD AT WYBODAETH) (AMRYWIO) (CYMRU) 2007. OS BYDD Y BWRDD, AR ÔL CYNNAL PRAWF LLES Y CYHOEDD YN PENDERFYNU YN UNOL Â'R DDEDDF, I YSTYRIED Y MATER HYN YN BREIFAT, GORCHMYNNIR I'R CYHOEDD ADAEL Y CYFARFOD YN YSTOD TRAFODAETH O'R FATH

10. CONTRACTAU TAITH PRYDAIN

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DS: Mae adroddiadau yn cael eu hargraffu mewn du a gwyn yn unig er mwyn arbed costau. Fodd bynnag mae pob adroddiad ar gael ar-lein fel y gall aelodau o'r Pwyllgor / Cyngor Sir a'r cyhoedd weld lluniau/graffiau mewn lliw.



EICH CYNGOR arleinamdani www.sirgar.llyw.cymru



BWRDD GWEITHREDOL

DYDD LLUN, 1AF EBRILL, 2019

YN BRESENNOL: Y Cynghorydd E. Dole [Cadeirydd]

Y Cynghorwyr:

C.A. Campbell, G. Davies, H.A.L. Evans, L.D. Evans, P. Hughes-Griffiths, D.M. Jenkins,

L.M. Stephens a J. Tremlett

Hefyd yn bresennol:

Y Cynghorwyr J.M. Charles a D.M. Cundy.

Yr oedd y swyddogion canlynol yn gwasanaethu yn y cyfarfod:

Mr M. James - Prif Weithredwr

Mr C. Moore - Cyfarwyddwr Gwasanaethau Corfforaethol Cyfarwyddwr Gwasanaethau Cymunedol

Mr G. Morgans - Cyfarwddwr Addysg a Phlant Mr P. Thomas - Prif Weithredwr Cynorthwyol

Ms L. Rees-Jones - Pennaeth Gweinyddiaeth a'r Gyfraith Mr S. Pilliner - Pennaeth Priffyrdd a Thrafnidiaeth

Ms G. Ayers - Y Rheolwr Polisi Corfforaethol a Phartneriaeth

Ms D. Hockenhull - Y Rheolwr Marchnata a'r Cyfryngau

Mr I. Llewelyn - Y Rheolwr Blaen Gynllunio

Mrs M. Evans Thomas - Prif Swyddog Gwasanaethau Democrataidd

Y Siambr, Neuadd y Sir, Caerfyrddin: 10.00 a.m. - 10.35 a.m.

1. YMDDIHEURIADAU AM ABSENOLDEB

Cafwyd ymddiheuriad am absenoldeb gan y Cynghorydd P.M. Hughes.

2. DATGAN BUDDIANNAU PERSONOL

| Y Cynghorydd | Rhif y Cofnod | Math o Fuddiant |
|--------------|---------------------------|-------------------------------------|
| G. Davies | 14 – Penodi Llywodraethwr | Ef yw Cadeirydd y |
| | Awdurdod Lleol | llywodraethwyr yn Ysgol Brynaman |

3. LLOFNODI FEL COFNOD CYWIR GOFNODION CYFARFOD Y BWRDD GWEITHREDOL A GYNHALIWYD AR Y 4YDD MAWRTH, 2019

PENDERFYNWYD YN UNFRYDOL lofnodi bod cofnodion cyfarfod y Bwrdd Gweithredol a gynhaliwyd ar 4ydd Mawrth, 2019 yn gofnod cywir.

4. CWESTIYNAU Â RHYBYDD GAN YR AELODAU

Dywedodd y Cadeirydd nad oedd dim cwestiynau â rhybudd wedi cael eu cyflwyno gan yr Aelodau.



5. CWESTIYNAU Â RHYBYDD GAN Y CYHOEDD

Dywedodd y Cadeirydd nad oedd dim cwestiynau wedi dod i law gan y cyhoedd.

6. ADRODDIAD MONITRO CYLLIDEB REFENIW Y CYNGOR

Bu'r Bwrdd Gweithredol yn ystyried Adroddiad Monitro'r Gyllideb Refeniw a oedd yn rhoi'r wybodaeth ddiweddaraf am y sefyllfa gyllidebol fel yr oedd ar 31 Rhagfyr 2018, mewn perthynas â blwyddyn ariannol 2018/19.

Yn gyffredinol, roedd yr adroddiad yn rhagweld y byddai gorwariant diwedd blwyddyn o £398k ar gyllideb refeniw net yr Awdurdod ac y byddai gorwariant o £2,342k ar lefel adrannol. Roedd y pwysau mwyaf sylweddol yn y Gwasanaethau Addysg a Phlant.

PENDERFYNWYD YN UNFRYDOL fod yr adroddiad ynghylch monitro'r gyllideb yn cael ei dderbyn.

7. DIWEDDARU RHAGLEN GYFALAF 2018-19

Bu'r Bwrdd Gweithredol yn ystyried adroddiad oedd yn rhoi diweddariad ynghylch gwariant y Rhaglen Gyfalaf yn erbyn cyllideb 2018/19, fel yr oedd ar 31 Rhagfyr, 2018.

Nodwyd bod y rhaglen gyfalaf yn dangos gwariant net o £52,455k o gymharu â chyllideb net weithredol o £54,105 gan roi amrywiant o £-1,650k.

Roedd y gyllideb net wedi'i hailbroffilio gyda £0.692m yn rhagor o 2018/19 yn cael ei osod yn y blynyddoedd sydd i ddod er mwyn ystyried y wybodaeth a ddiweddarwyd yn y proffil gwariant a chafodd y llithriad yn y gyllideb o 2017/18 ei gynnwys hefyd.

PENDERFYNWYD YN UNFRYDOL fod adroddiad monitro'r gyllideb a oedd yn rhoi'r wybodaeth ddiweddaraf am y rhaglen gyfalaf, fel y manylir yn Atodiad A a B, yn cael ei dderbyn.

8. PRYNU GWYLIAU YCHWANEGOL

Mae'r awdurdod yn gwbl ymroddedig i gefnogi ei weithwyr a hybu eu hiechyd a'u llesiant. Lluniwyd y Polisi Prynu Gwyliau Blynyddol Ychwanegol i gyd-fynd â'r ystod o bolisïau cefnogol a buddion sydd ar gael i weithwyr, drwy ganiatáu i unigolion wneud cais i brynu gwyliau blynyddol ychwanegol.

Byddai'r polisi yn helpu gweithwyr i gydbwyso gwaith a bywyd cartref drwy ddarparu mwy o hyblygrwydd o ran cynllunio amser i ffwrdd o'r gwaith a gallai gyfrannu at ostwng lefelau absenoldeb salwch yn unol â'r hyn a welwyd gan Awdurdodau Lleol eraill sydd wedi rhoi polisi o'r fath ar waith.

Mae'n bosibl nad yw polisïau presennol megis rhannu swydd, gweithio rhan-amser a darpariaethau absenoldeb di-dâl yn briodol ar gyfer rhai aelodau o staff, felly, gallai'r opsiwn i brynu gwyliau blynyddol ychwanegol fod yn opsiwn mwy addas. Nid yw'r polisi yn disodli na chyfyngu ar ddisgresiwn y rheolwr llinell i ganiatáu absenoldeb di-dâl yn unol â'r Polisi Amser o'r Gwaith.



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PENDERFYNWYD YN UNFRYDOL cymeradwyo Polisi Prynu Gwyliau Blynyddol Ychwanegol a chyflwyno cynllun i Brynu Gwyliau Blynyddol Ychwanegol.

9. CANLLAWIAU CYNLLUNIO ATODOL DRAFFT - YNNI GWYNT AC YNNI'R HAUL A CHANLLAW DYLUNIO PRIFFYRDD - CYNLLUN DATBLYGU LLEOL MABWYSIEDIG SIR GAERFYRDDIN

Bu'r Bwrdd Gweithredol yn ystyried adroddiad a oedd yn rhoi manylion am ddwy ddogfen yn ymwneud â'r Canllawiau Cynllunio Atodol a gafodd eu paratoi i gefnogi ac ymhelaethu ar bolisïau a darpariaethau Cynllun Datblygu Lleol Mabwysiedig Sir Gaerfyrddin.

Mae'r Canllawiau Cynllunio Atodol drafft o ran Ynni Gwynt ac Ynni'r Haul yn darparu canllawiau manylach er mwyn hwyluso'r gwaith o ddatblygu cynlluniau ynni adnewyddadwy, gan ganolbwyntio'n benodol ar ynni'r gwynt ac ynni'r haul. Roedd y Canllawiau Cynllunio Atodol drafft yn darparu canllawiau cyffredinol ar gyfer ceisiadau ynni solar a gwynt ar y tir ar faterion megis ceisiadau cyn ymgeisio, Asesiad Effaith Amgylcheddol, Asesiad Rheoliadau Cynefinoedd, cysylltiad grid, ynni cymunedol, manteision cymunedol, tir amaethyddol, ystyriaethau ecolegol, lliniaru a gwella. Cyhoeddwyd y Canllawiau Cynllunio Atodol ar gyfer ymgynghoriad cyhoeddus yn ystod y cyfnod rhwng 23 Awst a 5 Hydref 2018. Cafwyd chwech ymateb, ac mae'r manylion wedi'u cynnwys yn yr adroddiad.

Bydd Canllawiau Cynllunio Atodol y Canllaw Dylunio Priffyrdd yn disodli'r Canllaw Dylunio Priffyrdd presennol, sy'n dyddio yn ôl i 1997, ac ers hynny bu llawer o newidiadau pwysig i bolisïau lleol a chenedlaethol yn ogystal â thempledi dylunio newydd. Mae'r Canllaw Dylunio Priffyrdd newydd yn sicrhau bod y canllawiau'n gywir ac yn gyfredol o ran canllawiau cyfreithiol a pholisïau cyfredol. Mae hefyd yn sicrhau bod datblygwyr neu'r rheiny sydd â diddordeb yn gwybod am y disgwyliadau o ran dylunio seilwaith priffyrdd ar gyfer datblygu yn y sir. Bydd paratoi a mabwysiadu canllawiau megis y Canllawiau Cynllunio Atodol yn helpu datblygwyr, dylunwyr a gweithwyr proffesiynol eraill i ddeall y gofynion priffyrdd ar gyfer datblygiadau newydd a bydd yn helpu i benderfynu ar gynigion wrth iddynt ddod i law. Nod y Canllaw Dylunio Priffyrdd yw annog datblygwyr i greu dyluniadau priffyrdd a fyddai'n cynnwys cymeriad nodedig yn yr amgylchedd adeiledig a'r dirwedd, wrth ddefnyddio safonau dylunio a fyddai'n sicrhau darpariaeth ddiogel a chynaliadwy ar gyfer yr holl ddefnyddwyr. Y bwriad yw i'r canllaw fod yn ddogfen gyfeirio allweddol wrth benderfynu ar ymatebion priffyrdd i ymgynghoriadau cynllunio.

PENDERFYNWYD YN UNFRYDOL ARGYMELL I'R CYNGOR

- 9.1 bod yr ymatebion i'r ymarfer ymgynghori yn cael eu nodi a bod y Canllawiau Cynllunio Atodol ar gyfer Ynni Gwynt ac Ynni'r Haul yn cael eu cymeradwyo a'u mabwysiadu, yn amodol ar yr amodau a nodir yn yr adroddiad;
- 9.2 bod Canllawiau Cynllunio Atodol y Canllaw Dylunio Priffyrdd yn cael eu cyhoeddi ar gyfer ymgynghoriad cyhoeddus ffurfiol am gyfnod o chwe wythnos;



9.3 bod awdurdod dirprwyedig yn cael ei roi i'r Pennaeth Cynllunio gywiro gwallau argraffu, gwallau cartograffig neu wallau gramadegol a gwneud diwygiadau er mwyn gwella'r cywirdeb a gwneud yr ystyr yn gliriach.

10. POLISI DIOGELU DATA

Dywedwyd wrth y Bwrdd Gweithredol bod y Rheoliad Diogelu Data Cyffredinol (GDPR) wedi dod i rym ym mis Mai 2018, ynghyd â'r Ddeddf Amddiffyn Data newydd a ddaeth i rym yn y DU, gan ddisodli darpariaethau'r Ddeddf Diogelu Data 1998 blaenorol.

Mae'r Rheoliad Cyffredinol ar Ddiogelu Data yn atal prosesu data sensitif a phersonol a data am gollfarnau troseddol, oni bai y bodlonir meini prawf penodol.

Mae'r Ddeddf Diogelu Data yn cynnwys darpariaethau atodol sy'n cynnig eithriadau o'r cyfyngiadau hyn yn y Rheoliad Cyffredinol ar Ddiogelu Data. Fodd bynnag, er mwyn dibynnu ar y darpariaethau hyn a phrosesu'r math personol hwn o wybodaeth, mae'r Ddeddf Diogelu Data yn nodi bod yn rhaid i'r Cyngor gael dogfen bolisi briodol sy'n esbonio'r canlynol:-

- Sut y mae'r Cyngor yn cydymffurfio â'r chwe egwyddor o ran diogelu data; a
- Pholisïau'r Cyngor o ran cadw a dileu data personol sy'n cael eu prosesu o dan yr amodau hyn.

Mae'r Polisi Diogelu Data yn rhoi sylw i'r gofynion ychwanegol hyn ac er mwyn cydymffurfio â'r gofynion hyn,

PENDERFYNWYD YN UNFRYDOL gymeradwyo'r Polisi Diogelu Data.

11. POLISI RHEOLI COFNODION

Dywedwyd wrth y Bwrdd Gweithredol am y gofyniad i gael polisi clir a chadarn ar waith ynghylch rheoli cofnodion y Cyngor, er mwyn bodloni gofynion cyfreithiol a safonau. Mae'r Polisi Rheoli Cofnodion yn nodi'r rheolau a'r cyfrifoldebau ar gyfer rheoli cofnodion, mewn unrhyw fformat, a'u storio mewn unrhyw gyfrwng yn y Cyngor. Mae'r polisi hefyd yn ceisio sicrhau bod holl weithwyr Cyngor yn deall yr hyn y mae'n rhaid ei wneud i ddiogelu a rheoli cofnodion yn effeithiol, effeithlon ac economaidd.

PENDERFYNWYD YN UNFRYDOL gymeradwyo'r Polisi Rheoli Cofnodion.

12. CYNNIG GOLEUADAU LED I'R GYNGHORAU CYMUNED

Mae tua 20,000 o unedau goleuadau stryd ar hyd ein priffyrdd yn Sir Gaerfyrddin sy'n eiddo i'r Tîm Goleuadau Cyhoeddus yng Nghyfarwyddiaeth yr Amgylchedd, y tîm yma sydd hefyd yn cynnal a chadw'r goleuadau. Ceir ymhellach 4900 o oleuadau cymunedol yn ardaloedd Cynghorau Tref a Chymuned sydd ym mherchnogaeth y cynghorau. Mae'r goleuadau cymunedol hyn yn cael eu cynnal o dan gytundeb gan y Tîm Goleuadau Cyhoeddus lle mae'r Cynghorau Tref a Chymuned yn talu'n flynyddol am y gost o'u defnyddio a'u cynnal a chadw.



Mae'r Tîm Goleuadau Cyhoeddus wedi bod yn uwchraddio ein hunedau goleuadau stryd o lampau sodiwm i unedau goleuadau LED. Cafodd y rhaglen drawsnewid hon ei chyflwyno i ddarparu arbedion effeithlonrwydd gan fod goleuadau LED yn fwy effeithlon o ran ynni ac yn darparu gwell perfformiad gyda golau mwy gwyn. Rhagwelir hefyd y bydd angen llai o gynnal a chadw yn y dyfodol.

O blith y 4900 o oleuadau cymunedol, mae 4357 o lampau sodiwm ac nid yw'r rhain yn cynnwys yr unedau LED sy'n effeithlon o ran ynni. Mae un cyflenwr o lampau sodiwm ac mae wedi rhoi gwybod y bydd yn rhoi'r gorau i dderbyn archebion ar ôl mis Gorffennaf 2019. Felly bywyd cyfyngedig sydd gan lampau sodiwm a bydd yn rhaid i Gynghorau Tref a Chymuned osod goleuadau LED yn lle'r 4357 yn y blynyddoedd sydd i ddod.

Mae Cyngor Sir Caerfyrddin mewn sefyllfa i arwain prosiect ar hyn yn seiliedig ar ein rhaglen adnewyddu goleuadau stryd. Bydd hyn yn cyfrannu tuag at fod yn Sir sy'n fwy effeithlon o ran ynni, bydd yn gwella ansawdd goleuadau cymunedol ac yn helpu Cynghorau Tref a Chymuned a fyddai fel arall mewn sefyllfa anodd. Felly, cynigiwyd bod y Cyngor Sir yn gweithredu fel deiliad y gyllideb i gyflwyno'r rhaglen gyda chytundeb y Cynghorau Tref a Chymuned y byddent yn talu'r costau yn ôl dros gyfnod o 8 mlynedd drwy gyfrwng eu praeseptau eu hunain.

PENDERFYNWYD YN UNFRYDOL gymeradwyo'r prosiect Goleuadau LED y Cynghorau Cymuned.

13. LLYTHYR BLYNYDDOL 2017/18 CYNGOR SIR GAR - OMBWDSMON GWASANAETHAU CYHOEDDUS CYMRU

Bu'r Bwrdd yn ystyried Llythyr Blynyddol Ombwdsmon Gwasanaethau Cyhoeddus Cymru ar gyfer 2017/18. Roedd taflen ffeithiau a data ynghlwm wrth y llythyr, sy'n cynorthwyo'r Awdurdod i adolygu perfformiad.

Cyfeiriwyd at y ffaith ei fod yn adroddiad cadarnhaol ac roedd yn braf nodi bod nifer y cwynion a dderbyniwyd gan yr Ombwdsmon ynghylch Sir Gaerfyrddin wedi gostwng yn sylweddol yn ystod y flwyddyn ddiwethaf o 43%, sef o 44 i 25. Roedd y cwynion ynghylch Cynllunio a Rheoli Adeiladu hefyd wedi gostwng yn sylweddol o 16 i 6.

PENDERFYNWYD YN UNFRYDOL dderbyn Llythyr Blynyddol Ombwdsmon Gwasanaethau Cyhoeddus Cymru 2017-18.

14. PENODI LLYWODRAETHWR A.LL.

[Gan ei fod wedi datgan buddiant yn y mater hwn yn gynharach, gadawodd y Cynghorydd G. Davies y Siambr cyn i'r Pwyllgor ystyried y mater a phenderfynu arno.]

Dywedwyd wrth y Bwrdd, yn unol â pholisi penodi'r Awdurdod Lleol ar gyfer Llywodraethwyr yr Awdurdod Lleol, lle mae swyddi gwag Llywodraethwyr Awdurdod Lleol yn bodoli neu ar fin codi, gwahoddir enwebiadau gan Gadeirydd y Corff Llywodraethu, y Pennaeth a'r Aelod Etholedig lleol. Yn dilyn hynny, mae'r holl enwebiadau yn cael eu hystyried gan yr Aelod o'r Bwrdd Gweithredol dros Addysg a Phlant, sydd yn y pendraw yn penodi.



Y Cynghorydd Glynog Davies yw'r Aelod Etholedig lleol ac ef hefyd yw Cadeirydd presennol y Llywodraethwyr yn Ysgol Brynaman. Ni fyddai felly'n briodol i'r Cynghorydd Davies ystyried yr enwebiad ar gyfer swydd wag ar gyfer Llywodraethwr Awdurdod Lleol yn Ysgol Brynaman, yn ei rôl fel Aelod o'r Bwrdd Gweithredol ar gyfer Addysg a Phlant.

PENDERFYNWYD YN UNFRYDOL ailbenodi Mr M. Morgans i Gorff Llywodraethu Ysgol Brynaman.

| CADEIRYDD | DYDDIAD |
|-----------|---------|



Y Bwrdd Gweithredol 7 Mai 2019

CYNLLUN DATBLYGU LLEOL DIWYGIEDIG SIR GAERFYRDDIN 2018 – 2033 FERSIWN DDRAFFT O'R STRATEGAETH CYN-ADNEUO A FFEFRIR

Yr argymhellion / penderfyniadau allweddol sydd eu hangen:

- Ystyried a nodi'r sylwadau a ddaeth i law a chadarnhau'r argymhellion a roddwyd mewn perthynas â'r fersiwn ddrafft o'r Strategaeth Cyn-adneuo a Ffefrir.
- Ystyried a nodi'r sylwadau ddaeth i law a chadarnhau'r argymhellion a roddwyd o ran Adroddiad Cychwynnol yr Asesiad Amgylcheddol Strategol/Arfarniad Cynaliadwyedd, Adroddiad Sgrinio'r Asesiad Rheoliadau Cynefinoedd ac Adroddiad Adolygu'r Cynllun Datblygu Lleol.
- Rhoi awdurdod dirprwyedig i swyddogion newid y Strategaeth a Ffefrir yng ngoleuni'r argymhellion sy'n deillio o'r prosesau uchod a'r dystiolaeth sy'n rhan o baratoi'r Fersiwn Adneuol o'r Cynllun Datblygu Lleol.
- Rhoi awdurdod dirprwyedig i swyddogion wneud addasiadau teipograffyddol neu ffeithiol ansylweddol yn ôl yr angen, i wella eglurder a chywirdeb y Cytundeb Cyflawni.

Y Rhesymau:

- Cydymffurfio â rhwymedigaethau cyfreithiol y Cyngor o ran paratoi a datblygu Cynllun Datblygu Lleol diwygiedig ar gyfer Sir Gaerfyrddin yn unol â'r gweithdrefnau statudol.
- Bodloni'r gofynion deddfwriaethol mewn perthynas â pharatoi Arfarniad
 Cynaliadwyedd/Asesiad Amgylcheddol Strategol ac Asesiad Rheoliadau Cynefinoedd.
- Ymateb i'r amserlen ar gyfer paratoi'r Cynllun Datblygu Lleol Diwygiedig fel y nodwyd yn y Cytundeb Cyflawni a gymeradwywyd a chytuno â'r amserlen honno.
- Sicrhau bod y Cynllun Datblygu Lleol diwygiedig (i gymryd lle'r un presennol) yn cael ei baratoi a'i fabwysiadu mewn da bryd cyn i'r Cynllun Datblygu Lleol presennol ddod i ben.

Angen ymgynghori â'r Pwyllgor Craffu perthnasol Pwyllgor Craffu - Cymunedau: Trefnwyd I'w gadarnhau

Angen i'r Bwrdd Gweithredol wneud penderfyniad OES

Angen i'r Cyngor wneud penderfyniad OES

YR AELOD O'R BWRDD GWEITHREDOL SY'N GYFRIFOL AM Y PORTFFOLIO:- Y Cynghorydd Mair Stephens

Y GYFARWYDDIAETH: Yr | Swyddi: | Rhifau ffôn: 01267 228659

Amgylchedd

Enw Pennaeth y

Cyfeiriadau E-bost:

Gwasanaeth: Pennaeth Cynllunio LQuelch@sirgar.gov.uk

Llinos Quelch Rheolwr Blaen-gynllunio Rheolwr Blaen-gynllunio

Awdur yr Adroddiad: Ian

Llewelyn



EXECUTIVE SUMMARY Executive Board 7th May 2019

Revised Carmarthenshire Local Development Plan 2018 – 2033 DRAFT PRE-DEPOSIT PREFERRED STRATEGY

1. BRIEF SUMMARY OF PURPOSE OF REPORT.

This Report follows the approval at County Council on the 10th January 2018 to formally commence the preparation of a Revised (replacement) Local Development Plan (LDP), along with the Welsh Government's approval of the Delivery Agreement on the 28th June 2018 including its timetable for Plan preparation.

The preparation of the Draft Preferred Strategy (officially titled as the Pre-Deposit Preferred Strategy) represents an important milestone in the Council delivering on its statutory responsibilities to prepare an up-to-date Development Plan for the County (excl. the area within the Brecon Beacons National Park Authority).

The report follows the formal public consultation held on the content of the following documents in relation to the preparation of the revised Local Development Plan between the 12th December 2018 and the 8th February 2019. In total some 344 representations were submitted from a range of bodies and individuals and are broken down as follows:

Draft Preferred Strategy – 269 Representations
Sustainability Appraisal/Strategic Environmental Assessment Initial Report – 11
Representations
Habitat Regulations Assessment Screening Report – 62 Representations
Carmarthenshire Local Development Plan Review Report – 0 Representations

Call for Sand and Gravel Sites - 2 Representations

Details of these representations, along with officer responses and recommendations are set out within this report and its Appendices.

Reference is also made to Appendix 1 of this report which provides further background in relation to the Draft Preferred Strategy and the supporting documents.

2. Background

The preparation of the Draft Preferred Strategy reflects the Council's statutory responsibilities to produce the revised LDP under the Planning and Compulsory Purchase Act 2004 - setting out policies and proposals for future development and use of land for Carmarthenshire over the period to 2033. The Delivery Agreement as approved by the Welsh Government (WG) identifies the timeline for the preparation and Adoption of the Plan by November/December 2021.



In determining the need to prepare a Revised LDP, members will recall that a Review Report was prepared in relation to the current Adopted LDP. This Review Report identified the following considerations:

- The need to ensure that a Revised LDP would be prepared and adopted before the expiration of the current LDP at the end of 2021.
- Failures in the delivery of the LDP strategy, the settlement framework and the spatial distribution of growth notably in respect of both the level and spatial distribution of growth, and the need to ensure that the strategy, particularly in terms of spatial distribution of growth and the performance of the tier 2 and 3 settlements is realistic and deliverable.
- Failure to deliver a 5 year housing land supply, as required within PPW and Technical Advice Note 1.
- Need to ensure that the strategy and the identified growth requirements are robust, and that the spatial framework, distribution of growth and the allocated sites within the Plan are deliverable.
- To consider the implications of the 2014-based Local Authority Population and Household Projections and the variance in population change and household requirements.
- In addition, to consider contextual changes and changes in the form of legislation, national policy and a range of Plans and strategies and to the evidence base.

The preparation of the Draft Preferred Strategy, in reflecting the above and other outcomes from the Annual Monitoring Reports, also seeks to develop an evidence—based process. This is derived from a the need to develop a balanced understanding of the regional and local context, as well as those key issues and drivers relevant to, and addressable through planning policies and land use allocation planning policies.

At the heart of this, is the need for a level of population growth which reflect the Council's objectives and aspirations for job creation and delivery of new homes (including affordable), whilst recognising the diversity of the County, its economy and communities. In this respect, the Draft Preferred Strategy will at a strategic level (matters of detail and individual sites will be considered at the Deposit LDP stage), seek to balance these requirements ensuring that sufficient housing, employment sites, community facilities and infrastructure is provided to support this anticipated level of growth in a way that does not have an unacceptable adverse impact on the environment or communities.

The development of the Preferred Strategy and its components including: Issues; Vision, Strategic Objectives; Growth Options; Spatial Options and preferred strategic approach have been considered and developed in light of engagement through a number of groups and consultations including the Key Stakeholder Forum. The documentation associated with these consultations will be published along with the Preferred Strategy.



3. Draft Preferred Strategy - Key Themes from Representations

As noted above 269 representation were submitted in respect of the Draft Preferred Strategy. These submissions were from a wide range of respondents and offer constructive input for the Revised LDP as it progresses through its preparatory process.

Many of the comments received reflect that the preparation of the development plan is iterative in nature with its content and the evidence base developing in response to changes in approach and guidance. In this respect as the preparation of the revised LDP progresses toward the Deposit Plan further detail will emerge and be incorporated.

The importance of collaborative working across organisations also emerges as a consistent theme within the representations including the need to work with landowners and developers on bringing sites forward and producing the necessary evidence to support their inclusion in the Plan.

Please see Appendix 2 for the representations received and the officer comments and recommendations.

4. Sustainability Appraisal (SA)/Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA) - Key Themes from Representations

The publication of the Draft Preferred Strategy will be accompanied by a suite of evidential and other documents. Key amongst these is the Initial Sustainability Appraisal (SA) which incorporates the Strategic Environmental Assessment (SEA). The SA is required by Section 62 (6a) of the Planning Compulsory Purchase Act 2004, while the SEA is a requirement of the SEA Directive 2001/42/EC1. An SEA is a mandatory requirement for plans/programmes.

The SA is an integral part of the preparation of the Revised LDP, evaluating and testing its content throughout its preparatory process. In particular the Initial SA:

- Tests the Revised LDP objectives against the Sustainability Framework.
- Predicts and evaluates the effects of the LDP options in terms of both growth and spatial distribution, as well as the strategic policies that will be put in place to implement them.
- Considers ways of mitigating adverse effects and maximising beneficial effects.
- Proposes measures to monitor the significant effects of implementing the LDP.



A further key document is the Habitat Regulations Assessment (HRA) Screening Report.

The 11 and 62 responses received in relation to the SA/SEA and HRA documents respectively reflect the often technical nature of their content. In this respect the focus of the comments was from Natural Resources Wales and provide technical updates and further detail to improve their clarity and meaning.

The comments received and officer comments and recommendations in respect of the SA/SEA Initial Report are as set out Appendix 3, and Appendix 4 in respect of the HRA Screening Report. Please note Appendix 5 sets out those responses received to the SA scoping report (these are included for the purposes of transparency). The Scoping Report has already been the subject of a focussed consultation exercise (that is, with technical bodies/organisations) back in July/August 2018.

5. Call for Sand and Gravel Sites.

The 'call for sand and gravel sites' was undertaken in response to Minerals Technical Advice Note 1 Aggregates which places a requirement to maintain adequate reserves for the Plan period. Whilst there is currently an adequate supply (in combination with Ceredigion and Pembrokeshire), the Regional Technical Statement notes a potential shortfall in provision of sand and gravel resources (over a 15 year period).

In seeking to address to above the 'call for sand and gravel sites' resulted in two submissions. Both focused on sites with existing extant planning permissions as follows:

Llwynjack farm, Llandovery – respondent C.J. Lewis Cwmgwyn Farm, Llandovery – respondent D.A. Lewis

The sites will be considered against their ability to contribute to meeting any shortfall in provision. In this respect their current extant status is duly noted. Copies of the representations are available to view through the Forward Planning Section.

6. Consultation on the Register of Candidate Sites

In conjunction with the consultation on the Draft Preferred Strategy a further consultation was undertaken on those sites submitted as part of the 'Call for Candidate Sites' held in 2018. This provided interested parties with an opportunity to lodge their views on the 926 candidate sites submitted to the LPA.

As part of this process a significant number of representations were submitted. These will be utilised to inform the consideration and selection of sites for inclusion within the Deposit LDP. It should be noted that the candidate Sites submitted as part of the call for sites, are not proposed by the local planning authority rather they represent expressions of interest from individuals/ developers. It should be noted that a number of sites have been submitted as part of this process by other service areas within the Council. Responses received as part of the consultation on the Register of Candidate Sites will not be subject to the reporting process.

Further details on the number and spatial focus of the representations will made available once Officers have had the opportunity to review and summarise those comments.



7. Next Steps

Following the Council's deliberations, the Draft Preferred Strategy along with its supporting documents will be amended with any changes incorporated into the next version of the Plan. In this respect any amendments to the Preferred Strategy as a result of this report and the member deliberations and the recommendations of the SA/SEA, HRA and emerging evidence will be incorporated within the Draft Deposit LDP scheduled for publication in December 2019.

Members should note that the Draft Deposit LDP and its content will be reported to a meeting of Council prior to its publication for consultation.

Note: It should be noted that whilst the revised LDP is being prepared, the current adopted Plan remains extant and will continue to provide the planning policy framework by which planning applications will be determined.

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IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: L Quelch Head of Planning

| Policy, Crime & Disorder and Equalities | Legal | Finance | ICT | Risk Management Issues | Staffing Implications | Physical Assets |
|--|-------|---------|------|------------------------------|--------------------------|--------------------|
| YES | YES | YES | NONE | YES | YES | YES |

1. Policy, Crime & Disorder and Equalities

The Draft Preferred Strategy identifies the links and requirements necessary to ensure the Plan, and the processes in its preparation are compatible with Carmarthenshire County Council's well-being objectives. It also ensures alignment with the national Well-being Goals set out within the Well-being of Future Generations Act 2015. Through its land use planning policies, the Revised LDP will seek to promote the principles of sustainability and sustainable development by facilitating the creation of communities and local economies which are more sustainable, providing access to local services and facilities and reducing the need to travel.

The integration of sustainability as part of the preparation of the LDP is reflected in the undertaking of a Sustainability Appraisal and Strategic Environmental Assessment reflecting national and international legislative requirements. The formulation of the Revised LDP will closely consider matters of sustainability and will be prepared with the outcomes of the Plan measured in light of the Sustainability Appraisal indicators. This iterative approach ensures sustainability is at the heart of the Plan and that it is reflective of the requirements emanating from the Wellbeing and Future Generations Act 2015 and the emerging Carmarthenshire Well-being Plan.

The Plan will be assessed against the National and local Well-being Objectives. The Revised LDP will ensure the requirements emanating from the Act are fully and appropriately considered with the Plan, reflective of its duties.

2. Legal

The preparation of the Revised LDP reflects the provisions of the Planning and Compulsory Purchase Act 2004, the requirements of the Planning (Wales) Act 2015 and secondary legislation in the form of the Local Development Plan (Regulations) Wales (As amended) 2015.

The preparation of the LDP will also have appropriate regard to other sources of primary and secondary legislation including the Environment (Wales) Act and the Well-being of Future Generations Act 2015.



| The preparation of the Draft Preferred Strategy is in accordance with the 2004 Planning and |
|---|
| Compulsory Purchase Act. It is also in line with national regulations and guidance in relation to its |
| scope and content. |
| |

3. Finance

Financial costs to date are covered through the financial provisions in place - including growth items and reserves. Should the Planning Division Budget not be in a position to provide further funding necessary to meet the statutory requirements to review and prepare a development plan then an application will be made for a further growth bid.

The Delivery Agreement, in making reference to such matters, outlines the Council's commitment to prepare and adopt an up-to-date LDP in accordance with the Council's statutory duty.

4 Risk management

The delivery timeframe is that agreed by WG as required by Statute. There is very little room for slippage in that timetable.

The timetable set is intended to ensure that the LA has a LDP in place once the current LDP expires in 2021. Any slippages would therefore put the LA at risk of not having an adopted LDP in place for a period of time after 2021.



6. Physical Assets

Council owned sites and properties have been submitted to the LPA as part of the candidate sites process. The preparation of the Revised LDP will impact on Council land and property holdings through their inclusion or otherwise for potential development purposes. This will have implications on potential disposal and land valuations and consequently capital receipts.

7. Staffing Implications

Provision will be required for a Programme Officer for the Examination into the LDP (anticipated 2020/21).



CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed: L Quelch Head of Planning

(Please specify the outcomes of consultations undertaken where they arise against the following headings)

1. Scrutiny Committee

TBC

2.Local Member(s)

The content of the documents within this report have been subject to full public consultation. Members have been and will continue to be engaged throughout the LDP revision process.

3. Community / Town Council

The content of the documents within this report have been subject to full public consultation. Town/Community Councils(s) are a specific consultee at statutory stages throughout the LDP revision.

4.Relevant Partners

The content of the documents within this report have been subject to full public consultation. A range of partners are identified as specific and general consultees throughout the LDP review process.

5. Staff Side Representatives and other Organisations

The content of the documents within this report have been subject to full public consultation. Internal contributions have to date and will be sought throughout the LDP review process.



Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

| Title of Document | File Ref No. | Locations that the papers are available for public inspection |
|--|--------------|---|
| Adopted Carmarthenshire Local Development Plan | | http://www.carmarthenshire.gov.wales/home/residents/planning/policies-development-plans/local-development-plan/ |
| Supplementary Planning Guidance | | http://www.carmarthenshire.gov.wales/home/residents/planning/policies-development-plans/supplementary-planning-guidance/#.V06h-JwrKUk |
| LDP Review Report | | http://www.carmarthenshire.gov.wales/media/121 3042/ldp-review-report-english-version.pdf |
| Delivery Agreement | | https://www.carmarthenshire.gov.wales/home/council-services/planning/local-development-plan-2018-2033/delivery-agreement/#.XluksNr7SUk |
| Revised LDP - Draft Pre-Deposit Preferred Strategy | | https://carmarthenshire.jdi- consult.net/ldp/readdoc.php?docid=6 |
| Draft Pre-Deposit Preferred Strategy – Easy Read version | | https://www.carmarthenshire.gov.wales/media/12 17303/preferred-strategy-easy-read-complete.pdf |
| SA/SEA Initial Report | | https://www.carmarthenshire.gov.wales/media/12 16965/initial-sa-english.pdf |
| SA/SEA Initial Report: Non-Technical Summary | | https://www.carmarthenshire.gov.wales/media/12 16966/initial-sa-non-technical-english.pdf |
| HRA Screening Report | | https://www.carmarthenshire.gov.wales/media/12 16964/hra-screening-report-english.pdf |
| Register of Candidate Sites | | https://carmarthenshire.jdi- consult.net/ldp/readdoc.php?docid=3 |
| Candidate Site Register – Initial Assessment | | https://www.carmarthenshire.gov.wales/media/12 17108/candidate-site-register-paper-002.pdf |
| Revised LDP 2018 – 2033: Evidence Base | | https://www.carmarthenshire.gov.wales/home/council-services/planning/local-development-plan-2018-2033/development-of-an-evidence-base/#.XlulNdr7SUk |



www.carmarthenshire.gov.wales



Appendix 1

Draft Pre-Deposit Preferred Strategy – Background

The Draft Preferred Strategy consists of a number of key elements effectively reflecting stages in its preparation. Engagement has, in accordance with the provisions of the Delivery Agreement been an important aspect of the strategy's preparation, with the deliberations of the Key Stakeholder Forum and other focused groups being instrumental.

In following a sequential approach to its preparation, a series of key issues and drivers were identified and formed the basis for the formulation of the Vision and Strategic Objectives – these underpin the Draft Preferred Strategy. They reflected not only the feedback and input through evidence gathering, but also sought to incorporate legislative duties such as the Well-being of Future Generations Act 2015, and other key Plans and strategies such as the Corporate Strategy and the Swansea Bay City Deal.

A key element of the Draft Preferred Strategy is founded on the need for the Plan to make appropriate provision for sustainable and deliverable growth. In this respect, the Council has sought to challenge the Welsh Government's 2014-based population and household projections. The 2014-based projections indicated a requirement of approximately 3,200 homes during the revised LDP period (2018-2033). In seeking to challenge these projections and deliver a sustainable level of growth for Carmarthenshire regard has been had to a range of indicators including strategies and objectives for the County at a regional and corporate level as well as current rates of housing delivery.

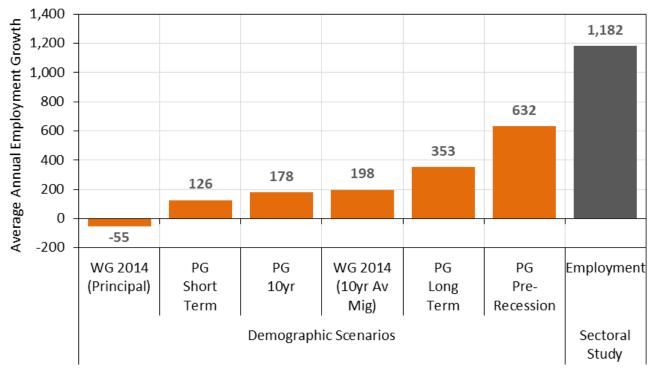
As a consequence of the above a specialist demographic consultancy (Edge Analytics) have been utilised to develop a range of population and household scenarios for the Plan period through to 2033. Further information is available in the topic paper via the link below.

https://www.carmarthenshire.gov.wales/media/1216736/population-and-household-projections-topic-paper-for-web-version-002.pdf

Preferred Growth Scenario - A range of options were considered as part of this research each taking particular trends and migration assumptions into account (see graph below for all scenarios). However, in order to establish a level of growth which delivers on the Council's corporate regeneration objectives, and the opportunities presented through the City Deal for the creation of 5,295 new jobs by the end of the Plan period, it was important to measure population change and the creation of new homes against facilitating the delivery of this number of jobs.

In this respect, two of the demographic scenarios provided for such a level of growth. The following figure in identifying Carmarthenshire's Projected Average Annual Employment Growth identifies that the Projected Growth Long Term and Projected Growth Pre-recession scenarios provide for 5,295 and 9,480 jobs respectively for the Plan period. Consequently both scenarios deliver sufficient opportunity to facilitate jobs growth to meet the 5,000 jobs target identified above.

Carmarthenshire Average Annual Employment Growth



WG – Welsh Government PG – Population Growth

Consequently, and in order to meet this requirement and deliver the economic growth necessary to deliver and support the economic objectives set out within the following strategies and plans it is proposed that a requirement for 9,887 new homes be delivered by 2033:

- The Council's Strategic Regeneration Plan 2015 2030 Transformations;
- Swansea Bay City Deal;
- The New Corporate Strategy 2018 2023;
- · Council's Well-being Objectives; and
- Moving Forward in Carmarthenshire: the next 5-years.

This scenario is based on an overall population increase of 17,567 (9.4%). This reflects the PG Long Term scenario set out in the graph above. It should be noted that whilst this number of homes figure (9,887) is above that set out within the WG 2014-based projections, it is also notably below the current LDP which makes provision for 15,197 homes.

Through utilising this strategy for growth through applying the PG Long Term scenario, the revised LDP will therefore seek to facilitate the delivery of a minimum of 5,295 jobs over the Plan period, and this relates and correspond to the jobs growth figures within the Council's Regeneration Plan. The LDP will promote and facilitate the development of the economy across Carmarthenshire and will set an appropriate land allocation in support of an ambitious Carmarthenshire which attracts investment and provides opportunities for those living and working in our communities. In respect to job creation, and how this transfers to the amount

of employment land site allocations, it should be noted that this will be subject to further evidencing as part of the preparation of the Deposit LDP during 2019.

The proposed growth levels would also seek to challenge and address current demographic patterns particularly the out-migration as evidenced in the 16-19 age group (see https://www.carmarthenshire.gov.wales/media/1216736/population-and-household-projections-topic-paper-for-web-version-002.pdf). It provides opportunities to balance the demographics of the County through the retention of, and in-migration of younger adults (including those returning) to the County, and address some of the issues which could be perceived from an aging population.

In addition, the growth requirement set within the Draft Preferred Strategy will also assist in ensuring sufficient opportunity exists to maximise affordable provision, including linking with:

- the recently established Council Housing Company;
- Affordable Housing Delivery Plan with its provision for 1,000 new homes; and
- Local Housing Market Assessment; and
- to consider and reflect rural needs and issues, whilst reflecting the emphasis and requirements in respect of sustainable developments.

Reference is made to the current build rate within Carmarthenshire which indicates a completion rate of approx. 500 new homes per year over recent years.

Preferred Spatial Strategy - As a mechanism for the distribution and delivery of growth a series of spatial options were identified and considered for the Preferred /strategy and which have been subject to consultation earlier this year. These included:

Option 1 – Current LDP

Option 2 – Infrastructure and Transport Network

Option 3 – Dispersal

Option 4 - Community Led Option

Option 5 – Swansea Bay City/Region Influence Option

Option 6 - Market Led

In considering the above the Draft Preferred Strategy identifies a Hybrid which builds on Option 4 and reflects considerations around the rural agenda, City Deal/Regeneration and the need for infrastructure and market conditions to support delivery. This *Option Balanced Community and Sustainable Growth Strategy* represents a revision to the approach in the current LDP and one which seeks to address the issues highlighted in the Review Report, as well as reflecting the feedback in the formulation of the strategy.

This new spatial strategy will be reflective of the diversity of the County and its communities whilst having regard to sustainability and the emphasis on deliverability. The strategy does not seek to apportion development spatially within the hierarchy through proportional distribution or quotas, rather, it will seek to distribute the growth in a way which reflects the diversity of the settlement clusters and in a sustainable manner. It will have regard to the role and function of the settlements but also accepts that some settlements which by virtue of the services and facilities available may not necessarily be the most appropriate options for all the growth. This may reflect a number of factors, not least environmental constraints, but also historical delivery of growth within such settlements.

The approach will avoid any assumption that that every settlement in every tier must contribute towards growth. Rather it will consider the settlements on their merits whilst having regard to their sustainability and position within the framework. The revised spatial hierarchy and the distribution of growth will therefore be expressed through the appended framework with settlements grouped under respective clusters.

Strategic Policies - A series of Strategic Policies have been developed to implement the delivery of the LDP and its strategic objectives. These policies have been grouped under the following well-being objectives as derived from the PSB Well-being Plan:

- Healthy Habits People have a good quality of life, and make healthy choices about their lives and environment.
- Early Intervention To make sure that people have the right help at the right time; as and when they need it.
- Strong Connections Strongly connected people, places and organisations that are able to adapt to change.
- Prosperous People and Places To maximise opportunities for people and places in both urban and rural parts of our county.

The Policies themes are as follows:

- Climate Change
- Well Designed Places and Spaces
- Strategic Growth
- Sustainable Distribution Settlement Framework
- Providing New Homes
- Affordable Homes
- Gypsy and Traveller Provision
- Strategic Sites
- Employment and the Economy
- Transport and Accessibility
- Infrastructure
- Retail and Town Centres
- The Visitor Economy
- Rural
- Welsh Language and Culture
- Mineral Resources
- Waste Management
- Protection and Enhancement of the Built and Historic Environment.
- Protection and Enhancement of the Natural Environment.

It should be noted that the Draft Preferred Strategy does not include:

- Site specific allocations or development limits/settlement boundaries, for example housing or employment sites. These will be identified in the Deposit LDP; or
- **Detailed or specific planning policies** additional and more specific policies to support the Strategic Policies. These will be included in the Deposit LDP.

Preferred Strategy

Summary of Representations & Response / Recommendations

Section 1. Introduction

Section 1. Introduction

Section 1. Introduction

Section 1. Introduction

Representation(s)

Nature

1994 National Grid Company plc. (Lucy Bartley) [2586]

Comment

Summary:

We have reviewed the above consultation document and can confirm that National Grid has no comments to make in response to this consultation.

Response / Recommendation

Comment noted.

Paragraph 1.1

Representation(s)

Nature

675 Lynda James [3039]

Comment

Summary:

The Letitia Cornwallis Trust, established 1790's located of the A40 at Llanwrda would like to be considered for inclusion as a candidate site for using the 3.5 acres to create a community hub. This would include restoration of the Georgian Alms House, renovation of the Georgian School and associated buildings and consider using some of the land at the rear of the property to build (yet to be refined in detail) units, homes, affordable, self builds etc. whilst maintaining the large recreational area and the existing quality play equipment.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Representation(s)

Nature

810 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

NRW welcome the opportunity to comment on the Draft Pre-Deposit Preferred Strategy.

Response / Recommendation

Comments noted / support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Section 3. What is in the Preferred Strategy?

Paragraph 3.1

Representation(s)

Nature

677 Lynda James [3039]

Support

Summary:

The respondent requests the site be considered for inclusion. Reference should be made to representation 675

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Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process

Section 4. Influences on the Plan

Section 4. Influences on the Plan

Representation(s) Nature

1779 Mineral Products Association Wales (Mr Nick Horsley) [3778] Object

Summary:

We believe the Regional Technical Statement and the Welsh Marine Plan should be added to the list of documents referred to

Change To Plan Sought:

Amend the text to include the Welsh Marine Plan & the Regional Technical Statement.

Response / Recommendation

Noted. The comments by the respondent in respect of 'Section 4. Influences on the Plan' are duly noted. Any amendments to wording will be considered as part of the preparation of the Deposit LDP.

Paragraph 4.5

Representation(s) Nature

1759 City & County of Swansea (Mr Tom Evans) [3761] Comment

Summary:

The Swansea LDP is at an advanced stage and adoption of the plan is due to be considered at Council on 28th February 2019. The cross boundary implications of the following policies will therefore need to be taken into account in the deposit plan and reflected appropriately in the SA and HRA process.

- * Strategic Site Allocation SD A South OF Glanffrwd Road, Pontarddulais and associated developer requirements (Policy SDH, Appendix 5, Appendix 3, Infrastructure Development Plan)
- * Strategic Site Allocation SD H and associated development requirements for provision of park and ride at Gowerton Station
- * Non-Strategic Site allocations under Policy H1 at Gorseinon and Loughor impact on water quality and highways network. (see H1.30/H1.19/H1.25/H1.32)
- * RP 4 Water Quality
- * EU1 Renewable and Low Carbon Energy Developments See Solar Search Areas on Proposals Map located to east of Pontarddulais. See also Swansea's Renewable Energy Assessment May 2018 (ED072)
- * ER 5: Special Landscape Areas -(See Proposals Map)
- * ER 7 Undeveloped Coast protection of the seascape from Swansea's undeveloped coast
- * HC 3: Welsh Language Sensitive Area (See Proposals Maps)
- * RP12: Sand and Gravel Resources
- * RC5 District Centres: See Pontarddulais, Gorseinon, Loughor and Gowerton District Shopping Centres

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Representation(s)

Nature

1749 City & County of Swansea (Mr Tom Evans) [3761]

Support

Summary:

The commitment to work with neighbouring LPAs (at section 4.5) is welcomed. We are keen to work collaboratively over the plan preparation process to ensure that all relevant local trans-boundary issues and incombination effects are addressed and that a sound basis is laid for the future preparation of any Strategic Development Plan for our region. The key topic areas where cross-boundary/regional working is required are considered to be:

- a) Transport, air quality
- b) Spatial distribution of growth/candidate site selection.
- c) Water Quality/Burry Inlet and Loughor Estuary CBEEMs
- d) Local transboundary effects in SA Scoping Report
- e) Swansea LDP Policies, Designations, Allocations with Cross Boundary implications.

The comments and suggestions we have provided are surrounding these themes and relate to the relevant sections of the Preferred Strategy, SA Report, HRA Report and relevant Topic Papers

Response / Recommendation

Support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent along as the Plan making process proceeds towards the Deposit LDP.

Paragraph 4.6

Representation(s)

Nature

678 Lynda James [3039]

Support

Summary:

The "vision" of Letitia Cornwallis Trust includes maintenance of the recreational area and perhaps use of some of the assets to provide gym or changing room facilities. There have also been discussions with Calon Cymru which include the possibility of a cycle link between Llanwrda and Llansadwrn.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Section 5. Carmarthenshire - Strategic Context

Paragraph 5.2

Representation(s)

Nature

701 Mr Gerwyn Thomas [3248]

Comment

Summary:

it is vital that the distinctive character of our local communities are maintained and are not assimilated into neighboring communities, otherwise there is a very real danger of community identity being irreversibly lost with social cohesion and "community" itself being destroyed.

It's the feeling of belonging to and being part of a particular community that is the key to a healthy community and to risk destroying that by merging communities is unnecessary and irresponsible.

Reference is made to candidate site submission in the Llanelli / Bryn area

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

Paragraph 5.3

Representation(s)

Nature

534 Mr Owen Williams [3158]

Object

Summary:

- Growth estimates for the County are based upon the City-Region Deal without consideration of any critical sources. Any plan, no matter what, must be based on the EVIDENCE whether it is critical or not. Consideration must be given to research suggesting city deals may not result in the gains promoted by the deal-makers

- how will city deal success be measured/evaluated? Should be some measuring mechanism to understand quickly whether the LDP is based on flawed assumptions

Change To Plan Sought:

- Conduct critical assessment of the effects of the City-Region Deal and adjust the LDP accordingly
- Revise down economic and population growth estimates to ensure a deliverable and achievable plan
- Create mechanisms and measures to understand and track progress on criteria concerning the success/failure of the City-Region Deal in Carmarthenshire

Response / Recommendation

Noted. It is accepted that the Preferred Strategy incorporates and recognises the benefits and contributions that may accrue from the City Deal. However, it is not the sole basis for the strategic approach or growth requirements set out within the Plan. Indeed in terms of growth the potential from the City Deal whilst an informant is not the only driver for growth within Carmarthenshire. For example in terms of job creation the Councils own Transformation Strategy. This is also reflected in the selection of the strategic option which represents a hybrid approach understanding the varied nature of the County.

The respondent concerns in relation to the City Deal failing to deliver the growth anticipated is noted. In this respect the Deposit LDP will contain a monitoring framework. This will include a series of measures and triggers to assess the success or otherwise of the Plan in delivering its policies. We will continue to have constructive dialogue with partners including those within the City as appropriate to ensure the Plan remains up to date.

In addition as the Plan progresses through its preparatory stages it will respond to changes in circumstances as appropriate.

Paragraph 5.6

Representation(s)

Nature

Lynda James [3039] 679

Comment

Summary:

Letitia Cornwallis Trust is located close to the A40. It has experienced considerable loss of local resources, firstly the post office, then the school and now the remaining local public house has proven unsustainable in current times. Trustees aim to make use of its assets to provide some part time restaurant/bistro services (as Cym Dda) as well as a replacement service for meals on wheels. If proven viable (a feasibility study is in hand) then facilities could be provided for young people/children/toddlers to replace the loss of togetherness/community relating to the closure of the local school.

Response / Recommendation

Noted. This relates to a detailed matter which is beyond the remit of the Preferred Strategy.

Paragraph 5.7

Representation(s)

Nature

Darren Hall [526] 1365

Comment

Summary:

I hope that the existing allocations with regard to SLA designation are maintained and that these sites are offered the same protection and consideration as other designated sites.

Response / Recommendation

Comments noted. Strategic Policy 13 provides the overarching framework for the natural environment, whilst SP 11 provides for consideration of high quality design. The consideration of whether any Special Landscape Areas will be identified in the Revised LDP, along with any resultant evidential facets, will be a matter for the deposit LDP.

Representation(s)

Nature

682 Lynda James [3039] Comment

Summary:

Cornwallis House is a Grade 2 listed building.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Paragraph 5.12

Representation(s)

Nature

Lynda James [3039] 685

Support

Letitia Cornwallis "vision" if agreed and implemented could help create some jobs thereby keeping or attracting younger people to help address the current imbalance between the older and younger peoples.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Preferred Strategy

Paragraph 5.13

Representation(s)

Nature

Darren Hall [526] 1379

Object

Summary:

The projection for LDP 2018-2033 requirements needs to be based on up-to-date predictions. Based on previous timelines updated projections/publications are were/are due in 2017/2018.

Clearly outdated information and an 'adventurous' attitude towards development and growth within the county, need to be tempered and controlled and based on a cautionary outlook.

These targets, whilst set at a pre-deposit stage are the fundamental drivers and ultimately clauses that enable uncontrolled, undesired and more importantly unrequired development, in areas that cannot support the infrastructure requirements and will simply not recover from the impacts of such developments.

Change To Plan Sought:

please see representation and summary.

Response / Recommendation

Disagree. The Council is proposing a "Balanced Community and Sustainable Growth Strategy" which is underpinned by a robust evidence base and has been subject to consensus building - notably through the Key Stakeholder Forum. In terms of the growth figures, the strategy seeks to provide balanced growth centred on the delivery of our communities' needs and the delivery of the region and the Council's strategic and regeneration objectives.

Paragraph 5.15

Representation(s)

Nature

Lynda James [3039] 687

Comment

Summary:

Cornwallis House is located next to the old part of the A40 at Llanwrda and has plenty of space for parking both on the "estate" and on the old A40.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Paragraph 5.17

Representation(s)

Nature

688 Lynda James [3039] Support

Summary:

Buses run every hour from the bus stop next to Cornwallis land thus connecting Llanwrda with Llandovery, Llandeilo and Carmarthen.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

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Section 6. Issues Identification

Paragraph 6.6

Representation(s)

Nature

811 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

The list of summary issues in Section 6.6 appear reasonable and we have no further suggestions

Response / Recommendation

Comments noted / support welcomed.

Representation(s)

Nature

689 Lynda James [3039]

Comment

Summary:

The Letitia Cornwallis "vision" fits with and thereby enables resolution of some of the issues identified i.e building affordable housing (no need to buy land) and providing and maintaining some employment and the provision of a large space for recreational purposes.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Representation(s) Nature

1059 Cai Parry [822] Comment

Summary:

The respondent supports Issues 18 & 19 in paragraph 6.6 which relates to the recognition of the lack of new homes being built in some areas, and the lack of a five year supply of housing and the need for a housing mix.

However, the respondent states that Issue 1 in paragraph 6.6 should be amended to link the delivery of the projects in Llanelli and Carmarthen associated with the Swansea Bay City Deal with the delivery of housing.

Response / Recommendation

Comments noted. Support welcomed for issues 18 and 19 of paragraph 6.6.

In regard to the respondents comment on Issue 1 of Paragraph 6.6, links with other areas of the Plan such as housing growth, will be further analysed during preparation of the Deposit LDP and linkages will be made between associated sections where appropriate.

Representation(s) Nature

1665 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830] Support

Summary:

We note and welcome the inclusion of issue 23 regarding infrastructure capacity to support development. The availability of our infrastructure capacity is a key element in ensuring sustainable and viable development sites.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 9

Support

Summary:

The issues section is well balanced as are the strategic objectives. From an Economic Development perspective the mention of city deal, town centres, rural area growth (including employment opportunities), a buoyant visitor economy, urban and rural deprivation, poverty, infrastructure capacity, lack of employment opportunities, broadband and public services in rural areas, a sense of place and disused buildings in the issues section is

Response / Recommendation

Support welcomed.

Representation(s)

Nature

1680 Natural Resources Wales (Miss Sharon Luke) [3253] Support

Summary:

The list of summary issues in Section 6.6 appear reasonable and have no further suggestions. We specifically support the inclusion of the following issues:

- * Risks from flooding and the challenges presented by climate change.
- * Biodiversity designations ranging from international to local level.
- * An ecological footprint that is currently exceeding sustainable levels.
- * Rich landscape and townscape qualities.
- * Beauty peace and quiet, open green spaces and fresh air are contributors to happiness in rural areas.

Need to promote energy efficiency in proposed and existing developments.

These appear to correlate well with the findings of the SA.

Response / Recommendation

Support welcomed

Nature

Mr John Morris [3777] 1776

Representation(s)

Support

Agent: LRM Planning (Mr. Michael Rees) [3002]

Summary:

We are supportive of the vision for Carmarthenshire, however we are strongly of the view that it should specifically add "where the needs of residents are met" to the vision.

Importantly, meeting the needs of residents will be key to achieving the wider Wales Well Being Goals in particular helping to create a more equal wales, a more prosperous Wales, a more resilient Wales and a Wales of cohesive communities, as well as in meeting the requirements of the new PPW10 and the provision of the right development in the right place. Indeed, meeting needs in an appropriate and sustainable manner can contribute towards:

- Growing our economy in a sustainable manner;
- Making best use of resources;
- Facilitating accessible and healthy environments;
- Creating and sustaining communities; and
- Limiting environmental impact.

Response / Recommendation

Noted. The Revised LDP is being prepared in full accordance with the provisions of the Wellbeing of Future Generations Act and PPW. The respondent's comments in relation to need is noted and the Plan will be consistent with national planning policy and the principles of sustainability in this regard, as well as recognising the characteristics of the County and its communities.

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Representation(s)

Nature

611 Ifan Beynon-Thomas [3198]

Support

Summary:

I support the fact that one of the 33 summary issues references 'a buoyant visitor economy with potential to grow'. It is vitally important that the LDP policies recognise the important contribution that tourism makes to the economy of the County and that indeed there is scope for additional facilities.

Response / Recommendation

Support welcomed.

Section 7. A Vision for 'One Carmarthenshire'

Section 7. A Vision for 'One Carmarthenshire'

Representation(s) Nature

Union Tavern Estate [3913] Comment 2099

Agent: Barton Willmore (Joe Ayoubkhani) [646]

Summary:

We support the LDP's vision which seeks to ensure that the Draft Preferred Strategy is positive and sufficiently aspirational. It is imperative that the policies of the LDP enable this vision to be met - for example, through providing sufficient housing growth to underpin the confident and ambitious economic aspirations of the Council.

Response / Recommendation

Support Welcomed

Paragraph 7.3

690

Representation(s) Nature Lynda James [3039] Support

Summary:

Without sustainable rural communities the country side would decline with an impact on the related tourism. The Letitia Cornwallis Trust aims to revitalize what was a once vibrant small community which despite its recent resource losses still presents a well cared for and loved community. The recent revival of the Trust's activities have led to many local people volunteering to help in achieving a greater sense of community.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

One Carmarthenshire

Representation(s) Nature RWE Innogy UK Ltd (Miss Eleri Davies) [471] Object 265

Summary:

Although 'Renewable Energy' is included in the graphic associated with the 'Our Vision - One Carmarthenshire' section of the Preferred Strategy (Easy Read Version), the 'Vision' fails to mention climate change, energy or anything vaguely relevant to the renewable energy sector.

Construction of the Brechfa Forest West Wind Farm in Carmarthenshire saw approximately £40 million of the total £105 million capex spent in Wales, with a further £459,200 per annum paid into a community benefit fund for the lifetime of the wind farm (up to 25 years). This demonstrates the significant investment opportunities available from onshore wind farms.

Change To Plan Sought:

'Our Vision- One Carmarthenshire' should include specific reference to climate change and the need to secure a low carbon future, which shall include (amongst other measures) renewable energy.

Response / Recommendation

Disagree, it is implicit that renewable energy will be integral in the creation of sustainable communities, there is no need for a specific reference as this is the vision for the Plan.

Nature

612 Ifan Beynon-Thomas [3198]

Object

Summary:

I consider that the 'One Carmarthenshire' approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'. This would ensure that boosting tourism is considered as one of the key objectives of the Plan. This would accord with the fact that Strategic Objective 13 seeks 'to make provision for sustainable & provision for sustainable approach to the plan. This would accord with the fact that Strategic Objective 13 seeks 'to make provision for sustainable approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'. This would ensure that boosting tourism is considered as one of the key objectives of the Plan. This would accord with the fact that Strategic Objective 13 seeks 'to make provision for sustainable approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'. This would ensure that boosting tourism is considered as one of the key objectives of the Plan. This would accord with the fact that Strategic Objective 13 seeks 'to make provision for sustainable approach as the plan and the plan accordance in the plan accordan

Change To Plan Sought:

The 'One Carmarthenshire' approach should recognise that Carmarthenshire should be a place to visit and enjoy as well as 'start, live and age well'.

Response / Recommendation

Agreed in part. Add the following words at the end of paragraph 1 of the Vision so it reads "...valued and respected for residents and visitors alike"

Representation(s)

Nature

1061 Cai Parry [822]

Support

Summary:

Support the Vision for 'One Carmarthenshire' including references to economic objectives and the City Deal.

Response / Recommendation

Support Welcomed.

Section 8. Strategic Objectives

Paragraph 8.2

Representation(s)

Nature

1681 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We welcome the recognition that the Well Being of Future Generations Act 2015 was a driver to review the Adopted LDP's Strategic Objectives and the utilisation of the Carmarthenshire Well Being Plan wellbeing objectives to group the Revised LDP's Strategic Objectives.

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

Response / Recommendation

Support welcomed

Paragraph 8.3

Representation(s)

Nature

812 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the recognition that the Well Being of Future Generations Act 2015 was a driver to review the Adopted LDP's Strategic Objectives and the utilisation of the Carmarthenshire Well Being Plan wellbeing objectives to group the Revised LDP's Strategic Objectives.

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

Response / Recommendation

Comments noted / support welcomed

Paragraph 8.6

Representation(s)

Nature

1682 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

813 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We are satisfied with the Revised LDP Strategic Objectives as noted in Section 8.6.

Response / Recommendation

Support welcomed.

Nature

692 Lynda James [3039]

Support

Summary:

Also the "vision" of the Letitia Cornwallis Trust.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Paragraph 8.6 - SO6

Representation(s)

Nature

2040 Persimmon Homes West Wales (Mrs Kate Harrison) [3410]

Comment

Summary:

The respondent notes that this objective makes reference to encouraging the reuse of previously developed land. This approach falls in line with Planning Policy Wales Edition 10, however in order to achieve the construction of 10,480 new homes in the county, the respondent states that consideration should be given to Greenfield sites on the edge of sustainable settlements.

Response / Recommendation

Noted. The identification and selection of sites will be conducted in a manner consistent with PPW Ed.10 and the site search sequence. In this regard reference is made to PPW paragraph 3.41.

Representation(s)

Nature

1666 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

Summary:

The availability or capacity of infrastructure is a key aspect in determining the sustainability of a settlement, therefore we support the inclusion of SO6.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

1063 Cai Parry [822]

Support

Summary:

BDW Homes is supportive of the wording of Strategic Objective SO6 which seeks to ensure that "The principles of spatial sustainability are upheld by directing development to sustainable locations with access to services and facilities...". This Strategic Objective is therefore consistent with the 'Key Planning Principles' set out within Planning Policy Wales (Edition 10, p. 18) which seek to ensure that the planning system contributes to the long-term economic well-being of Wales, by making use of existing infrastructure and facilities.

Response / Recommendation

Support welcomed.

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Nature

1653 Simon Chaffe [855]

Support

Summary:

The respondent supports Strategic Objective SO6 -

'To ensure that the principles of spatial sustainability are upheld by directing development to sustainable locations with access to services and facilities and wherever possible encouraging the reuse of previously developed land.'

Response / Recommendation

Support welcomed.

Paragraph 8.6 - SO7

Representation(s)

Nature

266 RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Object

Summary:

In the context of making a significant contribution towards tackling the cause and adapting to the effect of climate change, Strategic Objective 7 (SO7) correctly refers to promoting the efficient use and safeguarding of resources but fails to reference renewable energy generation which is a fundamental element of the Welsh Government's 'Energy Hierarchy for Planning' (paragraphs 5.714 - 5.715 and Figure 9, Planning Policy Wales, Edition 10, December 2018), namely Reduce Energy Demand, Use Energy Efficiently, Renewable Energy Generation, Minimise carbon impact of other energy generation, Minimise extraction of carbon intensive energy materials.

Change To Plan Sought:

Revise wording of SO7 to include reference to " renewable energy generation " as an integral part of the strategic objective to make a significant contribution towards tackling the cause and adapting to the effects of climate change.

Response / Recommendation

Agreed. Include reference to renewable energy within strategic objective SO7.

Paragraph 8.6 - SO10

Representation(s)

Nature

1777 Mr John Morris [3777]

Comment

Agent: LRM Planning (Mr. Michael Rees) [3002]

Summary:

We are supportive of the vision for Carmarthenshire, however we are strongly of the view that it should specifically add "where the needs of residents are met" to the objectives. Importantly, meeting the needs of residents will be key to achieving the wider Wales Well Being Goals in particular helping to create a more equal wales, a more prosperous Wales, a more resilient Wales and a Wales of cohesive communities, as well as in meeting the requirements of the new PPW10 and the provision of the right development in the right place. Indeed, meeting needs in an appropriate and sustainable manner can contribute towards:

- Growing our economy in a sustainable manner;
- Making best use of resources;
- Facilitating accessible and healthy environments;
- Creating and sustaining communities; and
- Limiting environmental impact.

Response / Recommendation

Noted. The Revised LDP is being prepared in full accordance with the provisions of the Wellbeing of Future Generations Act and PPW. The respondent's comments in relation to need is noted and the Plan will be consistent with national planning policy and the principles of sustainability in this regard, as well as recognising the characteristics of the County and its communities.

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Nature

1068 Cai Parry [822]

Object

Summary:

BDW Homes suggests that the wording of Strategic Objective SO10, which refers to the delivery of new housing, should be reconsidered to make reference to delivering an appropriate number of new homes to meet society's needs - as well as an appropriate mix. One of the key issues within the 'Active & Social Places' theme within Planning Policy Wales (p. 44) is the need to ensure that "there is sufficient housing land available to meet the need for new private market and affordable housing". SO10 should therefore be amended in line with this key issue.

Change To Plan Sought:

Make specific reference to delivering an "appropriate number of new homes".

Response / Recommendation

Agreed in part. Amend SO10 to include reference to an appropriate number as well as mix of new homes.

Paragraph 8.6 - SO14

Representation(s)

Nature

1667 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

Summary:

The availability or capacity of infrastructure is a key aspect in determining the sustainability of a settlement, therefore we support the inclusion of SO14.

Response / Recommendation

Support welcomed.

Section 9. Strategic Growth & Spatial Options

Section 9. Strategic Growth & Spatial Options

Representation(s) Nature

1635 Welsh Government (Mr Mark Newey) [13] Comment

Summary:

Growth Levels: Homes & Jobs

The authority has explored six population based growth scenarios and two employment-led scenarios. The authority has concluded the WG-2014 based projections would result in low levels of housing growth impacting negatively on demographic change (population decline) and ability to support economic growth. The 2014-based Principal and 10 year migration variant projections would result in a dwelling requirement of 3,367 and 6,542 respectively. The Council's preferred growth option is 'PG Long Term' which is predicated on significant internal and international migration flow assumptions averaging 1,423 persons pa for the sixteen year period 2001/02-2016/17. This period takes into account the high migration levels prior to 2008, and lower net migration following the recession. This is particularly relevant in this context as deaths exceed births; net migration being the dominant driver of population change. The PG Long Term Scenario results in a dwelling requirement of 9,887 dwellings (659 p/a) over the plan period. This is based on a 3.4% vacancy rate (VR) (adjusted from 6.3% Census VR) which takes into account recent data on second and empty homes. This is a deviation of 6,520 dwellings above the WG-2014 based principal projection and 3,345 dwellings above the 10-year migration variant. The proposed housing requirement of 9,887 is a substantial reduction of 5,310 dwellings from a requirement of 15,197 homes in the current adopted plan.

The evidence also explains that the jobs led scenario(s) tested would result in a requirement for 17,000 - 20,000 homes over the plan period. The Council has stated that this would result in an undeliverable and unsustainable growth strategy. Recent housing completions based on 10 year average JHLAs figures are approximately 500 d/pa. In summary, the Council has chosen a demographic led scenario that will contribute to the delivery of the Council's economic aspirations. The population increase targeted by the PG Long Term Scenario would result in supporting the creation of 5,295 jobs (353 p/a) over the plan period. The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable. You should also demonstrate the growth strategy is compatible with the aspirations of neighbouring authorities and provides the most sustainable locations for growth for the wider area. See comments on spatial strategy.

Response / Recommendation

Noted, the scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP.

Matters in relation to the Welsh language will be considered as part of the LDP's evidence base and within the Sustainability Appraisal. See representation 1647.

Paragraph 9.1

Representation(s) Nature

2429 Rhanbarth Sir Gâr Cymdeithas yr Iaith (Rhanbarth Sir Gâr) [2370] Object

Summary:

The respondent raises potential issues relating to the use of economic and regeneration data used to inform the level of housing growth needed in the County. The representation refers to the anticipated sources and location of future jobs growth and note their concerns that some pertinent matters such as Brexit, Arfor, rural employment and the future of the Wellness Village, have not been fully considered.

Response / Recommendation

Comments are noted. Further evidence will be produced to inform the economic needs of the County and its impacts upon the County's housing needs.

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Paragraph 9.8

Representation(s)

Nature

1070 Cai Parry [822]

Support

Summary:

Council's approach for calculating housing requirement is consistent with Planning Policy Wales.

Response / Recommendation

Support welcomed.

Paragraph 9.15

Representation(s)

Nature

693 Lynda James [3039]

Comment

Summary:

Agree with the conclusions but possible consequence of Brexit are not included, understandably as nobody as yet knows what is going to happen. However the differences in the way house prices are changing may be an indication that young people will move away from the South East of the UK where housing in any form is mostly unaffordable by individuals on an average income.

Apart from that general comment, Cornwallis "vision" does imply opportunities for employment in a rural community which is near to the local cottage hospital at Llandovery.

Response / Recommendation

Comment noted - site specific matters are considered as part of the candidate site process. In relation to Brexit, any potential implications will be monitored and suitably acknowledged in due course. It should be noted that Key issue 32 of the Draft Pre Deposit Preferred Strategy does acknowledge emerging national and regional considerations - including brexit.

Paragraph 9.23

Representation(s)

1766

Nature

Savills (Mr Nick Heard) [3216]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

A total of seven population-led and employment-led growth options are considered with the Draft Preferred Strategy ultimately adopting the 'Population Growth Long Term' scenario which sets a total requirement of 9,887 units across the 15 year RLDP period, equating to 658 per year. The use of a trend based projection rather than a single base dated population projection is considered the most appropriate and sensible mechanism given the differences between the last four sets of projections.

Response / Recommendation

Comments Noted. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identyfing a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

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Paragraph 9.29

Representation(s)

Nature

1767 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The Population Growth Pre-Recession Scenario which is based on pre-2008 recession levels of in-migration shows a higher housing need than the Population Growth Long Term scenario but is dismissed as being 'undeliverable and unsustainable'. The Williams Family suggest that there is an opportunity to be more positive and even if the housing need is not based on this projection in its entirety, there is scope for an allowance to be made for a more positive economic context in the future.

Response / Recommendation

Comments Noted. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Paragraph 9.40

Representation(s)

Nature

638 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The Population Growth Pre-Recession Scenario which is based on pre-2008 recession levels of in-migration shows a higher housing need than the Population Growth Long Term scenario but is dismissed as being 'undeliverable and unsustainable'. SHL suggest that there is an opportunity to be more positive and even if the housing need is not based on this projection in its entirety, there is scope for an allowance to be made for a more positive economic context in the future

Response / Recommendation

Comment Noted. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Nature

1584 The Williams Family . [3585]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The Population Growth Pre-Recession Scenario which is based on pre-2008 recession levels of in-migration shows a higher housing need than the Population Growth Long Term scenario but is dismissed as being 'undeliverable and unsustainable'. It is suggested that there is an opportunity to be more positive and even if the housing need is not based on this projection in its entirety, there is scope for an allowance to be made for a more positive economic context in the future.

Response / Recommendation

The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow.

Paragraph 9.41

Representation(s)

Nature

2041 Persimmon Homes West Wales (Mrs Kate Harrison) [3410]

Support

Summary:

The respondent is supportive of the divergence from the Welsh Government 2014 based projections which would equate to a housing requirement of 6,542 over the plan period (2018-2033) as this is unlikely to support the Council's Visions and Objectives in relation to meeting the employment needs of the area and contributing at a regional level to the delivery of the Swansea Bay City Deal.

The respondent supports the preferred growth option of 'Population Growth Long Term' would provide a housing requirement of 9,887 dwellings over the plan period and as stated in the preferred strategy, 'allow the flexibility to drive sustainable housing growth'. This more ambitious housing requirement will facilitate the economic growth required in the county and will be more effective in achieving the Council's vision and objectives.

Response / Recommendation

support welcomed.

Representation(s)

Nature

1071 Cai Parry [822]

Support

Summary:

BDW Homes is supportive of the Council's Preferred Strategic Growth Option, on the basis that it seeks an ambitious but achievable level of growth to support the aspirations of the Strategic Regeneration Plan for Carmarthenshire. Accordingly, BDW Homes considers that the Council's approach is founded upon robust evidence and considers other issues in addition to the latest household projections, in accordance with paragraph 4.2.6 of Planning Policy Wales (Edition 10).

Response / Recommendation

Support welcomed.

Preferred Strategy Page 20 of 99

Nature

2020 Swallow Investments Limited [3995]

Support

Summary:

Section 9 of the LDP considers a number of alternative Strategic Growth and Spatial Options to support employment growth and the delivery of housing and sustainable development generally. So far as Strategic Growth Options are concerned, paragraphs 9.41 to 9.43 of the LDP confirm a preferred 'Population Growth Long Term Scenario', which is forecast to deliver 9,887 new dwellings (649 new dwellings per annum) and a minimum of 5.295 additional jobs over the LDP period 2018-2033.

My client supports the LDP's preferred Strategic Growth and Spatial Options - they will deliver new housing in line with requirements and new jobs to match the same; and represent an optimistic, though not unrealistic set of assumptions and aspirations, geared towards encouraging housing and economic growth in the County over the LDP period.

Response / Recommendation

Support welcomed.

Paragraph 9.44

Representation(s)

Nature

1770 Savills (Mr Nick Heard) [3216]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

To deliver the amount of new housing that is required over the Review LDP period six Spatial Options are identified for the distribution of growth.

The Draft Proposed Strategy proposes that Spatial Option 4 which seeks to disperse growth in a way which reflects the role of settlements in relation to their wider catchment is adopted. This would mean that most growth would be focussed in Carmarthen and the surrounding area, the Llanelli Coastal Belt, and the Ammanford and Cross Hands area.

The 2018 Joint Housing Land Availability Study (JHLAS) shows a 3.8 year housing land supply. This represents the fifth consecutive year where a five year supply of housing has not been demonstrated and the continued failure to demonstrate a five year supply since the adoption of the LDP (the Adopted LDP) in 2015. In real terms, this means that in the four years since the adoption of the ALDP 503, 608, 518, and 511 units have been delivered, substantially short of the 1,052 unit a year requirement that the ALDP sets to meet housing need.

There is evidently a delivery problem and The Williams Family suggest that any Spatial Option pursued needs to stand a realistic chance of delivering the required amount of housing. Whilst Spatial Option 4 appears to be a sensible and logical option, The Williams Family suggest that, if Option 6 (Market Led Option) is not to be pursued in its entirety (and the risks associated with such an approach are understood), the spatial strategy must give weight to market conditions and the delivery of houses previously over the Adopted LDP period.

Response / Recommendation

Comments Noted. The Council as part of the LDP process are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan. This will be reflected within the apportionment of sites within the each cluster and tier.

Nature

Savills (Mr Nick Heard) [3216] 1771

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The number of units built on the allocated sites in St Clears has been considerably higher than in the other Adopted LDP Service Centres, demonstrating that St Clears is an attractive location for growth and is capable of delivering housing and accordingly it is suggested that the Spatial Options reflect this. It also shows that there is only a limited amount of allocated sites left within St Clears and, if a more market-led approach is to be taken, the need for a review of existing and the identification of new allocations is required.

Response / Recommendation

Comments Noted. Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Paragraph 9.49

Representation(s)

Nature

694 Lynda James [3039] Support

Summary:

The proposal is sensible but people will travel some distances to their work place so it is wrong to assume all accommodation should be built in the same location as planned employment opportunities. A percentage of people would prefer to live in a rural area rather than an urban area and be prepared to commute.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Representation(s)

Nature

RSAI [3167] 544

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

We agree with paragraph 9.49 of the Preferred Strategy which states that housing development will need to be located in the same broad location as employment opportunities. We also agree that infrastructure improvements need to be aligned with new development if the existing infrastructure is not adequate to accommodate the development.

We consider it is important that the spatial option is determined taking account of the function and role of settlements

Response / Recommendation

Support welcomed.

Preferred Strategy

Paragraph 9.51

Representation(s) Nature

1668 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830] Comment

Summary:

We note that the Council propose to use the Population Growth Long Term scenario which sets a housing requirement of 9,887 units over the LDP Period.

Option 2 - Infrastructure and Transport Network Options

Available public sewerage and wastewater treatment works (WwTW) capacity is a key element to ensuring sustainable and viable development sites, therefore we welcome the provisions of this spatial option, and are pleased to note that it seeks to encourage growth in areas where there is existing infrastructure capacity or where there are planned improvements.

Response / Recommendation

Comments noted. The availability of infrastructure is a key indicator of deliverability and in the promotion of sustainable development. Key facets of option 2 (notably location of infrastructure) would have fed into the favoured option. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Paragraph 9.52

Representation(s) Nature

1639 Welsh Government (Mr Mark Newey) [13] Comment

Summary:

Preferred Strategy - The Council has concluded through the Sustainability Appraisal (SA) that a Hybrid Option - 'Balanced Community and Sustainable Growth Strategy' is the most appropriate. This option has been subject to an SA (SA, section 4.5) and is the 'Preferred Strategy'. The Preferred Strategy incorporates the core elements from Options, 2, 4, 5 and 6 which are summarised as follows:

- $\hfill \square$ Growth is assigned to urban areas, while also recognising the role and function of rural settlements
- □ Reflects investment opportunities and economic benefits afforded to the County through the City Deal.
- □ Recognised that sustainable growth needs to be supported by the availability and range of infrastructure.
- ☐ Growth should also be deliverable and oriented to community need and market demand.

Further clarity is required on the spatial outcome of the Preferred Strategy. The SA highlights that the negative implications of Option 4 are that it could result in a disproportionate amount of development in unsustainable locations, generating significant additional car journeys. In the absence of a LHMA it is also unclear how the Preferred Strategy has been influenced by the level and location of housing need. The Hybrid Option and its spatial distribution requires further justification specifically; how it will deliver affordable housing, employment growth, reduced commuting, relates to the sustainable transport hierarchy (including active travel) infrastructure, minimises air pollution and potential negative impacts on the Welsh Language. These should be considered in light of 'future proofing' and how technology may shape how places function in the future, taking account of digital connections, telecoms, low emission vehicles and the associated benefits on movement patterns.

Response / Recommendation

Noted. See response to representation 1640.

Nature

2430 Rhanbarth Sir Gâr Cymdeithas yr Iaith (Rhanbarth Sir Gâr) [2370]

Object

Summary:

The respondent supports Spatial Option 4 - Community Led Option. The respondent notes that they would recommend a strategy based upon concentric circles, namely a village community; a circle of villages; county level; region; Wales, and the strategy would identify the services and proposals which would be suitable for each level within the proposed strategy. The respondent also notes that the Preferred Strategy should reduce the outmigration of young people from the County and specifically state this as an aim of the Plan.

Response / Recommendation

Comments are noted. The Preferred Strategy has been largely influenced by Spatial Option 4, albeit this has been adapted to take account of other influencing factors too. In regard to the proposed approach relating to concentric circles, it is considered that the preferred strategy in fact follows a similar approach in that a settlement hierarchy is set out in Policy SP16: Sustainable Distribution - Settlement Framework which is informed, amongst other factors, by the availability of services and facilities in each settlement or network of settlements.

With regards to reducing the out-migration of young people, this is acknowledged as a key issue under paragraph 6.6. It has also been a key consideration in the evaluation of the options and the selection of the preferred strategy, please see chapters 9 and 10 for an assessment of this. Whilst reducing the out-migration of young people has not been referenced specifically as an aim or objective of the Plan, it is considered that a number of the Plan's objectives would make a significant contributions towards achieving this aim, especially strategic objectives 2, 3, 4, 11 and 12. However, we would welcome ongoing discussions on this matter to determine whether an additional objective should be identified.

Paragraph 9.55

Representation(s)

Nature

1685 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We note your preferred option (Balanced Community and Sustainable Growth Strategy) and support your acknowledgment "that in delivering sustainable growth that it needs to be supported by the availability of a range of appropriate infrastructure". We consider water resources and drainage arrangements such as provision of sewerage infrastructure to be paramount.

Response / Recommendation

Support welcomed. The Council fully agrees that water resources and drainage arrangements such as provision of sewerage infrastructure to be of paramount importance. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Representation(s)

Nature

814 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We note your preferred option (Balanced Community and Sustainable Growth Strategy) and support your acknowledgment "that in delivering sustainable growth that it needs to be supported by the availability of a range of appropriate infrastructure". We consider water resources and drainage arrangements such as provision of sewerage infrastructure to be paramount.

Response / Recommendation

Comments noted / support welcomed. The Council fully agrees that water resources and drainage arrangements such as provision of sewerage infrastructure to be of paramount importance.

Nature

1778 Mr John Morris [3777]

Comment

Agent: LRM Planning (Mr. Michael Rees) [3002]

Summary:

We are supportive of a hybrid option of the various scenarios presented. However, we are of the view that it ought to be more weighted towards the Pre-recession level of growth.

In the first instance we support the approach of ruling out the low growth options (WG 2014 based principal and 10 yr projections, PG Short term and 10 year projections). Such approaches would only reinforce such negative trends identified within the background paper.

We are concerned that the preferred approach should not limit aspirations or growth particularly given the trends that are have been experienced (affordability problems, loss of younger cohorts and trends towards an ageing population). Such an outcome would seem to be contrary to the Welsh Government's Well Being goals, the Placemaking objectives and the aims of the planning system.

Indeed, for this reason we do not believe that the Pre-Recession Growth Projection should be ruled out in its entirety on the basis that it is not achievable. If undeliverable sites are allocated then this will be the case for any of the scenarios.

Whilst our preference is to retain a positive and aspirational intervention that allows flexibility for growth, jobs, mixed communities and prosperity (in line with the vision and objectives of the LDP Review), should the current favoured option be carried forward then we are strongly of the view that it must rely upon a fresh and deliverable supply of homes. Indeed, relying upon existing

allocations that have not been brought forward will not achieve the objectives rather it will reinforce the negative trends that have been experienced.

Response / Recommendation

Disagree - The population and household projection scenario identified in the Preferred Strategy considers a long term view for household growth within the county which is reflective of, and takes a balanced view on achieving the housing requirement for the period 2018-2033. Setting a scenario based on the pre-recession level of growth would be considered unsound, as it would be more reflective of the requirements within the adopted LDP, which is currently not being achieved.

The comment relating to existing sites is noted, and the Council as part of the LDP process, are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan.

Representation(s)

Nature

640 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

SHL does not contest the selection of Option 4 as the most appropriate spatial option but stress that Llangennech performs very well in relation the other Strategic Options that have not been selected. It is included within the Llanelli Growth Area in the ALDP (Option 1 - Current LDP Option), is well located adjacent to the A4138 and within 1km from Junction 48 of the M4 (Option 2 - Infrastructure and Transport Network Option) and has a strategic position in-between Carmarthenshire and Swansea (Option 5 - Swansea Bay City Region Influence Option).

Given that Llangennech performs favorably in connection to a number of unselected Spatial Options, it is considered that this demonstrates it suitability and appropriateness for additional growth

Response / Recommendation

Comments Noted. Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Nature

The Williams Family . [3585] 1585

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

There is evidently a delivery problem and any Spatial Option pursued needs to stand a realistic chance of delivering the required amount of housing. Whilst Spatial Option 4 appears to be a sensible and logical option it is suggested that, if Option 6 (Market Led Option) is not to be pursued in its entirety, the spatial strategy must give weight to market conditions and the delivery of houses previously over the adopted LDP period.

The number of units built on the allocated sites in St Clears has been considerably higher than in the other ALDP Service Centres, demonstrating that St Clears is an attractive location for growth and is capable of delivering housing and accordingly it is suggested that the Spatial Options reflect this. It also shows that there is only a limited amount of allocated sites left within St Clears and, if a more market-led approach is to be taken, the need for a review of existing and the identification of new allocations is required.

Response / Recommendation

Comments Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Representation(s)

Nature

532 Mr Owen Williams [3158] Object

Summary:

- Using the City-Region Deal as a basis for economic and population growth is risky and unsupported by evidence
- Ignorance of the likely consequences of Brexit on population growth/movement and the housing market and how this may affect competition from other areas
- Failure to prove the plan will deliver (key test of soundness)
- Alternative and more realistic growth forecast required
- Forecasts have been revised downwards by at least one previous Planning Inspector

Change To Plan Sought:

- Revise the population growth forecast used as a basis for the Preferred Option downwards to ensure a more realistic and deliverable plan

Response / Recommendation

The respondents make the assertion that an alternative more deliverable forecast is required. However this is based solely upon a perception that growth will shrink and investment delivery will not take place. Indeed it should be recognised that forecasting a lower growth as suggested would run contrary to the strategic and regeneration objectives both of the Council and the Region. In this respect the LDP must have regard to other Plans and strategies with a failure to do so not only rendering the Plan unsound, but also potentially resulting in these plans and strategies being in conflict with the Development Plan.

The Preferred Strategy is in this regard not only reflective of these plans and strategies and government backed investments but is as a result based on evidence around projected growth. The omission of the growth projected from investments such as the City Deal would in themselves not be evidence based as they would omit known potential for growth.

The potential implications from changes in circumstance will be monitored as the Plan progresses through its preparatory process. It should also be noted that the Deposit LDP will include a monitoring framework which will measure the success or otherwise of the LDP in delivering its policies and proposals.

The LDP will be subject to further evidence as part of the preparation of the Deposit Plan.

Preferred Strategy

Nature

1073 Cai Parry [822]

Object

Summary:

Contradiction between Preferred Option and Planning Policy Wales (Edition 10) in that it seeks to direct development to smaller settlements, which are less sustainable and would increase reliance upon the private car.

The Preferred Option should be amended to confirm that new development will be apportioned in accordance with the role of each settlement (i.e. higher proportions within the 'Principal Centres' and lower proportions within the 'Sustainable Villages' and 'Rural Villages').

Change To Plan Sought:

The Preferred Option should be amended to confirm that new development will be apportioned in accordance with the role of each settlement (i.e. higher proportions within the 'Principal Centres' and lower proportions within the 'Sustainable Villages' and 'Rural Villages').

Response / Recommendation

Comments Noted. The Council considers that the indicative apportionment of residential growth by tier is based on a sound and reasonable assessment, by identifying a number of factors which influence it. However, the indicative apportionment affords an allowance in to be made; the level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Representation(s)

Nature

10 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

In considering your strategic growth and spatial options it is reassuring to see that you had consideration to a number of key Economic Development policy documents including the Council's Strategic Regeneration Plan 2015 - 2030 - Transformations and the Swansea Bay City Deal. These documents form the basis for our activity in Economic Development and the fact they are referenced throughout the consultation document provides a confidence that the plan that is emerging through the LDP process will be strategically aligned to that of the work of Economic Development. The preferred option of "Balanced Community and Sustainable Growth Strategy" is seen as a positive option in that this hybrid option retains an approach which will seek to be responsive in how it assigns growth, to urban and rural areas. The option also looks to:

- * Recognise and reflect investment and economic benefits to the County and its communities through the City Deal, and other economic opportunities,
- * It will seek to provide opportunities for rural areas ensuring the diversity of the County and communities is recognised;
- * It will acknowledge that in delivering sustainable growth that it needs to be supported by the availability of a range of appropriate infrastructure:
- * It will recognise that growth should be deliverable and orientated to a community's needs and market demand. These points are welcomed as they are supportive of potential investment and growth in the county. I believe this approach is essential to ensure that any private sector interest in the county has a planning framework that is supportive subject to the development being proportionate and relevant to the respective settlement.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

696 Lynda James [3039]

Support

Summary:

Seems the most balanced approach for sustaining and building the economy whilst retaining the sustainability of rural areas and the role they play in tourism.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

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Nature

543 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

Support the use of the hybrid option but note that there is a need to take into account the market and whether the locations identified will be deliverable. The Swansea Bay City Region is also important and it is not appropriate to ignore the fact that some areas of Carmarthenshire are in close proximity to Swansea and the employment opportunities that the City provides.

Response / Recommendation

Support welcomed.

Representation(s) Nature

2021 Swallow Investments Limited [3995] Support

Summary:

Regarding Spatial Options, paragraph 9.55 of the LDP confirms a preferred 'Balanced Community and Sustainable Growth Strategy', reflecting the role and function of the County's settlements in directing growth to the most sustainable locations, whilst recognising the need to deliver opportunities in the County's rural areas.

My client supports the LDP's preferred Strategic Growth and Spatial Options - they will deliver new housing in line with requirements and new jobs to match the same; and represent an optimistic, though not unrealistic set of assumptions and aspirations, geared towards encouraging housing and economic growth in the County over the LDP period.

Response / Recommendation

Support welcomed.

Section 10. A New Strategy

Section 10. A New Strategy

Representation(s) Nature

Welsh Government (Mr Mark Newey) [13] 1636

Summary:

Growth Levels: Homes & Jobs

The authority has explored six population based growth scenarios and two employment-led scenarios. The authority has concluded the WG-2014 based projections would result in low levels of housing growth impacting negatively on demographic change (population decline) and ability to support economic growth. The 2014-based Principal and 10 year migration variant projections would result in a dwelling requirement of 3.367 and 6.542 respectively. The Council's preferred growth option is 'PG Long Term' which is predicated on significant internal and international migration flow assumptions averaging 1,423 persons pa for the sixteen year period 2001/02-2016/17. This period takes into account the high migration levels prior to 2008, and lower net migration following the recession. This is particularly relevant in this context as deaths exceed births; net migration being the dominant driver of population change. The PG Long Term Scenario results in a dwelling requirement of 9,887 dwellings (659 p/a) over the plan period. This is based on a 3.4% vacancy rate (VR) (adjusted from 6.3% Census VR) which takes into account recent data on second and empty homes. This is a deviation of 6,520 dwellings above the WG-2014 based principal projection and 3,345 dwellings above the 10-year migration variant. The proposed housing requirement of 9,887 is a substantial reduction of 5,310 dwellings from a requirement of 15,197 homes in the current adopted plan.

Comment

The evidence also explains that the jobs led scenario(s) tested would result in a requirement for 17,000 - 20,000 homes over the plan period. The Council has stated that this would result in an undeliverable and unsustainable growth strategy. Recent housing completions based on 10 year average JHLAs figures are approximately 500 d/pa. In summary, the Council has chosen a demographic led scenario that will contribute to the delivery of the Council's economic aspirations. The population increase targeted by the PG Long Term Scenario would result in supporting the creation of 5,295 jobs (353 p/a) over the plan period. The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable. You should also demonstrate the growth strategy is compatible with the aspirations of neighbouring authorities and provides the most sustainable locations for growth for the wider area. See comments on spatial strategy.

Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP including its distribution.

Matters in relation to the Welsh language will be considered as part of the LDP's evidence base and within the Sustainability Appraisal. See representation 1647.

Preferred Strategy

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Nature

1640 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

Preferred Strategy - The Council has concluded through the Sustainability Appraisal (SA) that a Hybrid Option - 'Balanced Community and Sustainable Growth Strategy' is the most appropriate. This option has been subject to an SA (SA, section 4.5) and is the 'Preferred Strategy'. The Preferred Strategy incorporates the core elements from Options, 2, 4, 5 and 6 which are summarised as follows:

- ☐ Growth is assigned to urban areas, while also recognising the role and function of rural settlements
- ☐ Reflects investment opportunities and economic benefits afforded to the County through the City Deal.
- ☐ Recognised that sustainable growth needs to be supported by the availability and range of infrastructure.
- ☐ Growth should also be deliverable and oriented to community need and market demand.

Further clarity is required on the spatial outcome of the Preferred Strategy. The SA highlights that the negative implications of Option 4 are that it could result in a disproportionate amount of development in unsustainable locations, generating significant additional car journeys. In the absence of a LHMA it is also unclear how the Preferred Strategy has been influenced by the level and location of housing need. The Hybrid Option and its spatial distribution requires further justification specifically; how it will deliver affordable housing, employment growth, reduced commuting, relates to the sustainable transport hierarchy (including active travel) infrastructure, minimises air pollution and potential negative impacts on the Welsh Language. These should be considered in light of 'future proofing' and how technology may shape how places function in the future, taking account of digital connections, telecoms, low emission vehicles and the associated benefits on movement patterns.

Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy. Further details in respect of the implications of option 4 will be further considered as the detail associated with the preparation of the Deposit LDP emerges.

The Council recognises the importance, and role, of an up to date Local Housing Market Assessment (LHMA) and is currently working with authorities across the region to prepare an up to date LHMA. The LHMA will inform the preparation of the Deposit LDP.

Preferred Strategy Page 30 of 99

Nature

Welsh Government (Mr Mark Newey) [13] 1646

Comment

Summary:

The delivery of the strategy is reliant upon the authority allocating sites which are broadly viable, deliverable and in accordance with the settlement strategy. The Draft Manual (Ed 3) Chapter 5: Preparing an LDP (Core Issues) sets out the key issues that must be addressed. The Council should ensure that the Deposit Plan has covered all relevant elements, with particular attention to the de-risking checklist.

To demonstrate delivery and implementation, the Deposit plan must be underpinned by viability work, an infrastructure plan and include a robust housing trajectory (included as an Annex within the plan) and a housing land supply table.

With the exception of the two strategic sites, the plan is completely silent on the allocations (housing or employment) required to deliver the strategy. There is no indication or analysis of 'key' candidate sites, nor of the existing allocations and their relevance or future status going forward. There is no assessment in broad terms of the current land bank, windfall and small sites that may come forward. Allocated sites should only be 'rolled forward' in exceptional circumstances where there is clear and robust evidence that they can be delivered. Site specific viability work, including detailed articulation of timing and phasing, costs, and infrastructure requirements including the preparation of Statements of Common Ground will be necessary to demonstrate the delivery of the plan.

The Preferred Strategy identifies two strategic sites (Policy SP5); Yr Egin Creative Cluster in Carmarthen and the Llanelli Well-being and Life Sciences project which are both components of the Swansea Bay City deal. The Deposit plan must demonstrate deliverability of both individual sites and in combination, together with Statement of Common Ground with developers. The Deposit Plan should set out site specific details for key allocations including schematic frameworks containing information on viability, general phasing timescales, key infrastructure requirements and evidence of commitment from developers.

A key issue highlighted in the Councils evidence base (Spatial Options Topic Paper, para 8.9) is that completions/sites did not come forward as anticipated in the more sustainable settlement tiers which suggests that completions have been occurring in the least sustainable areas. This has been a major shortcoming of the existing plan that should not be replicated in the revised LDP.

Finally, the Council is proposing a flexibility allowance of 6% (593 units) to be added to the housing requirement. Further evidence is required as to why 6% is appropriate, and how it relates to all housing components and their delivery and phasing over the plan. A 6% figure appears low in the context of the Welsh Average (10%) and the more rural nature / developer profile prevalent within Carmarthenshire.

Response / Recommendation

Noted. The Council is aware of the need for the Plan to contain viable and deliverable sites and matters relation to their suitability and identification will be considered as part of the preparation of the Deposit LDP. Attention is drawn to the Candidate Site process, and whilst the respondent's points are noted the submission of 926 candidate sites is a figure beyond that generally anticipated and in itself presents notable challenges in terms of analysis. However, an initial assessment of Candidate Sites has been undertaken and is available on the Council's website. This will be further developed as the preparation of the Plan progresses and as the sites are assessed.

The need for clarity in respect of the current landbank, windfall, small sites and future deliverable allocations is recognised and will be considered as part of the preparation of the Deposit LDP. Further evidence in respect of the flexibility allowance will be provided as part of the preparation of the Deposit LDP.

The reference to the requirements of the Local Development Manual Edition 3 is noted and will be appropriately considered as part of the preparation of the Deposit Plan. However, it should be noted that Edition 3 of the Manual at the time of writing is pending publication and as such could not be considered in the preparation of the Preferred Strategy.

Preferred Strategy Page 31 of 99

Nature

Dyfodol (J W Thomas) [563] 2421

Object

Summary:

The Respondent raises concerns regarding the economic information and theories which underpin the level of housing need identified. The comments make particular reference to the current economic situation and potential weaknesses.

Response / Recommendation

Comments noted. Further evidence will be produced to inform the economic needs of the County and its impacts upon the County's housing needs.

Representation(s)

Nature

Dyfodol (J W Thomas) [563] 2422

Object

Summary:

The respondent raises concerns over the level of housing growth identified in the Preferred Strategy and considers that this level of housing is not needed. The respondent notes that there is insufficient information in the Preferred Strategy to evidence the level of proposed housing growth. The respondent also notes a preference for the LDP to focus on job creation and infrastructure rather than housing growth.

Furthermore, the respondent considers that there is insufficient information to assess the impacts of housing growth upon the Welsh language.

Response / Recommendation

Comments are noted. There is information regarding the identification of housing growth levels in the supporting evidence. The LDP aims to enable and facilitate job creation in the County and emphasises the need for suitable infrastructure to support development. The Council considers that a rational approach which supports both housing, infrastructure and job creation can be achieved through this strategy and considers that these 3 elements are not mutually exclusive but rather are all key considerations of the preferred strategy.

The SA/SEA assessed the anticipated impacts of the Preferred Strategy upon the Welsh language and the Deposit Revised Local Development Plan will be informed by a Welsh Impact Assessment.

Representation(s)

Nature

1748 City & County of Swansea (Mr Tom Evans) [3761] Support

Summary:

Swansea Council are broadly supportive of the vision, objectives and chosen growth and spatial strategy of the **Preferred Strategy**

Response / Recommendation

Support welcomed.

Preferred Strategy

Nature

1673 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

The strategy is similar in approach to the Pembrokeshire Coast National Park LDP with growth focused in the higher tiers.

The attached table shows the compatibility of approach in both Plans.

Exceptional land release for affordable housing: include the option of releases higher up in the hierarchy to help meet need.

Affordable Housing Contributions: clarify if contributions will be required for sites below the threshold for provision on site.

Employment: It will be helpful to see the approach to be taken to employment on edge of settlement/in the countryside.

Viability: Viability when providing affordable housing may influence the 5 or more threshold.

Response / Recommendation

Support Welcomed. The Council will continue to update its evidence base leading into the Deposit LDP and address some of the highlighted comments. Further clarification will be given to viability and affordable housing once key pieces of evidence are completed which will inform the policy content of the Deposit LDP

Representation(s)

Nature

1674 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Support the general conformity of approach.

The Spatial Strategy commentary above sets out where there is consistency of approach on where employment undertakings can take place in the County along with notes of clarification.

The employment and economic development strategy of Carmarthenshire County Council's Preferred Strategy focusses on the Swansea Bay City Deal and looks to the local authorities east of Carmarthenshire. There is also the possibility of a Regional Strategic Economic study (which both Authorities are party to) being produced which will assist in the development of the Deposit Local Development Plan.

Response / Recommendation

Support Welcomed. The Council will continue to update its evidence base leading into the Deposit LDP and address some of the highlighted comments.

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Representation(s)

Nature

1632 Miss Rhiannon Mathias [3656]

Object

Summary:

No more homes should be built except where those for the need of local people. More staff should be within the planning department because a planning application I have interest in was submitted over 7 months ago and no response received.

Change To Plan Sought:

No more homes should be built except where those for the need of local people.

Response / Recommendation

Disagree. The Plan seeks to provide a balanced level of housing growth to meet the needs of the County and its communities. A key element of such balance is the provision of, and allowance for, affordable housing and recognising local need.

Representation(s)

Nature

7 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

Overall the Division welcomes the approach of the Pre - Deposit Local Development Plan and its broad strategic principles which it has set out as its preferred strategy for Carmarthenshire up to 2033. We support the principle that the plan is built on sustainability, and the objectives contained within the Carmarthenshire Well-being Plan

Response / Recommendation

Support welcomed.

Paragraph 10.3

Representation(s)

Nature

8 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

It is positive to see that that the plan recognises the spatial differences across the county. Recognition that a one size policy solution doesn't fit all, and that policies will need to reflect different circumstances depending upon their area is welcomed.

Response / Recommendation

Support welcomed.

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Nature

11 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

The new strategy recognises the diverse nature of the county and the settlement hierarchy and six clusters reflects the function, role and diversity that exists within and between the differing areas of the county. The recognition of the strategic growth areas of Llanelli, Ammanford/ Cross Hands, and Carmarthen is supported and their continued growth is key for prosperity for the county. It is good to see a balance with the other areas of the county most notably the rural market towns highlighted for local growth and diversification with growth reflecting their community needs and aspirations. The "allocation of sites and the use of policies will provide a framework for the provision of employment and job creation opportunities", coupled with statements such as "seek to provide a positive approach to help these areas meet their full potential" is fully supported. This together with mention of "a responsive policy approach" in the context of addressing county variations is most welcomed and offers a platform for a planning framework which can meet the needs of future growth aspirations that this Division sees for the county.

Response / Recommendation

Support welcomed.

Paragraph 10.5

Representation(s)

Nature

1459 Cllrs Price & Vaughan-Owen [3546]

Comment

Summary:

Over the past decade, the Gorslas ward, along with many other areas within the Ammanford/Cross Hands growth area, has seen significant housing development, which have had an impact on villages within the Ward. We are keen to ensure that any sites that progress from this stage, meet the local need for housing and for business. It is vital that any developments will not have a negative impact on education establishments, community facilities, health centres and the local environment.

Response / Recommendation

Comments noted. The Plan will be based on a robust evidence base which provides clarification on the matters listed within the representation. The Site Assessment Methodology will allow for the consideration of housing sites to be based on a robust and consistent approach. The Sustainability Appraisal will have a key role in assessing the Plan's sustainability credentials.

Deliverable Growth

Representation(s)

Nature

2425 Dyfodol (J W Thomas) [563]

Comment

Summary.

The Respondent states a number of facts in respect of the Plan's provision for new homes.

Response / Recommendation

Comments noted. The Plan and its provision for homes is supported by robust evidence and is been informed by consultation - not least the Key Stakeholder Forum - as well as other plans and strategies.

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Representation(s)

Nature

1469 Cllrs Price & Vaughan-Owen [3546]

Comment

Summary:

A robust evidence base is necessary to ensure developments reflect the genuine need for local housing, including the correct mix of affordable housing, Social housing, family homes and housing suitable for an ageing population.

Any housing sites should be size appropriate and not constitute over development within villages. Sites progressing from this stage, should consider the effect on current housing sites and be sensitive to negatively impacting local residents.

Response / Recommendation

Comments noted. The Plan will be based on a robust evidence base which provides clarification on the matters listed within the representation. The Site Assessment Methodology will allow for the consideration of housing sites to be based on a robust and consistent approach. The Sustainability Appraisal will have a key role in assessing the Plan's sustainability credentials.

Paragraph 10.18

Representation(s)

Nature

1686 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We welcome the inclusion of Section 10.18 which notes that the LDP seeks to put a policy framework in place which tackles the causes and effects of climate change within the communities through the adoption of sustainable principles and development.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

815 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We welcome the inclusion of Section 10.18 which notes that the LDP seeks to put a policy framework in place which tackles the causes and effects of climate change within the communities through the adoption of sustainable principles and development.

Response / Recommendation

Support welcomed

Representation(s)

Nature

267

RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Object

Summary:

Under the heading entitled 'Sustainable Development, Well-being and Climate Change' in 'A New Strategy' (Section 10) there is no reference to renewable energy.

Change To Plan Sought:

As well as "minimising energy demand and consumption", this section should include reference to the critical role that "renewable energy" also plays in the context of 'Sustainable Development, Well-being and Climate Change' in 'A New Strategy' (Section 10).

Response / Recommendation

Agree, add reference to renewable energy in the second bullet point of paragraph 10.19.

Representation(s)

Nature

1687 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We support the principles of sustainability, noted in Section 10.19, that the LDP will promote.

Response / Recommendation

Support welcomed

Representation(s)

Nature

816 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We support the principles of sustainability, noted in Section 10.19, that the LDP will promote.

Response / Recommendation

Support welcomed

Representation(s)

Nature

1654 Simon Chaffe [855]

Support

Summary:

Para 10.19, bullet 2 - SUPPORT

'including the promotion of the efficient use of resources including directing development to previously developed land wherever possible;'

Response / Recommendation

Support welcomed.

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Representation(s)

Nature

Cllrs Price & Vaughan-Owen [3546] 1462

Comment

Summary:

It is vital that all future development ensure the distinctiveness and character of our villages and impacts positively on the Welsh language and culture.

To ensure communities remain vibrant, it is important, that any developments are supported by the necessary public transport infrastructure so that our villages do not develop as commuting settlements.

We welcome the "Balanced Community and Sustainable Growth Strategy". We would very much like to see the sustainable distribution of growth throughout the county, which includes the rural communities of Carmarthenshire

Response / Recommendation

Comments noted / support welcomed. The Balanced Community and Sustainable Growth Strategy seeks to provide a platform for the delivery of the Plan's Vision and Strategic Objectives, which include a recognition of the important role of rural areas. The Sustainability Appraisal will have a key role in assessing the Plan's sustainability credentials - not least the availability of public transport.

Representation(s)

Nature

RWE Innogy UK Ltd (Miss Eleri Davies) [471] 268

Object

Summary:

The 'key components' of the 'New Strategy' fails to mention renewable energy, a critical component in the context of 'Sustainable Development, Well-being and Climate Change'.

Change To Plan Sought:

Include 'renewable energy' in the 'key components' of the 'New Strategy'.

Response / Recommendation

Agree. Include reference to Renewable Energy within paragraph 10.20 as follows: 'To make appropriate provision for renewable energy within the County'

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 12

Support

Summary:

The LDP growth plan based upon the delivery of 9,887 homes over the plan period seems rational and achievable, whilst the delivery of 5,295 jobs over the plan period is consistent with the aspirations of the Council's Strategic Regeneration Plan 2015 - 2030 - Transformations, which has a target of 5,000 jobs by the end of 2030, and again seems realistic and deliverable over the plan period. Overall the economic development elements of the key components of the new strategy are welcomed.

Response / Recommendation

Support welcomed.

Preferred Strategy

Nature

1655 Simon Chaffe [855]

Support

Summary:

Para 10.20, bullet 13 - SUPPORT

'Recognise the contribution of 'previously developed land' and utilises it as appropriate whilst recognising the County's largely rural context;'

Response / Recommendation

Support welcomed.

Figure 4: Key Diagram

Representation(s)

Nature

1753 City & County of Swansea (Mr Tom Evans) [3761]

Comment

Summary:

Preferred Strategy Key Diagram: - We suggest that the key diagram could helpfully be amended to clearly show the hierarchy of the road network and M4 junctions in order to aid understanding of the relationship between the road network and key settlements & site allocations. The legend could also be clarified to show the names of each of the clusters, and to identify neighbouring local authorities.

Response / Recommendation

Comments noted and proposed changes agreed in part. The Key diagram of the Preferred Strategy seeks to provide an overview of the County at a strategic level. The policies and provisions of the Deposit LDP will provide detail with regards to the hierarchy of the road network and M4 junctions in order to aid understanding of the relationship between the road network and key settlements & site allocations. It is agreed that the legend of the Key diagram should be clarified to show the names of each of the clusters, and to identify neighbouring local authorities - and this will be done as part of the preparation of the deposit LDP.

Section 11. Strategic Policies

Paragraph 11.6

Representation(s) Nature

817 Natural Resources Wales (Miss Sharon Luke) [3253] Comment

Summary:

We welcome the acknowledgment within Section 11.6 to work closely with partners, infrastructure providers, developers etc. in delivering the plan.

Response / Recommendation

Comments noted / support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Strategic Policy - SP1

Representation(s) Nature

1644 Welsh Government (Mr Mark Newey) [13] Comment

Summary:

Policy SP1 supports the delivery of approximately 5,300 jobs, further evidence and explanation is required to explain how and where the level of job growth will be delivered, including both strategic and non strategic allocations. It is unclear what the level of employment provision is and for what sector and how this translates into a land requirement for employment uses. The current employment evidence base is inconsistent and unclear. The plan is currently silent on the type and location of key employment sites required to deliver the strategy. Further explanation is also required on how all opportunities arising from the Swansea Bay City Region have been taken into account as part of the economic strategy.

The Deposit Plan should:

| □ provide greater articulation on the link between the plan's housing requirement and target for 5,300 jobs to |
|--|
| ensure broad alignment in economic activity and labour force projections and reduce the need for commuting |
| □ identify an employment (ha) / job target and buffer; |

□ identify spatial allocations to meet identified need including broad timing and phasing and defining the land use by Use Class:

| by USE Class, | | | | | | |
|------------------|-----------------|-------------------|-----------------|----------------|--------------------|------------|
| □ if appropriate | , include a nev | w policy to prote | ct and identify | key employment | sites to safeguard | for future |
| employment use | e: | | | | | |

□ include a policy to support alternative uses on existing employment sites not safeguarded:

| □ explain how allocated sites | will be delivered, of | especially key | allocations; and | policies to promot | e and sustain the |
|-------------------------------|-----------------------|----------------|------------------|--------------------|-------------------|
| rural economy. | | | | | |

Response / Recommendation

See response to representation 1645.

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Nature

1783 Mr John Morris [3777]

Object

Agent: LRM Planning (Mr. Michael Rees) [3002]

Summary:

It is clearly a major requirement of PPW10 that great importance is placed upon the provision of homes, indeed, sustainable places cannot be facilitated without adequate provision. In this regard, PPW 10 recognizes the importance of a home to people's lives and indicates that Authorities must:

- * identify a supply of land to support the delivery of the housing requirement to meet the differing needs of communities across all tenures:
- * enable provision of a range of well-designed, energy efficient, good quality market and affordable housing that will contribute to the creation of sustainable places; and
- * focus on the delivery of the identified housing requirement and the related land supply.

Accordingly, it is important that an appropriate supply of homes is identified. As noted above, we are concerned that the revised requirement will not address key issues raised nor achieve the overarching aims of the Plan or its objectives. It is our view that it should be more aspirational and the hybrid option should lean towards higher job growth and economic development.

Notwithstanding our views on the level growth sought, it is clearly the case that based on the favoured option and given the issues identified within the LDP there are two key considerations that are inter related:

- 1. Flexibility allowance: The current level of flexibility (3.7%) was plainly insufficient, a greater level could have resulted in supply problems being addressed at an earlier stage.
- Indeed, other Authorities have tended to lie between 10% to 20%, accordingly we are of the view that at least 15% should be used. This would reflect the fact that a number of the large strategic sites suffer from significant environmental & physical constraints and may not be brought forward.
- A flexibility allowance of 15% would result in a need to identify at a supply pool of at least 11,370 dwellings that would be available and deliverable.
- 2. Delivery: Given the shortfall in supply it will be problematic to simply roll the existing supply pool forward to suit a lower housing requirement. Indeed, whilst this might prima facie provide a 5 year supply, it will not address the core issues nor meet the requirements of PPW (in terms of placemaking) and implement the aspirations. It will simply mean that the existing trends are carried

forward. There are over 4000 dwellings in category 4 of the JHLAS, this is a considerable number that have failed to deliver within the LDP timeframe to 2021. It is strongly our view that a considerable number of these ought not be carried forward in a review. We await the findings of the review of these sites in terms of viability and delivery. We would accept that if a large number of these sites were replaced with new allocations then our concerns over flexibility may be alleviated.

Response / Recommendation

Comments Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP. The comment relating to existing sites is also noted, and the need for clarity in respect of the current allocated sites is recognised and will be considered as part of the preparation of the Deposit LDP.

Representation(s)

Nature

549 RSAI [3167]

Object

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

Question whether using past build out rates is appropriate given depressed housebuilding over last 10 years.

Change To Plan Sought:

Question the basis of using past build rates to inform the housing requirement and consider that a more aspirational outlook should be utilised which would in turn support a higher level of employment growth.

Response / Recommendation

Disagree - The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Nature

Union Tavern Estate [3913] 2101

Object

Agent: Barton Willmore (Joe Ayoubkhani) [646]

Summary:

In summary, SP 1: Strategic Growth is objected to and a housing requirement in line with the existing adopted LDP should be utilised, owing to:

- a) Planning policy dictates that the Welsh Government projections should form only one element of the 'key evidence' in respect of assessing housing requirements, and that there are a number of specific contextual, policy and economic considerations which need to be accounted for in the context of Carmarthenshire:
- b) Stepping down from the current LDP level would represent a serious risk of triggering enhanced issues of affordability, which already comprises a significant pressure to the local population;
- c) Growth at current levels is required to support the construction sector (which is one of the greatest employers in Carmarthenshire); however, the current LDP does not account for the Swansea Bay City Deal. Significant housing growth (over and above current levels targeted) will be required to underpin the circa 10.000 new jobs targeted to be created within the region, a significant number of which will need to be accommodated and housed within Carmarthenshire due to the commitment for investment in the Council area.

Response / Recommendation

Disagree. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. Reference is made to the review report for the adopted LDP, and the Annual Monitoring Reports in relation to their findings on the deliverability of the current growth as advocated by the respondent.

Representation(s)

Nature

13 Carmarthenshire County Council (Mr Stuart Walters) [2345] Support

Summary:

SP1 - Strategic Growth specifically refers that "The LDP will provide for the future growth of the economy and housing requirement..." and that "the strategy builds on the corporate emphasis on regeneration and the opportunities presented through the city deal....." is fully supported by the Division.

Response / Recommendation

Support welcomed.

Nature

1689 Natural Resources Wales (Miss Sharon Luke) [3253] Support

Summary:

Representation(s)

We welcome the acknowledgment within Section 11.6 to work closely with partners, infrastructure providers, developers etc in delivering the plan.

Response / Recommendation

Support welcomed.

Preferred Strategy

Nature

2022 Swallow Investments Limited [3995]

Support

Summary:

Strategic Policy SP1 reflects the LDP's preferred Strategic Growth and Spatial Options, by confirming provision of 10,480 new homes to meet a requirement of 9,887 new dwellings over the LDP period; and provision of a minimum 5,295 new jobs to provide for economic growth over the LDP period. The Policy confirms that development will be distributed in a sustainable manner, consistent with the LDP's Spatial Strategy and Settlement Hierarchy.

My client supports Strategic Policy SP1 - it sets the context for delivering new housing in line with requirements and sets the conditions to match new jobs with the same; and represents a sustainable and optimistic, though not unrealistic strategy geared towards encouraging housing and economic growth in the County over the LDP period.

Response / Recommendation

Support welcomed.

Strategic Policy - SP2

Representation(s)

Nature

1754 City & County of Swansea (Mr Tom Evans) [3761]

Comment

Summary:

Strategic Policy SP 2: Retail and Town Centres -We suggest that it would be useful for both Councils to work together to consider the impact of Carmarthenshire's retail strategy on Swansea, both in terms of impact on Swansea's highway network and retail hierarchy (particularly Swansea City Centre's role as a regional centre). We suggest that the retail strategy set out in the Swansea LDP should be considered together with the Swansea Central Area Regeneration Framework.

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. The Council recognises the value of the retail industry within the region and the county and will also seek to ensure that we understand the impact of proposals in neighbouring authorities will have on Carmarthenshire's Retail provisions.

Nature

1621 Kames Capital UK Active Value Property Unit Trust [3610]

Comment

Agent: ROK Planning (Mr Alun Evans) [3609]

Summary:

The representations seek to demonstrate the background position regarding the specific retail centre and provide a response to (a) the proposed retail policy drafting and (b) the proposed Candidate Site allocation.

A conclusion is then provided which identifies minor alterations to the proposed draft retail policy, in order that the Cambrian Way shopping centre retail offer can be optimised and secured and suggest a more flexible local plan designation for the retail centre, including intensification of the use of the floorspace at upper levels.

The respondent suggests the following amendment to para 11.27:

"We recognise that the role of town centres and traditional retail patterns is changing, as such both town centre and primary and secondary retail boundaries as identified previously will be reviewed and where appropriate revised. This recognition of the changing retail pattern and the potential for flexibility in maintaining occupancy and footfall, as part of the creation of vibrant and living environments."

The respondent advocates the removal of the Primary and Secondary retail designations. Proposes the inclusion of the following at the end of the second paragraph of SP2:

Within the Principal Centres, a majority of retail units should comprise A1 Retail Use, with other commercial and Town Centre Uses making up the balance of units. It is not considered appropriate to identify Primary and Secondary retail frontage in order to encourage diversity and maintain the overall economic function of the Principal Centres.

Response / Recommendation

Disagree. It is considered the policy and the supporting text makes appropriate provision for the strategic consideration of retail centres across Carmarthenshire. In this regard it should be recognised that individual centres have intrinsic characteristics and potential challenges. With this in mind the suggested changes would be prescriptive across all centres and would limit the opportunity for more detailed policies to respond specifically to the needs of a given centre.

Representation(s)

Nature

1768 Columbia Threadneedle Investments (To whom it may concern)
[3771]

Comment

Summary:

The respondent strongly support the principle of seeking to support the deliver of new retail leisure, office, cultural facilities within defined centres. Such uses considered appropriate in shopping areas where these serve to maintain a healthy and vibrant town centre. The merging Local Plan should seek to promote a relaxation of the current adopted policy in order t provide a range of more diverse uses within town centres within Carmarthenshire.

Accordingly, emerging detailed policies should not be overly prescriptive in terms of setting a specific percentage of number of contiguous non-A1 uses that are permissible. Rather it should look to place the onus on the applicant to demonstrate how a non-A1 use would secure the vitality and viability of the defined retail frontages and wider town centre.

Policy should specifically include consideration of the re-use of upper floors for appropriate non-A1 uses and the introduction of flexibility for temporary or meanwhile use of vacant properties within the town centre.

Response / Recommendation

Comments Noted - Detailed consideration of the points noted by the respondent will be subject to further consideration as part of the policies and provisions of the Deposit LDP. These are not matters considered appropriate from a strategic policy context.

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Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 14

Support

Summary:

SP2 - Retail and Town Centres - we support the principles laid out in this policy and recognise the general pattern of provision in a traditional hierarchy of centres and the ole of out of town centres. We also support the policy in that town centres need to be able to adapt to the changing nature of retailing. As a division we have many interventions and programmes that are currently in place which aims to strengthen the town centre roles and this alignment is welcomed.

Response / Recommendation

Support welcomed

Representation(s)

Nature

1698 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Support SP 2 Retail and Town Centres

Both Authorities' strategies focus on the need to maintain / create vibrant and diverse town, district and local centres. Retail provision in both Authorities is identified through the retail hierarchy with Carmarthenshire's hierarchy being based on Principal Centres, Service Centres and Local Provision Centres.

Response / Recommendation

Support Welcomed

Strategic Policy - SP3

Representation(s)

Nature

Pembrokeshire Coast National Park Authority (Ms Martina 1675 Dunne) [2326]

Comment

Summary:

Housing Growth - Pembrokeshire Coast National Park Authority has no comment on the anticipated scale of growth proposed.

Response / Recommendation

Comment Noted

Representation(s)

636

Nature

WYG PLANNING & ENVIRONMENT (Louise Darch) [598]

Comment

A key source in meeting the identified housing land requirement is through sites allocated for residential development within the LDP. We note these housing allocations will be identified within the specific housing policies, or included as part of mixed use allocations.

We note and welcome land adjacent to B4317 Culla Rd (candidate site ref CA0514) and land adjacent to B4317 Culla Rd roundabout (candidate site ref: CA0515) being taken forward for further detailed assessment. As set out in the respective candidate site submissions both sites are sustainably located and immediately deliverable. Both sites should be allocated for housing pursuant to Strategic Policy 3; both sites will make a valuable contribution towards meeting Carmarthenshire's future housing needs.

Response / Recommendation

Noted. The site specific matters highlighted by the respondent are not subject to consideration within this **Draft Preferred Strategy.**

Nature

1586 The Williams Family . [3585]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Wholly inadequate flexibility given the undersupply in the adopted LDP and there is a need for a buffer of a very minimum of 10% to ensure delivery.

Thorough review of sites that are allocated in the adopted LDP to consider their suitability for their continued allocation in the revised LDP.

Whilst it is understood that CCC may have aspirations for sites in St Clears to be developed there must be genuine concerns about their viability and deliverability -

Accordingly, it is suggested that they are not continued as allocations within the RLDP on the basis that deliverability has not been demonstrated.

Response / Recommendation

Comments Noted. The Council as part of the LDP process are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan. This will be reflected within the apportionment of sites within the each cluster and tier.

Representation(s)

Nature

642 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Whilst the increased buffer that is proposed in the revised LDP is marginally greater than in the adopted LDP, it is suggested that it is still wholly inadequate given the undersupply in the adopted LDP and there is a need for a buffer of a very minimum of 10% to ensure delivery.

Response / Recommendation

Comments Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Nature

1785 Mr John Morris [3777]

Object

Agent: LRM Planning (Mr. Michael Rees) [3002]

Summary:

It is clearly a major requirement of PPW10 that great importance is placed upon the provision of homes, indeed, sustainable places cannot be facilitated without adequate provision. In this regard, PPW 10 recognizes the importance of a home to people's lives and indicates that Authorities must:

- * identify a supply of land to support the delivery of the housing requirement to meet the differing needs of communities across all tenures:
- * enable provision of a range of well-designed, energy efficient, good quality market and affordable housing that will contribute to the creation of sustainable places; and
- * focus on the delivery of the identified housing requirement and the related land supply.

Accordingly, it is important that an appropriate supply of homes is identified. As noted above, we are concerned that the revised requirement will not address key issues raised nor achieve the overarching aims of the Plan or its objectives. It is our view that it should be more aspirational and the hybrid option should lean towards higher job growth and economic development.

Notwithstanding our views on the level growth sought, it is clearly the case that based on the favoured option and given the issues identified within the LDP there are two key considerations that are inter related:

- 1. Flexibility allowance: The current level of flexibility (3.7%) was plainly insufficient, a greater level could have resulted in supply problems being addressed at an earlier stage.
- Indeed, other Authorities have tended to lie between 10% to 20%, accordingly we are of the view that at least 15% should be used. This would reflect the fact that a number of the large strategic sites suffer from significant environmental & physical constraints and may not be brought forward.
- A flexibility allowance of 15% would result in a need to identify at a supply pool of at least 11,370 dwellings that would be available and deliverable.
- 2. Delivery: Given the shortfall in supply it will be problematic to simply roll the existing supply pool forward to suit a lower housing requirement. Indeed, whilst this might prima facie provide a 5 year supply, it will not address the core issues nor meet the requirements of PPW (in terms of placemaking) and implement the aspirations. It will simply mean that the existing trends are carried

forward. There are over 4000 dwellings in category 4 of the JHLAS, this is a considerable number that have failed to deliver within the LDP timeframe to 2021. It is strongly our view that a considerable number of these ought not be carried forward in a review. We await the findings of the review of these sites in terms of viability and delivery. We would accept that if a large number of these sites were replaced with new allocations then our concerns over flexibility may be alleviated.

Response / Recommendation

Comments Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP. The comment relating to existing sites is also noted, and the need for clarity in respect of the current allocated sites is recognised and will be considered as part of the preparation of the Deposit LDP.

Nature

Savills (Mr Nick Heard) [3216] 1773

Object

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Linked to this point, the Williams Family suggest that there is a need to undertake a thorough review of sites that are allocated in the Adopted LDP to consider their suitability for their continued allocation in the Revised LDP in light of the emphasis placed in Planning Policy Wales Edition 10 on sites being realistically deliverable and viable. This can only help Carmarthenshire County Council hit the delivery numbers that are required within the County.

In St Clears, for example, three sites ('Adjacent to Britannia Terrace', 'Adjacent to Brynheulog', and 'Adjacent to Gardde Fields') totalling 98 units are allocated in the Adopted LDP and were allocated in its predecessor, the Unitary Development Plan (UDP) which was adopted in 2006. In the case of 'Adjacent to Britannia Terrace' outline planning permission was granted in 2010 (ref. W/21675) though this has been extended on two occasions (refs. W/28769 and W/31167) whilst both the 'Adjacent to Gardde Fields' and the 'Adjacent to Brynheulog' have no relevant planning history since an outline application for residential development which was withdrawn in 2007 (12 years ago) (ref/ W/17287). This means that no units have been constructed on any of the sites.

Whilst it is understood that Carmarthenshire County Council may have aspirations for these sites to be developed there must be genuine concerns about their viability and deliverability - these factors should form part of the rigorous review of all long standing allocated sites. Accordingly, it is suggested that they are not continued as allocations within the Revised LDP on the basis that deliverability has not been demonstrated.

The RLDP's extended lifetime means that there is a requirement to identify new sites for housing. St Clears is both a highly sustainable location as reflected in its position in the settlement hierarchy (as set out in the Adopted LDP) but also the far higher level of housing delivery on allocated housing sites compared to other settlements in St Clears. Despite this, there has been little progress on three sites allocated in the Adopted LDP and questions need to be asked whether these continue to be deliverable and ultimately whether they should continue to be allocated.

Response / Recommendation

Comments Noted - A detailed assessments will be undertaken on all housing allocation within the current LDP, and each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Representation(s)

Nature

RSAI [3167] 542

Object

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

Support not using the WG 2014 based population projections. Support in principle the fact that a more aspirational population projection has been utilised.

Question whether using past build out rates is appropriate given depressed housebuilding over last 10 years.

Object to the fact that a flexibility allowance of only 593 (5.9%) homes is set out by the Plan. Current adopted LDP had a 3.8% buffer and it is clear that this has not been sufficient to ensure that the housing requirement is met.

Change To Plan Sought:

We recommend that the land supply is increased so that there is at least a 10% buffer for non-delivery. This would assist the Council in meeting the housing requirement.

Response / Recommendation

Disagree in part. The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow.

Comment Noted - The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Preferred Strategy

Nature

2103 Union Tavern Estate [3913]

Object

Agent: Barton Willmore (Joe Ayoubkhani) [646]

Summary:

In summary, SP 3: Providing New Homes is objected to and a housing requirement in line with the existing adopted LDP should be utilised, owing to:

- a) Planning policy dictates that the Welsh Government projections should form only one element of the 'key evidence' in respect of assessing housing requirements, and that there are a number of specific contextual, policy and economic considerations which need to be accounted for in the context of Carmarthenshire;
- b) Stepping down from the current LDP level would represent a serious risk of triggering enhanced issues of affordability, which already comprises a significant pressure to the local population;
- c) Growth at current levels is required to support the construction sector (which is one of the greatest employers in Carmarthenshire); however, the current LDP does not account for the Swansea Bay City Deal. Significant housing growth (over and above current levels targeted) will be required to underpin the circa 10,000 new jobs targeted to be created within the region, a significant number of which will need to be accommodated and housed within Carmarthenshire due to the commitment for investment in the Council area.

Response / Recommendation

The Council considers that the population and household projection is based on a sound and reasonable assessment, by identifying a number of factors which influence it, including the role that the Swansea Bay City Deal will play. The preferred projection affords an allowance in the potential uplift on the existing deliverability of sites and offers an opportunity to provide a positive mechanism for future growth should the economy grow. The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Representation(s)

Representation(s)

Nature

15 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

We support SP3 - Providing new homes

Response / Recommendation

Support welcomed.

Nature

2023 Swallow Investments Limited [3995]

Support

Summary:

Strategic Policy SP3 builds on Strategic Policy SP1 by confirming that in order to meet the requirement for 9,887 dwellings over the LDP period, 10,480 new dwellings will be provided between 2018-2033, in accordance with the LDP's Settlement Framework. My client supports Strategic Policy SP3 - it sets the context for delivering new housing in line with requirements, with a reasonable and realistic 'buffer' to ensure those requirements are satisfied; and therefore represents a sustainable and achievable strategy for meeting the County's housing needs over the LDP period.

Response / Recommendation

Support welcomed.

Summary of Representations & Response / Recommendations

Paragraph 11.35

Representation(s)

Nature

1772 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Based upon the growth option selected in Section 9 of the Draft Preferred Strategy, this policy states that in order to ensure the housing requirement of 9,887 units over the Review LDP period is achieved, provision will be need to be made for 10,480 units. This equates to a buffer of 593 units or 6% of the projected population growth.

Paragraph 4.2.10 of Planning Policy Wales provides guidance on the buffer that should be used when setting housing need, stating that:

"The supply of land to meet the housing requirement proposed in a development plan must be deliverable. To achieve this, development plans must include a supply of land which delivers the identified housing requirement figure and makes a locally appropriate additional flexibility allowance for sites not coming forward during the plan period."

The Adopted LDP is based on a housing need of 15,197 (just over 1,000 a year) with a total of 15,778 units allocated equating to a buffer of 581 units or 4%. Since the adoption of the Adopted LDP, the 2018 Annual Monitoring Report (AMR) recognises that the most units delivered in a single year was 608. A number of reasons (some structural and other more local based) are identified in the AMR to explain this under delivery and these are not disputed by The Williams Family but it is also evident that the 4% buffer used was inadequate for the Adopted LDP and that there have been sites that have been allocated repeatedly in local plans despite not having come forward and not coming forward in the Adopted LDP. Whilst the increased buffer that is proposed in the Revised LDP is marginally greater than in the Adopted LDP, The Williams Family suggest that it is still wholly inadequate given the undersupply in the Adopted LDP and there is a need for a buffer of a very minimum of 10% to ensure delivery.

In terms of the amount of growth, ultimately The Williams Family welcome the use of a projection that is based on longer term trends rather than a single base date but suggest there is scope to make an allowance for favourable economic circumstances and use a substantial buffer (minimum of 10%) between need and allocations made to support delivery.

Response / Recommendation

The level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Representation(s)

Nature

1076 Cai Parry [822]

Object

Summary:

Windfall allowances cannot be demonstrated as being deliverable and therefore should form part of the flexibility allowance only.

Change To Plan Sought:

References to windfalls should be deleted from paragraph 11.35.

Response / Recommendation

Noted. The windfall and flexibility allowances will be calculated and identified within the Deposit Plan in a manner consistent with Welsh Government guidance.

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Strategic Policy - SP4

Representation(s)

Nature

1648 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

The absence of an up to date Local Housing Market Assessment (LHMA) is a major shortcoming as it is a core piece of baseline evidence influencing the scale, type and location of housing. The LHMA is of critical importance to demonstrate that the proposed level and type of housing reflects local needs. Linkages to sustainability issues should also be reconciled; i.e. why it is, or is not appropriate to locate affordable housing in less sustainable communities. At present it is unclear how the distribution of growth relates to areas where it is viable or needed? Whilst the authority refers to an affordable housing target in para 11.42 which mentions the Affordable Housing Delivery Plan 2016-2020 target of 1,000 homes, Policy SP4 'Affordable Homes should set a target for affordable homes. The LDP Manual (edition 3) sets out detailed guidance on viability and includes a checklist for developing an affordable housing policy framework.

Response / Recommendation

Noted. The Council recognises the importance, and role, of an up to date Local Housing Market Assessment (LHMA). The Council is currently working with authorities across the region to prepare an up to date LHMA. The LHMA will inform the preparation of the Deposit LDP.

Policy SP4 will as part of the Deposit LDP set a minimum target for affordable homes.

The reference to the requirements of the Local Development Manual Edition 3 is noted and will be appropriately considered as part of the preparation of the Deposit Plan. However, it should be noted that Edition 3 of the Manual at the time of writing is pending publication and as such could not be considered in the preparation of the Preferred Strategy.

Representation(s)

Nature

1788 Mr John Morris [3777]

Comment

Agent: LRM Planning (Mr. Michael Rees) [3002]

Summary:

We note that through the LDP there was a significant identified housing need (73% of the overall housing requirement). Given the shortfall within the LDP period and under delivery, absent any updated need survey, it seems clear that the existing level of need can only be increased.

Indeed, the most recent housing market assessment indicates that there will be a shortfall of 1,900 affordable homes a year for the next five years between 2015 and 2020. This includes 400 of these that are considered within the highest housing need and in total over the period equates 9,500.

As such it seems that the overarching housing need figure is likely to exacerbate issues of affordability. These issues were identified in 2009, were not addressed within the LDP and are unlikely to be addressed in the current approach, absent an overhaul of under-deliverable sites and identification of new allocations that can improve delivery.

Response / Recommendation

Noted. The Council recognises the importance, and role, of an up to date Local Housing Market Assessment (LHMA). The Council is currently working with authorities across the region to prepare an up to date LHMA. The LHMA will inform the preparation of the Deposit LDP. The comment relating to existing sites is also noted, and the need for clarity in respect of deliverable sites is recognised and will be considered as part of the preparation of the Deposit LDP.

Nature

Dyfodol (J W Thomas) [563] 2417

Object

Summary:

In discussing the Authority's Cartrefi Croeso Scheme the respondent raises concerns that people from outside of the County may take advantage of the scheme and in turn negatively impact upon the Welsh language in Carmarthenshire.

Response / Recommendation

Comments are noted. Policies will be developed in the Deposit Revised Local Development Plan to guide the provision of affordable housing to meet local needs. Furthermore, policies will be developed to safeguard the Welsh language.

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 16

Support

Summary:

We support SP4 - Affordable Homes

Response / Recommendation

Support welcomed.

Representation(s)

Nature

Pembrokeshire Coast National Park Authority (Ms Martina 1683 Dunne) [2326]

Support

Summary:

Affordable Housing

Support in principal Strategic Policy SP4

Both authorities are party to a joint commission with neighbouring authorities for the preparation of a replacement Housing Market Assessment - due for delivery in 2019.

Both Authorities are also part of a joint commission on assessing viability in the region.

Response / Recommendation

Support Welcomed

Strategic Policy - SP5

Representation(s)

Nature

1755 City & County of Swansea (Mr Tom Evans) [3761] Comment

Summary:

Strategic policy SP5- Strategic Site allocations -We suggest that both Councils work together to utilise the Swansea Strategic Transport Model to understand the impact of Carmarthenshire/s Strategic Site allocations on the highway network.

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Preferred Strategy

Nature

1690

Natural Resources Wales (Miss Sharon Luke) [3253] Comment

Summary:

We have no comment to make on Policy SP5 as we are involved with both the Llanelli Life Science and Wellbeing Village and Yr Egin in Carmarthen through the planning process. We will continue to work with your Authority in progressing the development of these sites.

Response / Recommendation

Comments noted.

Nature Representation(s)

818 Natural Resources Wales (Miss Sharon Luke) [3253] Comment

Summary:

We have no comment to make on Policy SP5 as we are involved with both the Llanelli Life Science and Wellbeing Village and Yr Egin in Carmarthen through the planning process. We will continue to work with your Authority in progressing the development of these sites.

Response / Recommendation

Comments noted

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 17

Support

Summary:

SP5 - Strategic Sites, The fact that there is no reference to two important employment sites from an Economic Development perspective, these being 1) Cross Hands East Strategic Employment Site - a site currently being developed for employment use, which has secured planning consent, delivered phase 1 with phase 2 to be delivered over the next few years; 2) Pibwrlwyd - a site in Carmarthen which has been earmarked for employment use for a number of years and is seen as strategically important for the future growth of Carmarthen and the wider economy of Carmarthenshire. We would be grateful if consideration could be given to include these two sites moving forward.

Response / Recommendation

Noted. The sites have been not been identified as strategic in terms of their potential for inclusion within the Revised LDP.

However, it should be noted that whilst not considered strategic, namely essential to the delivery of the Revised LDP, they will be considered for potential inclusion within the Deposit LDP. In this respect, it is noted that Pibwrlwyd, along with an extension to Cross Hands East, have been submitted as candidate sites representations.

Representation(s)

Nature

Cai Parry [822] 1078

Support

Summary:

Support the allocation of two strategic employment sites. New housing should be located in close proximity to these key travel generators.

Response / Recommendation

Support welcomed.

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Strategic Policy SP6

Representation(s)

Nature

Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

1645

Policy SP1 supports the delivery of approximately 5,300 jobs, further evidence and explanation is required to explain how and where the level of job growth will be delivered, including both strategic and non-strategic allocations. It is unclear what the level of employment provision is and for what sector and how this translates into a land requirement for employment uses? The current employment evidence base is inconsistent and unclear. The plan is currently silent on the type and location of key employment sites required to deliver the strategy. Further explanation is also required on how all opportunities arising from the Swansea Bay City Region have been taken into account as part of the economic strategy.

The Deposit Plan should:

provide greater articulation on the link between the plan's housing requirement and target for 5,300 jobs to ensure broad alignment in economic activity and labour force projections and reduce the need for commuting; identify an employment (ha) / job target and buffer;

identify spatial allocations to meet identified need including broad timing and phasing and defining the land use by Use Class:

if appropriate, include a new policy to protect and identify key employment sites to safeguard for future employment use;

include a policy to support alternative uses on existing employment sites not safeguarded; explain how allocated sites will be delivered, especially key allocations; and policies to promote and sustain the rural economy.

Response / Recommendation

Noted. Additional evidence will be prepared to support and inform the preparation and content of the Deposit LDP. Note the authority is currently working at a sub-regional level on evidence in respect of employment provision.

Representation(s)

Nature

641 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

This policy states that certain sites will be allocated and safeguarded for employment purposes. If CCC is to allocate or safeguard land for employment purposes, such a policy should contain mechanisms for the alternative use of such land subject to a series of criteria which would enable alternative uses to come forward where circumstances exist to justify alternative use subject to other policies within the development plan.

These criteria would enable applications for alternative uses of land or buildings to be treated on their merits having regard to market signals and the relative need for different land uses to support sustainable local communities. A failure to introduce such criteria could have the unintended consequences of the long-term vacancy allocated or safeguarded sites where there is no reasonable prospect of a site being used for such purposes to the detriment of the local economy or where alternative uses have merit.

Response / Recommendation

Comments noted. The Revised LDP will allocate and safeguard sufficient land for employment purposes, based upon robust evidence, and in accordance with the requirements set out within Planning Policy Wales (PPW) and Technical Advice Note (TAN) 23. The inclusion of criteria for potential alternative uses on such allocated sites will be considered under evolving policy during preparation of the Deposit LDP.

Nature

Ifan Beynon-Thomas [3198] 613

Object

Summary:

Strategic Policy - SP 6: Employment and the Economy should acknowledge that tourism uses can support a large number of jobs alongside the traditional B class uses.

Change To Plan Sought:

Strategic Policy - SP 6: Employment and the Economy should be amended to acknowledge that tourism uses can support a large number of jobs alongside the traditional B class uses.

Response / Recommendation

Disagree. The supporting text in respect of policy SP10 in respect of the Visitor Economy makes appropriate reference to the role it plays in creating jobs and its broader role within the economy of Carmarthenshire.

Representation(s)

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 18

Support

Summary:

We note that SP6 - Employment and Economy as yet does not quantify the level of land to be allocated for employment use in the emerging LDP. We would welcome further dialogue on this matter as the plan evolves. We welcome the fact that section 11.60 refers to the Transformations - a Strategic Regeneration Plan for Carmarthenshire 2015-2030, and that the allocation of employment land reflects the aspirations of the regeneration strategy. We also support the fact that the plan reflects the needs of the city deal and that new sites located outside of the highest tiers of the hierarchy can make a significant contribution to the settlements and communities they serve, especially in rural areas where opportunities for new businesses to establish or existing businesses to expand would be severely constrained in the absence of appropriate sites and premises. We feel this is essential to ensure opportunity and growth is distributed fairly across the county.

Response / Recommendation

Comments noted, further evidence will be prepared in respect of Employment provision within the County. This evidence will be prepared in dialogue with the relevant partners ahead of the publication of the Deposit LDP.

Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 1691

Support

Summary:

We welcome the point made in Section 11.65 on non-operational land providing scope for landscaping, buffer zones etc to be included in the land provision for allocated employment sites. This could also refer to sustainable drainage systems and ecological enhancement and protection.

Response / Recommendation

Support welcomed.

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Paragraph 11.65

Representation(s)

Nature

819 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the point made in Section 11.65 on non-operational land providing scope for landscaping, buffer zones etc. to be included in the land provision for allocated employment sites. This could also refer to sustainable drainage systems and ecological enhancement and protection.

Response / Recommendation

Comments noted / support welcomed.

Strategic Policy SP7

Representation(s)

Nature

1637 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable.

Response / Recommendation

Noted. See representation 1647.

Representation(s)

Nature

1642 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

The Welsh Government is concerned that the proposed scale and distribution of housing growth, particularly within Tiers 3 and 4 raises implications of sustainability and potentially negatively impacts on the Welsh language. It is unclear why the more sustainable Service Centres have been allocated the same proportion of growth as Tiers 3 and 4? In addition, it is also unclear why Rural Villages (Tier 4) that have no settlement boundaries, services or facilities would have the same growth levels/capacity as Tier 2 settlements? This point is re-enforced by the Role and Function Topic Paper which highlights that Tier 3 settlements - Sustainable Villages have in broad terms limited services and facilitates. Tier 4 settlements are not even assessed. While the WG acknowledges the rural characteristics of Carmarthenshire, the scale and distribution of growth does not appear commensurate with the principles of sustainable development, nor the Councils own evidence within the SA or the Role and Function Paper. To summarise the Welsh Government has concerns about the scale of growth proposed to Tiers 3 and 4 of the settlement hierarchy conflicts with Planning Policy Wales.

Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy.

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Nature

1647 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

Policy SP7 - Welsh language highlights the importance of the language to the area. A topic paper setting out how the Welsh language has influenced the scale of growth and strategy is essential given the significance of the Welsh language for this LDP. The consequence of the level/distribution of housing growth proposed on the Welsh language needs to be clearly articulated especially as past high levels of in migration and international migration are being used to justify the housing requirement. This is a key requirement of TAN 20 that has not been addressed. The SA of the Hybrid Option alludes to positive effects (SA, Figure 6) however the implications of the settlement hierarchy and proposed distribution of growth (SP16) is not conclusive in this respect (SA, Figure 8). There is no indication the authority has considered the potential strategic approaches to the Welsh language, as outlined in paragraph 2.5.2 of TAN 20. The authority should consider a suitable approach, taking account of how it fits with neighbouring authorities, and consider whether there are any anticipated impacts on the language which should be avoided or where they cannot be avoided, require mitigation.

Response / Recommendation

Comments are noted. The Deposit LDP will be supported by a Topic Paper on the Welsh Language and informed by a Welsh Language impact Assessment. Further detailed policies will be provided in the Deposit Plan and these will address matters such as phasing and mitigation, if required.

Representation(s)

Nature

741 Mr Peter Hallam [3271]

Comment

Summary:

The attention given to the essential position of the Welsh language in Carmarthenshire is feeble at best. When talking about a major development such as the proposed village (with many questions currently being raised regarding that development), no practical measures are identified to protect and promote the Welsh language in such a development.

The few words given to the position of the Welsh language and how it can be developed and promoted say nothing, in fact, on how that will be done.

I would like to commend the response given by the Welsh Language Society in its entirety as my response too. It encompasses all that I would like to state.

I can do no better than refer you to the detailed, balanced and incisive response by Cymdeithas yr Iaith (Welsh Language Society). Indeed I am in complete agreement with that response when discussing the whole scheme.

Response / Recommendation

Comments are noted. The Preferred Strategy was subject to a SA/SEA which encompasses the Welsh language. The Deposit LDP will be informed by a Welsh Language Impact Assessment. We welcome ongoing dialogue with Welsh Language Organisations in respect of the impacts of the LDP upon the Welsh language and would welcome any data, evidence or research which they have prepared or are aware of.

Nature

2423 Dyfodol (J W Thomas) [563]

Object

Summary:

The respondent considers that the Preferred Strategy does not support the Welsh language and is contrary to the County Council and Welsh Government's aspirations. In expressing this, the respondent makes reference to a number of aspects of the LDP and the land use planning system. However, it is considered that the main issue raised is that the level of housing growth proposed in the Preferred Strategy would attract in-migration and in turn negatively impact upon the Welsh language in the County, in noting this, the respondent make specific reference to empty homes in the County.

Response / Recommendation

Comments are noted. The Preferred Strategy was subject to a SA/SEA which encompasses the Welsh language. The number of empty homes in the county were factored into the identified housing need, however, it should be noted that there are a number of factors which lie outside of the scope and control of the LDP and the land use planning system which impact upon the availability of vacant properties. The Plan will continue to be prepared in accordance with national policy and national guidance and aims to support the aspirations of both Carmarthenshire County Council and Welsh Government. We welcome ongoing dialogue with Welsh Language Organisations in respect of the impacts of the LDP upon the Welsh language and would welcome any data, evidence or research which they have prepared or are aware of.

Representation(s)

Representation(s)

Nature

19 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP7 - Welsh Language and Culture, this policy is welcomed and its importance in creating a sense of place and effect on the economy cannot be underestimated.

Response / Recommendation

Support welcomed.

Nature

1703 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

The Welsh language which continues to be an important component in the social, cultural and economic life of many communities will be protected and supported by managing development sensitively in areas where it has a significant role in the community.

Response / Recommendation

Support Welcomed

Preferred Strategy Page 58 of 99

Paragraph 11.66

Representation(s) Nature

2431 Rhanbarth Sir Gâr Cymdeithas yr Iaith (Rhanbarth Sir Gâr) [2370] Object

Summary:

The respondent notes their disappointment noting that they wish to see the LDP protect communities with a high proportion of Welsh speakers being afforded protection from over-development. The respondent also notes that they consider that the Local Authority should devise its own mechanism for assessing the impact of development on the Welsh language and that it has not assessed the impact of the options outlined.

Response / Recommendation

Comments are noted. Policy SP7: Welsh Language and Culture and its supporting text notes that the Plan notes that development proposals which have a detrimental impact on the Welsh language will not be permitted unless it can be mitigated.

The impacts of each Spatial and Growth Option was assessed through the SA/SEA. The Deposit Plan will be informed by a Welsh Language Impact Assessment.

Strategic Policy SP8

Representation(s) Nature

1750 City & County of Swansea (Mr Tom Evans) [3761] Comment

Summary:

In accordance with the position set out in the Swansea LDP (Policy RP4 and reasoned justification) Swansea Council will continue to work in collaboration with Carmarthenshire County Council and partners NRW and DCWW to protect the water quality of the Burry Inlet and Loughor Estuary that forms part of the Carmarthen Bay and Estuaries European Marine Site (CBEEMS). This work may include producing and updating a joint agreement or 'Memorandum of Understanding' that will set out the roles and responsibilities of each organisation in the provision of foul water infrastructure to safeguard against any unacceptable detrimental impacts on the Estuary arising from additional foul flows from new development. DCWW has indicated that Llannant WWTWs, that discharges into the CBEEMS and has a catchment covering both authorities, is reaching capacity. In advance of DCWW undertaking the necessary improvement to Llannant Waste Water Treatment Works through their AMP it may be necessary to require development in its catchment to provide compensatory surface water removal from the foul water system. The Swansea LDP acknowledges that ultimately in order to protect water quality of the Burry Inlet and Loughor Estuary a Nutrient Management Plan may be required This is a key trans-boundary issue which should be appropriately reflected in the LDP evidence base and associated SA and HRA documents.

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. It is noted that in relation to the Memorandum of Understanding, there are other stakeholders in addition to the Council and the respondent and as such this matter will be fully explored in a collaborative manner as the Plan making process proceeds towards the Deposit LDP. The Council fully recognises that this is a key trans-boundary issue which should be appropriately reflected in the LDP evidence base and associated SA and HRA documents. Reference should be made to the Council's response to representation 1704.

Nature

1756 City & County of Swansea (Mr Tom Evans) [3761]

Comment

Summary:

Strategic Policy SP8 - Infrastructure - We suggest that the Swansea Infrastructure Delivery Plan (IDP) (see ED056b Revised IDP) which supports the Swansea LDP could provide useful evidence to inform consideration of the capacity of local infrastructure. The IDP contains detailed requirements for infrastructure provision on allocated sites along the Swansea side of the Carmarthenshire boundary.

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Representation(s)

Nature

1757 City & County of Swansea (Mr Tom Evans) [3761]

Comment

Summary:

It is noted that there are number of candidate sites within the Hendy area where the local transboundary and incombination effects of allocations should be taken into consideration during the site assessment process. We suggest that the impact of planned infrastructure provision and improvements within the Swansea boundary could usefully be taken into consideration in the preparation of the Carmarthenshire Deposit Plan, particularly with regard to the site selection process and the assessment of impact of sites on the highways network. In particular, reference could usefully be made to

- * Swansea Infrastructure Development Plan,
- * LDP Appendix 3 Site Requirements, L
- * DP Appendix 5 Transport Proposals Priority Measures
- * Infrastructure requirements of LDP Strategic Site Policies SD A and SD H: which include on and off-site highways improvements, provision of a new primary school and contributions to improvements at Pontarddulais Railway station).

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. The Site Assessment Methodology will allow for the consideration of candidate sites, including those submitted within the Hendy area.

Nature

1704 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

The MOU no longer relates to any HRA for the coastal area of Llanelli. NRW are satisfied that any development within the area will be captured by the overarching HRA for the LDP.

SuDS must be designed and built in accordance with the SuDS Standards and Schemes must be approved by the LA acting in its SAB role. Water quality mitigation should be captured with the SABS which supersedes the existing MOU. NRW advocate the inclusion of a policy/strategy/supporting text with the LDP supporting no new connections of surface water to the main foul sewerage system from new development sites.

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. It is noted that in relation to the Memorandum of Understanding, there are other stakeholders in addition to the Council and the respondent and as such this matter will be fully explored in a collaborative manner as the Plan making process proceeds towards the Deposit LDP. Reference should also be made to the Council's response to representation 1750. Adequate referencing to the SAB (and indeed the relationship between the planning and SAB application processes) will be required and due consideration will also be given to the implications of SAB consent in the site assessment methodology (noted that some allocations will be based on approvals pre SUDS implementation).

Representation(s)

Nature

820 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We support the recognition given to the importance of infrastructure capabilities within the policy and supporting paragraphs. We also note your definition for infrastructure includes roads, transport facilities, water supplies, sewerage and associated waste water treatment facilities, energy supplies and distribution networks and telecommunications infrastructure.

We acknowledge that certain sites will need to be appropriately phased thorough the development process such as the proposed phased plan for the Llanelli Life Science and Well-being Village.

Response / Recommendation

Comments noted / support welcomed.

Representation(s)

Nature

1593 mr william Phillips [3566]

Comment

Summary:

The Strategic Policy (SP8) is reasonable and correct, to a certain extent However, recent experience has demonstrated that developers are able to submit acceptable plans, to cater for deficient infrastructure, until Planning permission has been granted. Thereafter, the plans are scrapped, Houses are allowed, by the Planners, to be completed, eg. without sewerage, DCWW are then obliged under the Water Act of 1991, to provide sewerage services for those dwellings. INFRASTRUCTURE MUST BE IN PLACE, PRIOR TO THE GRANTING OF PLANNING CONSENT to avoid such consent being obtained through "smoke and mirrors."

Response / Recommendation

Noted. The Council will continue to work closely with infrastructure providers and developers to ensure sites are deliverable and that adequate services are available.

Nature

1079 Cai Parry [822]

Object

Summary:

Support reference to location development close to existing infrastructure. Object to references to viability being relegated to the supporting text. Viability should be directly referred to within the policy text itself.

Change To Plan Sought:

The final paragraph of Strategic Policy SP 8 should be amended as follows:

"Where financially viable, planning obligations may be sought to ensure that the infrastructure, services and facilities needed to deliver and support the development are delivered".

Response / Recommendation

Disagree. Financial viability is implicit within this policy and is adequately covered within the supporting text.

Representation(s)

Nature

1669 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Support

Summary:

As outlined above, the availability or capacity of infrastructure is key in determining a settlement's sustainability. As such, we welcome the provisions of this policy in requiring development proposals to ensure sufficient capacity is available in infrastructure or if not, that suitable arrangements are in place to provide the necessary infrastructure capacity.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

20 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

We support the principles contained in SP8- Infrastructure and welcome the fact that development will be supported by adequate infrastructure. Reference to the plan being "sufficiently responsive and flexible to market demand up to 2033..." is supported.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

1692 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We support the recognition given to the importance of infrastructure capabilities within the policy and supporting paragraphs. We also note your definition for infrastructure includes roads, transport facilities, water supplies, sewerage and associated waste water treatment facilities, energy supplies and distribution networks and telecommunications infrastructure.

We acknowledge that certain sites will need to be appropriately phased thorough the development process such as the proposed phased plan for the Llanelli Life Science and Well-being Village.

Response / Recommendation

Support welcomed.

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Nature

551 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

It is clear that Llangennech is a sustainable settlement which benefits from good infrastructure and therefore merits its position in the settlement hierarchy. Development should therefore be directed to sustainable sites within or adjacent to the settlement.

Response / Recommendation

support welcomed

Paragraph 11.71

Representation(s)

Nature

1670 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Comment

Summary:

With specific regard to water and sewerage infrastructure, where insufficient capacity is available and where no reinforcement works are programmed within the respective Capital Investment Programme, the requisition provisions can be entered into for the water and sewerage infrastructure. The requisition provisions do not apply in the instance of wastewater treatment works (WwTW), and as such planning obligations may be necessary.

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard.

Strategic Policy - SP9

Representation(s)

Nature

1649 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

The latest Gypsy Traveller Accommodation Needs Assessment (GTAA) approved by Welsh Ministers does not form part of the evidence base to inform the accommodation needs of Gypsy and Traveller families. The Authority must ensure the GTAA referenced in the reasoned justification to Policy SP9 is the version currently signed-off by Welsh Ministers

To identify the level of need and timescales for delivery, the GTAA must cover the entire replacement plan period (2018-2033), which it does not at present. By Deposit stage, a new GTAA must be prepared and agreed by Welsh Ministers with provision made for appropriate and deliverable site allocations to meet any need in the timescales identified. We note the Council are currently undertaking a separate call for gypsy and traveller sites (until April), including the methodology for site selection. This is a key issue for the authority and failure to identify the level of need and allocated sites in the Deposit Plan to meet the identified need is likely to result in the plan being unable to be found sound. In the Deposit plan, the results of the new GTAA must be clear in terms of the total and type of need and timescales for meeting this up to 2033.

Response / Recommendation

Noted. The Council recognises the importance of the Gypsy and Traveller Accommodation Assessment (GTAA) in respect of the LDP, and is in the process of developing a revised GTAA through to 2033. As noted by the respondent, a 'call for sites' in respect of Gypsy and Traveller provision is underway the outcome of which will inform the preparation of the Deposit LDP.

Nature

21

Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP9 - Gypsy and Traveller Provision, policy is noted.

Response / Recommendation

Comments noted

Nature Representation(s)

Pembrokeshire Coast National Park Authority (Ms Martina 1684 Dunne) [2326]

Support

Summary:

Support in principal Strategic Policy SP9.

Does the issue regarding accommodation of travelling show people need explicit reference in the Policy itself?

Response / Recommendation

Comment Noted. An updated Gypsy and Traveller assessment will be undertaken prior to the Deposit LDP which will clarify any issues regarding accommodation needs for Travelling Show people and how this is explicitly addressed within the Policy.

Strategic Policy SP10

Representation(s)

Nature

646

Comment

WYG PLANNING & ENVIRONMENT (Louise Darch) [598]

Summary:

The objectives of Strategic Policy SP10 are broadly welcomed and supported. The respondent in promoting the status of Ffos las racecourse makes the following specific points in respect to Strategic Policy SP10:

1. Strategic Policy 10 should explicitly reference and promote Ffos Las as a key visitor attraction and strategic priority.

Ffos Las directly contributes to the delivery of the following Preferred Strategy strategic objectives:

- * SO2 it promotes wellbeing opportunities through access to leisure and recreational facilities as well as the countryside;
- * SO4 promotes access to leisure facilities and work opportunities;
- * SO12 provides opportunity for investment & Discourse in rural and urban areas, delivers employment and contributes at a regional level to the delivery of the Swansea Bay City Deal;
- * SO13 provides a sustainable & provides a sustainable & amp; high quality all year-round tourism destination.

Planning Policy Wales stipulates that there is a need for local planning authorities to establish a: framework for well-located, good quality sport, recreational and leisure facilities, and develop clear policies for the provision, protection and enhancement of sport, recreation and leisure facilities; (PPW, para 4.5.2). References the duty to improve the social and cultural well-being of Wales, in accordance with the Well-being of Future Generations (Wales) Act 2015. Suggests the following wording: The Visitor Economy Proposals for tourism and leisure related developments will be supported at Ffos Las and other important visitor attractions.

Ffos Las is an important local employer and a wealth-generating, multi-faceted visitor attraction to Carmarthenshire. It is a regionally important facility.

2. Ffos Las promoted as a preferred location for Visitor Economy Development
The strategic policy wording should make direct reference to the Ffos Las racecourse as a preferred location for
new tourism and leisure related development, including accommodation in accordance with PPW.

Response / Recommendation

Whilst the role of Ffos Las is noted, it is not considered necessary or appropriate to specifically identify a single facility as part of the strategic policy. The potential role of the facility and its contribution in light of the content of the Plan and the provisions of national planning policy will be considered as part of the deposit LDP.

Representation(s)

Nature

615 Ifan Beynon-Thomas [3198]

Object

Summary:

The policy should be amended to acknowledge that small scale tourist developments will be allowed outside settlement limits where suitable sites are identified and a well considered scheme is put forward. This is especially true in the context of agricultural diversification.

Change To Plan Sought:

The policy should be amended to acknowledge that small scale tourist developments will be allowed outside settlement limits where suitable sites are identified and a well considered scheme is put forward. This is especially true in the context of agricultural diversification.

Response / Recommendation

Disagree. The points raised by the respondent will be more appropriately considered as part of the preparation of the Deposit LDP. In this regard they are not considered appropriate for a strategic policy as they relate to matters considered through specific policies.

Nature

22

Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP10 - The Visitor Economy is fully supported as tourism plays an important part in the economy of Carmarthenshire and a planning framework that acknowledges that markets change and that the plan needs to appreciate this is very positive. The emphasis on high quality is also supported as this will assist in driving the local economy forward, as it's likely to attract jobs of a higher quality which is welcomed.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

Pembrokeshire Coast National Park Authority (Ms Martina 1697 Dunne) [2326]

Support

Summary:

Support SP10 The Visitor Economy.

Both Authorities recognise the importance of the visitor economy to west Wales and aim to support the sector and attract visitors all year round. Both also recognise that some attractions require a countryside setting but that this should be the exception, and the majority of tourism related development being sustainably located.

Response / Recommendation

Support Welcomed

Representation(s)

Nature

1694 Natural Resources Wales (Miss Sharon Luke) [3253] Support

We welcome the inclusion of landscape and nature conservation as assets which require protection for our future generations as noted in Section 11.89, and the reference to cumulative impacts within Section 11.94.

Response / Recommendation

Support welcomed.

Paragraph 11.89

Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 823

Comment

We welcome the inclusion of landscape and nature conservation as assets which require protection for our future generations as noted in Section 11.89, and the reference to cumulative impacts within Section 11.94.

Response / Recommendation

Support welcomed.

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Paragraph 11.91

Representation(s)

Nature

698 Lynda James [3039]

Support

Summary:

The Letitia Cornwallis "vision" fits with rural development and tourism and sits in SC27 so is seen as a sustainable community.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Paragraph 11.94

Representation(s)

Nature

822 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the inclusion of landscape and nature conservation as assets which require protection for our future generations as noted in Section 11.89, and the reference to cumulative impacts within Section 11.94.

Response / Recommendation

Support welcomed.

Strategic Policy - SP11

Representation(s)

Nature

1672 Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830]

Comment

Summary:

We note that there is no reference within the PS to the established SuDS Approval Boards (SABs)as set out in the Flood and Water Management Act 2010 (Schedule 3).

The requirement for new developments to obtain SAB consent may result in layouts and densities changing in some housing developments, but the onus is on landowners/developers to consider SuDS prior to master planning their site which will ensure there is no need to retrofit schemes into the design at a later stage.

Planning and SAB application processes are intrinsically linked, we would suggest including reference to it within the Preferred Strategy.

Response / Recommendation

Comments noted. Whilst the promotion of SuDS is referenced within criteria (g) of this SP11 and criteria (b) of SP15, it is accepted that there is a need to elaborate upon references to the SuDS Approval Boards (SABs). At the time the Preferred Strategy was published the process of setting up and formalising the Carmarthenshire SAB was ongoing, however it will be well up and running by the time the Deposit LDP is published. As such, adequate referencing to the SAB (and indeed the relationship between the planning and SAB application processes) will be required and due consideration will also be given to the implications of SAB consent in the site assessment methodology (noted that some allocations will be based on approvals pre SUDS implementation).

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Nature

1695

Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

We welcome the inclusion of this policy and the supporting text aimed at facilitating sustainable development.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 824

Comment

Summary:

We welcome the inclusion of this policy and the supporting text aimed at facilitating sustainable development

Response / Recommendation

Support welcomed.

Representation(s)

Nature

Dwr Cymru/Welsh Water (Mr Ryan Norman) [2830] 1671

Support

We specifically welcome the inclusion of criteria g) in Policy SP11. Disposing of surface water in a sustainable manner will ensure that it will not communicate with the public sewerage network, thereby having the double effect of protecting the environment and ensuring there is sufficient capacity in the public sewerage network for foul-only flows from development sites.

Response / Recommendation

Support welcomed.

Representation(s)

Preferred Strategy

Nature

Carmarthenshire County Council (Mr Stuart Walters) [2345] 23

Support

Summary:

SP 11- Place-making, Sustainability and High Quality Design, SP13 - Protection and Enhancement of the Natural Environment and SP14 - Protection and Enhancement of the Built and Historic Environment. We fully support the principles laid out in these Strategic Policies and see place making and protection of the natural and built environment as a major driver in creating distinctiveness throughout the county. Such policies will improve the quality of life for residents and increase the quality of offer to visitors, which ultimately will have a positive impact upon the economy of Carmarthenshire.

Response / Recommendation

Support welcomed.

Nature

1688 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Climate Change

Support in principle. Support Policy SP11 Placemaking, sustainability and High quality Design, and SP15 Climate change.

Note: See comment across

The Authorities have a shared understanding of the need to plan for climate change and to mitigate its impacts and to provide for high quality design to ensure that new development is adaptable to climate change.

The policy approach could usefully address the potential location and scale of future flooding, particularly coastal areas and communities affected by predicted sea-level change, and coastal change areas included in the South Wales Shoreline Management Plan 2.

Response / Recommendation

Support Welcomed and Comments Noted.

Strategic Policy - SP12

Representation(s)

Nature

1643 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

To demonstrate delivery and sustainable distribution of growth across the settlement hierarchy the Deposit plan must; Identify spatial distribution and components of housing land supply as allocations, commitments and windfall sites (small and large) for each settlement tier in which they will be delivered (See LDP Manual, Ed 3). The policy framework must clearly articulate the type and scale of development that would be appropriate at each tier of the hierarchy. Policy SP12 Rural Development needs strengthening in this respect.

Response / Recommendation

Noted. The matters identified by the respondent will be considered as part of the preparation of the Deposit LDP.

The reference to the requirements of the Local Development Manual Edition 3 is noted and will be appropriately considered as part of the preparation of the Deposit Plan. However, it should be noted that Edition 3 of the Manual at the time of writing is pending publication and as such could not be considered in the preparation of the Preferred Strategy.

Nature

1707 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

Considerations for agricultural development should consider the content of the Chief Planning Officer letter of 12/06/18 on intensive agriculture. Consideration must be given to all wastes arising, cumulative impacts and water quality.

The new Agricultural Pollution Regulations will lay down new government policy regarding agriculture. The regulations will apply to all holdings from 01/01/20, with transitional periods for some elements to allow farmers time to adapt and ensure compliance. The regulations will replicate good practice measures focussed on good nutrient management. Further information on what will need to be done and by when will be provided in the near future.

Response / Recommendation

Comments noted. This matter will be given full consideration as part of the preparation of the Deposit LDP. The Council looks forward to receiving any guidance associated with the Agricultural Pollution Regulations and the content of Chief Planning Officer's letter of 12/06/18 on intensive agriculture is duly noted. The Sustainability Appraisal and Habitats Regulations Assessment will provide an important role in ensuring that the Plan as a whole does not impact negatively

Representation(s)

Nature

2420 Dyfodol (J W Thomas) [563]

Object

Summary:

The respondent supports the section on rural development, however, has concerns that there is no reference to the welfare of the Welsh language in developments in the towns and post-industrial area in the south-east of Carmarthenshire.

Response / Recommendation

Policy SP7 Welsh Language and Culture is applicable to the whole County. Specific reference is made to paragraph 11.68 which explicitly notes that the policy is not restricted to specific parts of the County and applies to the County in its entirety.

Representation(s)

Nature

24 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP 12 - Rural Development recognises the good work being carried out by the County Council's Rural Task Force. Recognition of their work on the economy and employment is positive and we welcome the fact that the preferred strategy will consider this work in developing policies in relation to rural Carmarthenshire.

Response / Recommendation

Support welcomed.

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Strategic Policy - SP13

Representation(s)

Nature

1652 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

Opportunities to secure enhancement of biodiversity and the resilience of ecosystems have to be taken at the plan level in order to fulfil duties under Section 6 of the Environment Act. The plan is the opportunity to take a comprehensive approach towards protection and enhancement and to set out what can be achieved. This approach goes beyond what can be achieved as part of identifying allocations.

Strategic Policy 13 - Protection and Enhancement of the Natural Environment should be re-framed as 'Maintaining and Enhancing the Natural Environment'. It would be helpful to understand how the Green Infrastructure Assessment (as required in PPW10) will inform the implementation of this policy and also the relationship of this policy to Strategic Policy 8: Infrastructure.

Response / Recommendation

Agree. The title of the policy to be amended as follows: 'Maintaining and Enhancing the Natural Environment'.

The Revised LDP will be supported and underpinned by a Green Infrastructure Assessment (GIA). This will include those policy areas referenced by the respondent and will be published ahead of the publication of the Deposit LDP. The GIA seeks to inform the policy provisions of the Plan as a whole and not only those policy areas referenced by the respondent.

Representation(s)

Nature

826 Natural Resources Wales (Miss Sharon Luke) [3253]

Comment

Summary:

Acknowledge HRA has been undertaken.

Concerned with the wording in the policy.

Response / Recommendation

Reference is made to the Council's response to representation reference 1699.

Representation(s)

Nature

1699 Natural Resources Wales (Miss Sharon Luke) [3253]

Object

Summary:

We are concerned about the following wording within the policy:

"Proposals must reflect the role an ecologically connected environment has in protecting

Whilst recognising the importance of ecological connections, this is one element of the many that contributes to defining the landscape and sense of place. Other important elements include geology, landform, landcover, field boundaries, buildings, historic features, to name a few. Landscape is not a sub-set of ecological connections and the strategic policy needs to reflect a broader understanding of the natural environment and landscape if account is to be taken of landscape character and sense of place.

Response / Recommendation

Agreed. This Strategic Policy should seek to set a strategic framework for the promotion of Sustainable Management of Natural Resources. Add the following wording to the policy at the last line of the Policy....to a sense of Well-being "and the principles of the Sustainable Management Of Natural Resources". Reference is made to the Council's response to representation reference 826.

Nature

1080 Cai Parry [822]

Object

Summary:

BDW Homes considers that the wording of Policy SP 13 is too onerous, on the basis that paragraph 6.4.3 of Planning Policy Wales (Edition 10) states that "Development plan strategies, policies and developments must consider the need to....secure enhancement of and improvements to ecosystem resilience by improving diversity, condition, extent and connectivity of ecological networks". It is noted that Planning Policy Wales does not require all developments to secure enhancements to biodiversity, only to consider it. This comprises recognition by the Welsh Governments that enhancements to biodiversity interests may not always be feasible or appropriate.

Change To Plan Sought:

The wording of the first paragraph of Strategic Policy SP 13 should therefore be amended as follows:

"Proposals for development will be expected to protect and, where appropriate, enhance the County's natural environment".

Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 13 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP, to ensure that it accords with Planning Policy Wales.

Representation(s)

Nature

2389 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP 11- Place-making, Sustainability and High Quality Design, SP13 - Protection and Enhancement of the Natural Environment and SP14 - Protection and Enhancement of the Built and Historic Environment. We fully support the principles laid out in these Strategic Policies and see place making and protection of the natural and built environment as a major driver in creating distinctiveness throughout the county. Such policies will improve the quality of life for residents and increase the quality of offer to visitors, which ultimately will have a positive impact upon the economy of Carmarthenshire.

Response / Recommendation

Support welcomed.

Representation(s) Nature

1705 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Both Plans seek to ensure that their Plan areas natural and historic environment and landscape will be protected from inappropriate development and, where possible, enhanced.

It would be beneficial if the Plan explicitly made reference to needing to take account of not compromising the qualities of important landscapes including the Pembrokeshire Coast and Brecon National Parks. (see paragraph 6.36 of Planning Policy Wales 10).

Response / Recommendation

Comments Noted

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Nature

1696 Natural Resources

Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We welcome this policy and acknowledge that a Habitats Regulation Assessment (HRA) has been undertaken to assess the impacts of the Plan on European protected sites (including those in candidate stage of designation).

Response / Recommendation

Support welcomed.

Representation(s)

Nature

1708 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

Caeau Mynydd Mawr SPG - NRW agree that the SPG is still required as part of the revised LDP.

Response / Recommendation

Comments noted/Support welcomed. The Council looks forward to continuing its constructive dialogue with the respondent along with other stakeholders as the Plan making process proceeds towards the Deposit LDP. The Council will publish a robust suite of evidence to support the SPG. Reference is also made to the Habitats Regulations Assessment.

Strategic Policy - SP14

Representation(s)

Nature

1792 Whitland Town Council (Vicky Mitchell) [91]

Comment

Summary:

I would like to request that SPG is also included within the LDP. This should state that any longstanding empty property site or Chapel could become mixed use after X number of years. This would encourage flexibility and trigger economic activity. This should also apply to Town Centre shops, disused rural buildings and particularly land within the UDP/LDP that has remained undeveloped or tied up in pension schemes for decades limiting the possibility of potential active developers being included. Eg land at Spring gardens has been included and undeveloped for half a century. Derelict or unused parts of the former creamery site for a quarter of a century. Other sites unused for more than a decade.

NB. X not to mean half a century. 25 years or less is extremely reasonable dependent on type of dereliction or non use.

Response / Recommendation

Noted. Issues such as those proposed by the respondent relate to the deliverability of sites and will be considered during the drawing up of policies as part of the Deposit LDP. SPG will be produced on specific issues, however it is too early to say whether they will cover the issues proposed by the respondent.

Representation(s)

Nature

2390 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP 11- Place-making, Sustainability and High Quality Design, SP13 - Protection and Enhancement of the Natural Environment and SP14 - Protection and Enhancement of the Built and Historic Environment. We fully support the principles laid out in these Strategic Policies and see place making and protection of the natural and built environment as a major driver in creating distinctiveness throughout the county. Such policies will improve the quality of life for residents and increase the quality of offer to visitors, which ultimately will have a positive impact upon the economy of Carmarthenshire.

Response / Recommendation

Support welcomed.

Nature

1706 Pembrokeshire Coast National Park Authority (Ms Martina

Dunne) [2326]

Support

Summary:

Both Plans seek to ensure that their Plan areas natural and historic environment and landscape will be protected from inappropriate development and, where possible, enhanced.

Response / Recommendation

Support Welcomed

Paragraph 11.120

Representation(s)

Nature

699 Lynda James [3039]

Support

Summary:

Cornwallis is a listed building with much history attached.

Response / Recommendation

Noted, site specific matters are considered as part of the candidate site process.

Strategic Policy - SP15

Representation(s)

Nature

1651 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

LPAs should take a leadership role in pro-actively planning for renewable and low carbon energy. LPAs should fully utilise evidence in their renewable energy assessments (REA) to develop locally specific policies, set renewable energy targets and direct development to the most appropriate locations. It is extremely disappointing that the Preferred Strategy document does not have a specific policy on renewable energy, nor is it clear how opportunities for decarbonisation and renewable energy has influenced the strategy. There is currently no evidence on this topic.

Response / Recommendation

Noted. The Council will seek to prepare and publish a Renewable Energy Assessment as part of its evidence base in support of the Deposit LDP. This will inform locally specific policies and will seek to set the renewable energy targets and locations referenced by the respondent within the representation. Whilst it is noted that there is no strategic policy in respect of renewable energy, such matters are adequately considered as part of Strategic Policy SP15 Climate Change. Further detailed renewable energy policies will be set out as part of the Deposit LDP.

Representation(s) Nature

271 RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Comment

Summary:

Support the reference in Strategic Policy 15 (SP15) 'Climate Change' criterion c. to the energy hierarchy, including "increasing the supply of renewable energy" but this is the only direct reference to this topic in the entire Preferred Strategy.

Response / Recommendation

Comments noted.

Nature

273 RWE Innogy UK Ltd (Miss Eleri Davies) [471]

Comment

Summary:

Whilst appreciating that the Preferred Strategy is broad brush, it does contain fewer renewable energy references than is usual. Further rounds of consultation will clearly include the Council's detailed approach to renewable energy policies. It is positive that the LDP Review Report (February 2018) acknowledged the need for a Renewable Energy Assessment to underpin the renewable energy policies to be contained within the Revised Local Development Plan (LDP).

Further consideration needs to be given to renewable energy in the Deposit LDP which will include detailed and specific policies.

Response / Recommendation

Comments noted. A Renewable Energy Assessment will be undertaken to inform the policies of the Plan, and more detailed policies will also be included with specific reference to renewable energy.

Representation(s)

Nature

25 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP15 - Climate Change, policy noted.

Response / Recommendation

Comments Noted.

Representation(s)

Nature

1702 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Both plans have regard to the need to generate more electricity from renewable sources. Pembrokeshire Coast National Park Authority has a renewable energy strategy policy seeking the delivery of appropriate renewable energy developments.

Both Authorities implement joint guidance on assessing the cumulative impact of wind turbines It would be useful to confirm if Carmarthenshire intends to bring forward the Cumulative Impact of Turbine Guidance in the replacement Local Development Plan.

Carmarthenshire includes renewable energy as part of Strategic Policy 15: Climate Change (part c), but has no specific renewable energy policy at present.

Response / Recommendation

Comments Noted

Representation(s)

Nature

1700 Natural Resources Wales (Miss Sharon Luke) [3253]

Support

Summary:

We support the inclusion of this policy and supporting text. We acknowledge that your Authority has commissioned a strategic flood consequence assessment for Carmarthenshire which will be used to inform policies and allocations, ensuring the appropriate siting of development from areas at flood risk now and those that become vulnerable to flood risk in the future because of climate change. We support the stance that development which does not accord with the provisions of Technical Advice Note (TAN) 15 will be resisted.

Response / Recommendation

Support welcomed.

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 827

Support

Summary:

We support the inclusion of this policy and supporting text. We acknowledge that your Authority has commissioned a strategic flood consequence assessment for Carmarthenshire which will be used to inform policies and allocations, ensuring the appropriate siting of development from areas at flood risk now and those that become vulnerable to flood risk in the future because of climate change. We support the stance that development which does not accord with the provisions of Technical Advice Note (TAN) 15 will be resisted.

Response / Recommendation

Support welcomed.

Paragraph 11.134

Representation(s)

Nature

RWE Innogy UK Ltd (Miss Eleri Davies) [471] 272

Comment

Summary:

The reference to Welsh Government policies/targets is welcomed, and Carmarthenshire County Council should make a commitment to developing policies to optimise renewable energy and low carbon energy generation as part of the process of preparing the Revised Local Development Plan.

Response / Recommendation

Comments noted.

Paragraph 11.135

Representation(s)

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 1701

Support

Summary:

We also welcome the commitment to help secure and protect carbon sinks (including peat) noted in section 11.135.

Response / Recommendation

Support welcomed.

Nature

Natural Resources Wales (Miss Sharon Luke) [3253] 828

Support

Representation(s)

We welcome the commitment to help secure and protect carbon sinks (including peat) noted in section 11.135.

Response / Recommendation

Support welcomed

Preferred Strategy

Strategic Policy - SP16

Representation(s) Nature

Welsh Government (Mr Mark Newey) [13] Comment 1641

Summary:

Settlement Framework and Distribution (Policy SP16: Sustainable Distribution - Settlement Framework) - We note the authority's new spatial framework set out in SP16 differs from the adopted plan and adopts a 'cluster' approach. There are 6 clusters of functionally linked areas and within each cluster there are four tiers of settlements (Tier 1: Principal Centres, Tier 2: Service Centres, Tier 3: Sustainable Villages, Tier 4: Rural Villages). All settlements are 'predominantly' functionally linked within the cluster, with lower tier settlements linked to upper tier settlements that have more services and facilities. The WG does not object to the principle of this approach, the key concern is the scale of growth directed to each tier relative to the role and function and sustainability of places.

The Role and Function Topic Paper, includes an analysis of the key services and facilities within Tiers 1-3. The reasoned justification of SP16 states that growth will be broadly distributed as follows:

- ☐ Principal Centres 50-55% (will have a settlement boundary)
- ☐ Service Centres 15-20% (will have a settlement boundary)
- ☐ Sustainable Villages 15-20% (will have a settlement boundary)
- □ Rural Villages 15-20% and (no settlement boundary)
- □ Non Defined Rural Settlements (1%) (no settlement boundary)

The Welsh Government is concerned that the proposed scale and distribution of housing growth, particularly within Tiers 3 and 4 raises implications of sustainability and potentially negatively impacts on the Welsh language. It is unclear why the more sustainable Service Centres have been allocated the same proportion of growth as Tiers 3 and 4? In addition, it is also unclear why Rural Villages (Tier 4) that have no settlement boundaries, services or facilities would have the same growth levels/capacity as Tier 2 settlements? This point is re-enforced by the Role and Function Topic Paper which highlights that Tier 3 settlements - Sustainable Villages have in broad terms limited services and facilitates. Tier 4 settlements are not even assessed. While the WG acknowledges the rural characteristics of Carmarthenshire, the scale and distribution of growth does not appear commensurate with the principles of sustainable development, nor the Councils own evidence within the SA or the Role and Function Paper. To summarise the Welsh Government has concerns about the scale of growth proposed to Tiers 3 and 4 of the settlement hierarchy conflicts with Planning Policy Wales. To demonstrate delivery and sustainable distribution of growth across the settlement hierarchy the Deposit plan

must; Identify spatial distribution and components of housing land supply as allocations, commitments and windfall sites (small and large) for each settlement tier in which they will be delivered (See LDP Manual, Ed 3). The policy framework must clearly articulate the type and scale of development that would be appropriate at each tier of the hierarchy. Policy SP12 Rural Development needs strengthening in this respect.

Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy. Matters in relation to the Welsh language will be considered as part of the LDP's evidence base and within the Sustainability Appraisal. See representation 1647.

Representation(s) Nature

Welsh Government (Mr Mark Newey) [13] 1638 Comment

The authority must fully justify/evidence that the growth levels are directed to the most sustainable places, related to the scale and location of housing need, not impacting negatively on the Welsh language and is realistic and deliverable.

Response / Recommendation

Noted. See representation 1647.

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Nature

1587 The Williams Family . [3585]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Despite tripling the number of Service Centres, the amount of growth which is to be directed to them is, at most, to be doubled. From a purely mathematical perspective it is suggested that this percentage is too low.

The second is to stress the suitability of St Clears to accommodate further growth as a Service Centre. As discussed previously, the settlement is one of just six Service Centres which were included within the tier in the ALDP, has delivered the largest number and highest percentage of units out of all of the ALDP Service Centres demonstrating its ability to accommodate growth, has a broad range of services, and is strategically located at the junction of the A40 and the A477.

Response / Recommendation

Comments Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Representation(s)

Nature

647

Comment

WYG PLANNING & ENVIRONMENT (Louise Darch) [598]

Summary:

The respondent makes the following comments on the Preferred Strategy:

Strategic Policy SP16 indicates that the provision of growth and development will be directed to sustainable locations. Ffos Las is a sustainable location for continued investment. It lies contiguous with the settlement of Carway. There should be a presumption in favour of sustainable development at Ffos Las. It should lie within the defined settlement, where there is a presumption in favour sustainable development, provided the development accords with other local plan policies. It is logical therefore that the settlement framework reflects this.

Response / Recommendation

Noted. The potential allocation of Ffos Las will be considered as part of the preparation of the Deposit LDP, and in accordance with the site assessment methodology.

Representation(s)

Nature

645 Simrock Holdings Ltd [3217]

Comment

Agent: Savills (Mr Nick Heard) [3216]

Summary:

The removal of Llangennech from the Llanelli Growth Area is consistent with the approach taken through the DPS of removing surrounding settlements from the Principal Centres and giving them their own place in the settlement hierarchy. If CCC is to progress with this approach and Llangennech is to be a Service Centre, SHL would stress Llangennech's highly sustainable location for growth given its relationship with Llanelli, proximity to the local transport network, and strategic position between Carmarthenshire and Swansea.

Response / Recommendation

Comments Noted. Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

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Nature

1714 Mr Steven Roberts [3020]

Object

Summary:

We object to draft Policy SP16 'Sustainable Distribution - Settlement Framework'. We maintain there is no cogent or compelling planning reason to consider Burry Port and Pembrey as one settlement. The apparent lack of detailed investigation into the relation between the two settlements undermines the coherence of draft Policy SP2. If this matter is not addressed, then there is a risk that subsequent iterations of the Plan will propose housing allocations at Pembrey, in locations which will necessitate the use of private vehicles and fail to contribute to sustainable development.

Response / Recommendation

Disagree. The spatial proximity of Burry Port and Pembrey within this costal location indicates a logical grouping of these settlements moving forward within the Llanelli cluster. It is important to note that in allocating sites for development in the Revised LDP, the forthcoming site assessment methodology will stress that the avoidance of inappropriate coalescence.

Representation(s)

Nature

1082 Cai Parry [822]

Object

Summary:

The wording of the Settlement Framework should be amended to reflect Bryn's status as part of the settlement boundary of Llanelli, which is defined as a 'Principal Centre' within the top tier of the Settlement Framework.

Change To Plan Sought:

The Tier 1 settlement within Cluster 2 should be defined as 'Llanelli / Bryn'.

Response / Recommendation

Comment noted. Bryn similarly to other areas of Llanelli, such as Furnace, Llwynhendy etc, forms part of Cluster 2 Llanelli, and development will be apportioned to such locations accordingly. Being implicit that Bryn forms part of Llanelli, it is therefore not considered necessary to include Bryn in the SP 16: Sustainable Distribution - Settlement Framework flowchart.

Representation(s)

Nature

1740 Mr S Lloyd [3741]

Object

Agent: JCR Planning Ltd (Richard Banks) [787]

Summary:

Heol Ddu's categorisation as a Tier 4 settlement, (with no development limits) would suggest that it is in an isolated and unsustainable location, which is simply not the case. This classification is more perplexing when compared with other settlements that have been categorised as Tier 3 settlements which have a comparable or lower sustainable status than Heol Ddu when considering accessibility to community facilities and local services.

Heol Ddu can readily be considered as being a functioning part of the Ammanford/Cross Hands Tier 1 Principal Centre (Cluster 3), given its close physical proximity to Ammanford and adequate linking highway network.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Nature

1742 Mr M Thomas [3749]

Object

Agent: JCR Planning Ltd (Richard Banks) [787]

Summary:

Having considered the various Tiers of the Settlement Framework, Pontantwn has been incorrectly categorised and should not be classed as a Tier 4 settlement. The settlement is located on a key transport corridor and forms one of a number of villages that serve the wider rural community between Carmarthen and Pontyates - a significantly sized area

Its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, by virtue of the fact that the Preferred Strategy will not include development limits for settlements within this Tier

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

1746 Mr M Thomas [3749]

Object

Agent: JCR Planning Ltd (Richard Banks) [787]

Summary:

It is considered that Cross Inn has been incorrectly categorised and should not be classed as a Tier 4 settlement. The settlement is located on a key transport corridor and forms one of a number of villages that serve the wider rural community between St. Clears and Laugharne.

Cross Inn is served by public transport, its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, by virtue of the fact that the PS will not include development limits for settlements within this Tier.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

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Nature

1774 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

Summary:

In the Adopted LDP a four tier settlement hierarchy is in place consisting of three 'Growth Areas', six 'Service Centres', 11 'Local Service Centres', as well as a large number of 'Sustainable Communities'. St Clears, which includes Pwll Trap, is designated as a 'Service Centre', a tier which is expected to deliver 10% of housing allocations, and 9% of the total housing requirement.

The approach that is proposed in Strategic Policy SP16 in the RLDP differs substantially, consisting of three 'Principal Centres', 18 'Service Centres', and a larger amount of both 'Sustainable Villages' and 'Rural Villages'. St Clears continues to be a 'Service Centre' a tier which is to accommodate between 10% and 20% of housing need.

Despite tripling the number of Service Centres, the amount of growth which is to be directed to them is, at most, to be doubled. From a purely mathematical perspective it is suggested that this percentage is too low.

In terms of the distribution of growth, The Williams Family suggest that fundamentally the Revised LDP needs to tackle issues relating to delivery and therefore a Spatial Option needs to be taken which recognises the rates of delivery of sites within settlements.

Response / Recommendation

Comment Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP

Representation(s)

Nature

1775 Savills (Mr Nick Heard) [3216]

Object

Agent: Savills (Mr Nick Heard) [3216]

Summary:

Suitability of St Clears to accommodate further growth as a Service Centre. As discussed previously, the settlement is one of just six Service Centres which were included within the tier in the Adopted LDP, has delivered the largest number and highest percentage of units out of all of the Adopted LDP Service Centres demonstrating its ability to accommodate growth, has a broad range of services, and is strategically located at the junction of the A40 and the A477.

In terms of the distribution of growth, The Williams Family suggest that fundamentally the Revised LDP needs to tackle issues relating to delivery and therefore a Spatial Option needs to be taken which recognises the rates of delivery of sites within settlements.

Response / Recommendation

Comments Noted - Each settlement within the settlement hierarchy will be assessed in light of their potential for accommodating and delivering future development. Consideration will be given to those sites which have failed to deliver in the adopted LDP. This will be considered as part of the emerging evidence base leading into the publication of the Deposit LDP.

Nature

270 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Clients to the categorisation of Felindre (Llangadog) as a Tier 4 settlement.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

216 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object to the Settlement Framework in terms of the settlement of Llansadwrn.

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

Representation(s)

Nature

218 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Clients to the classification of Milo as a Tier 4 settlement.

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

Representation(s)

Nature

269 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary

We object on behalf of our Clients to the classification of Felingwm Isaf as a Tier 4 settlement.

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

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Nature

217

JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

We object on behalf of our Client to the categorisation of Whitemill as a Tier 4 settlement.

Response / Recommendation

Noted. The Revised LDP will be prepared in accordance with the provisions of PPW Ed. 10 and the councils Site Selection methodology. The reference to the candidate sites by the respondent is not a matter for consideration within the Draft preferred Strategy. Rather this will be considered as part of the preparation of the Deposit Plan.

Representation(s)

Nature

JCR Planning Ltd (Mr Jason Evans) [2988] 550

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Clients to the classification of Pontantwn as a Tier 4 settlement for the following reasons:

- it is located on a key transport corridor and forms one of a number of villages that serve the wider rural community between Carmarthen and Pontyates;
- it is served by a regular form of public transport,
- its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, as it will not have development limits.
- comparable settlements in the County that have been categorised as Tier 3 settlements (such as Capel Dewi, Pentrecwrt, Rhydcymerau and Cwmdu) and yet have a comparable or lower sustainable status.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

JCR Planning Ltd (Mr Jason Evans) [2988] 286

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Clients to the classification of Manordeilo as a Tier 4 settlement:

- it is at a sustainable location, located on the Strategic Highway Network, providing it with easy access to nearby settlements with their wide range of community facilities and local services.
- it is served by a regular form of public transport,
- its classification as a Tier 4 settlement will result in it being unable to make a diverse contribution to the housing need of the local community, as it will not have development limits.
- comparable settlements in the County that have been categorised as Tier 3 settlements (such as Capel Dewi, Pentrecwrt, Rhydcymerau and Cwmdu) and yet have a comparable or lower sustainable status than Pontantwn when considering its level of accessibility to the range of community facilities and local services nearby.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Nature

JCR Planning Ltd (Richard Banks) [787] 1560

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Milo as a Tier 3 settlement

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

JCR Planning Ltd (Richard Banks) [787] 1557

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Mynyddcerrig as a Tier 3 settlement.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

JCR Planning Ltd (Richard Banks) [787] 1558

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Capel Seion as a Tier 3 settlement.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Preferred Strategy

Nature

1562 JCR Planning Ltd (Richard Banks) [787]

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Waunystrad Meurig as a Tier 3 settlement.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

1554 JCR Planning Ltd (Richard Banks) [787]

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Heol Ddu as a Tier 3 settlement.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We have been instructed by our Clients to object to the classification of Penybanc as a Tier 4 settlement, it should be classified as a Tier 3 settlement for the following reasons:

- it is intrinsically linked to the larger nearby town of

Llandeilo (Tier 2);

- it is well served by public transport, and well positioned to the County's Strategic Highway Network;
- Llandeilo faces a range of physical constraints with respect to its future growth, Penybanc plays a similar role in terms of facilitating the growth of the

Town as Rhosmaen and Ffairfach.

Penybanc is sustainable from an

accessibility and transportation perspective.

Previous development plans have provided limited (if any)

opportunities for growth within Penybanc, as a result, the area has had its growth somewhat stifled, resulting in the use of community facilities and local

services declining, and in some cases closing. This trend must be halted and its proportionate growth facilitated.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Nature

1564 JCR Planning Ltd (Richard Banks) [787]

Object

Summary:

Object to the proposed settlement framework and request that it be amended to categorise Four Roads as a Tier 3 settlement. We trust that this objection will be given full consideration by the Authority.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

259 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We object on behalf of our Clients to the categorisation of Pentregwenlais Road as being part of the settlement of Pentregwenlais and not Llandybie. This area should form part of Llandybie for the following reasons:

- it forms part of the ward of Llandybie;
- it is a continuation of, and is attached to Llandybie;
- it lies on one of the key access routes serving the County;
- it is within walking distance of all of the key local services and community facilities.

Concern is raised that if the area remains within Pentregwenlais, it will form part of a Tier 4 and not Tier 1 settlement and will not benefit from defined development limits.

Response / Recommendation

Disagree- The Council considers that the allocation of the settlement within the hierarchy is reflective of its position, and the services and facilities it provides. Whilst tier 4 settlements will not have development limits, a criteria based policy is considered appropriate to allow sensible small scale development within these villages.

This will be further elaborated in the Role and Function Paper as the Plan leads towards the publication of the Deposit.

Representation(s)

Nature

26 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

We support the principles that underline the SP16 - Sustainable Distribution - Settlement Framework and in particular like that "the principal centres will be the main focus of growth, with its precise spread across the County being responsive and not constrained by a rigid proportional distribution."

Response / Recommendation

Support welcomed.

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Nature

2042 Persimmon Homes West Wales (Mrs Kate Harrison) [3410]

Support

Summary:

SP16 'Sustainable Distribution - Settlement Framework' directs the provision of growth and development to sustainable locations. This takes a 4 tiered approach in terms of the settlement framework. These include the principal centres, the service centres, sustainable villages and rural villages. The principal centres remain as Carmarthen, Llanelli and Ammanford/Cross Hands, which includes Gorslas, where the majority of development will be directed. Fforest/Hendy is defined as a Service Centre in Cluster 2 where 15-20% of development will be directed. We support the provision of Housing Allocations in Principal Centres and Service Centres

Response / Recommendation

support welcomed.

Representation(s)

Nature

545 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

Support the categorisation of Llangennech as a Tier 2 Service Centre within Cluster 2. We consider that this is appropriate due to the wide variety of facilities and services within the settlement.

Consider that our client's site is sustainably located with regards to the facilities and services of Llangennech and therefore ideally placed to come forward as a housing allocation.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

2024 Swallow Investments Limited [3995]

Support

Summary:

Strategic Policy SP16 sets out the County's Settlement Framework, based upon a four Tier Settlement Hierarchy and with the County divided into six Settlement Clusters. My client supports Strategic Policy SP16, in particular the designation of Ammanford /Crosshands as a Tier 1 Principal Centre at the top of the Settlement Hierarchy in the County's Settlement Cluster 3. In this respect, Ammanford /Crosshands is an highly sustainable location to which new housing and employment development should be directed; and it is entirely appropriate for the settlement to be positioned at the top of the County's Settlement Hierarchy.

Response / Recommendation

Support welcomed.

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Paragraph 11.137

Representation(s)

Nature

546 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

We support paragraph 11.137 which states that the Plan will seek to distribute growth and development across the County having regard to the spatial strategy and spatial framework and national policy. We support the fact that the Plan will have regard to the role and function of settlements.

We consider that the spatial framework identified provides a sound basis for delivering sustainable development in areas which also present employment opportunities (such as Llangennech). This would ensure that housing and employment uses co-exist meaning that jobs can be easily reached by sustainable forms of transport such as walking and cycling.

Response / Recommendation

Support welcomed.

Paragraph 11.138

Representation(s)

Nature

1758 City & County of Swansea (Mr Tom Evans) [3761]

Comment

Summary:

Section 5: Consideration of other strategies -The reference in the detailed section of the report to the cross boundary role and function of some settlements is welcomed. However, we suggest that the evidence base could usefully be strengthened by consideration of how the spatial strategies and settlement hierarchies of neighbouring plan areas will affect the role and function of settlements.

Para 6.57 of the Topic paper relating to the role of Hendy/Forest (Cluster 2) makes a welcome reference to the Swansea LDP Strategic Site allocation at SD A: Land at Pontarddulais and the need to consider the cross border implications on housing numbers as part of the revised LDP. The Topic Paper could be usefully strengthened by way of reference to the cross boundary role of settlements, particularly within the wider region. For example, consideration of commuting and shopping trip patterns.

Response / Recommendation

Comments noted / welcomed. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. Reference is made to the Role and Function Topic Paper which will evolve as the plan making process proceeds towards deposit.

Paragraph 11.140

Representation(s)

Nature

2025 Swallow Investments Limited [3995]

Support

Summary:

The respondent supports paragraphs 11.140 and 11.141 of the LDP, in that they confirm that the Principal Centres will be the main focus of growth over the LDP period, accommodating between 50-55% of the County's new housing growth

Response / Recommendation

Support Welcomed

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Paragraph 11.141

Representation(s)

Nature

1634 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

The WG does not have significant concerns with the ethos and objectives of what the Preferred Strategy is seeking to achieve, nor the approach to Clusters within the settlement hierarchy. However, the Welsh Government is concerned that the proposed distribution of housing growth, particularly within settlement Tiers 3 and 4, raises sustainability issues based on the role and function of places. Acknowledging the rural characteristics of Carmarthenshire, the scale and distribution of growth at Tier 3 & 4 settlements does not align with the principles of sustainable development, PPW or the Council's own evidence (Sustainability Appraisal and the Role and Function of Settlements Paper) and has the potential to have an adverse impact on the Welsh language.

Response / Recommendation

Noted. The scale and distribution of growth will be subject to further evidencing as part of the preparation of the Deposit LDP - including the proportions allocated to the respective tiers within the hierarchy.

Representation(s)

Nature

1083 Cai Parry [822]

Object

Summary:

The indicative apportionment directs too much growth to the less sustainable settlements. PPW states that development should reduce reliance upon the private car.

Change To Plan Sought:

The indicative apportionment should be amended such that it directs a greater proportion of development to the top tiers of the Settlement Framework. A suggested apportionment is set out below:

- * Principal Centre 60%;
- * Service Centre 20%;
- * Sustainable Villages 15%;
- * Rural Villages 5%;
- * Non-Defined Rural Settlements <1%.

Response / Recommendation

Comments Noted. The Council considers that the indicative apportionment of residential growth by tier is based on a sound and reasonable assessment, by identifying a number of factors which influence it. However, the indicative apportionment affords an allowance in to be made; the level of flexibility allowance will continue to be informed by the emerging evidence base leading up to the publication of the Deposit LDP.

Representation(s)

Nature

547 RSAI [3167]

Object

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary:

A robust evidence base is required before the apportionment of growth in each tier is confirmed.

Change To Plan Sought:

The apportionment of dwellings in the hierarchy should not be prejudged before carrying out a thorough assessment of the sustainability, suitability and deliverability of the candidate sites

Response / Recommendation

Comments Noted. The Council as part of the LDP process are reviewing all existing housing allocations sites to identify those that are not contributing to the LDP strategy, and a wide ranging assessment is being undertaken to make sure that the most appropriate sites are allocated in the revised Plan. This will be reflected within the apportionment of sites within each cluster and tier.

Nature

2104 Union Tavern Estate [3913]

Support

Agent: Barton Willmore (Joe Ayoubkhani) [646]

Summary:

We support the indicative apportionment of residential growth by tiers - outlined in Paragraph 11.141 as being:

- * Principal Centre 50 55%;
- * Service Centre 15 20%:
- * Sustainable Villages 15 20%:
- * Rural Villages 15- 20%; and
- * Non-Defined Rural Settlements < 1%.

Gorlas is identified within the Settlement Framework as part of the Tier 1 Principal Centre Cluster of Ammanford/Crosshands. Whilst no explicit amendments are required within the Preferred Strategy, it should be noted that Gorslas has a range of facilities and services and there are proposals for a new Welsh-medium school to be located within the village.

The settlement moreover has a close functional relationship with Cross Hands, which includes a further range of facilities and employment opportunities. The Strategic Spatial Options and Settlement Hierarchy Topic Paper to the LDP (Revised June 2013) identified that Gorslas formed part of the Ammanford/Cross Hands settlement grouping which scored the highest points score (of 49 points) when considering access to facilities and services.

Response / Recommendation

Support Welcomed

Paragraph 11.145

Representation(s)

Nature

1057 JCR Planning Ltd (Mr Jason Evans) [2988]

Object

Agent: JCR Planning Ltd (Mr Jason Evans) [2988]

Summary:

We submit a holding objection to Policy 16 until further detail on the criteria to be used in relation to growth in Rural Villages is published.

Change To Plan Sought:

To be confirmed.

Response / Recommendation

Comment noted. The Council will seek to address the content and criteria of the Policy within the Deposit LDP.

Representation(s)

Nature

548 RSAI [3167]

Support

Agent: Lichfields (Mr Arwel Evans) [3166]

Summary.

We agree that the Service Settlements are appropriate areas in principle to accommodate housing allocations (paragraph 11.145).

Response / Recommendation

Support welcomed.

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Nature

Swallow Investments Limited [3995] 2026

Support

Summary:

The respondent supports paragraph 11.145 of the LDP, in that it confirms Housing Allocations (defined in paragraph 11.35 of the LDP as sites capable of accommodating 5 dwellings and above) will be directed to the County's Principal Centres.

Response / Recommendation

Support Welcomed

Strategic Policy - SP17

Representation(s)

Nature

1751 City & County of Swansea (Mr Tom Evans) [3761] Comment

We welcome the opportunity to work in partnership during the Deposit preparation and particularly in relation to the need to consider the impact of Carmarthenshire's growth and spatial strategy upon the cross-boundary and wider regional highways network, which we recommend should be undertaken in consultation with Swansea traffic engineers utilising the Swansea Strategic Transport Model1. (See EB024a Strategic Transport Assessment 2015 (PDF, 7MB) and associated appendices)

Response / Recommendation

Comments noted. The Council looks forward to continuing its constructive dialogue with the respondent as the Plan making process proceeds towards the Deposit LDP and the input provided by the respondent to date is duly welcomed in this regard. . The Council fully recognises that this is a key trans-boundary issue and as such it will be given due consideration.

Representation(s)

Nature

mr william Phillips [3566] 1596

Comment

Summary:

It is difficult to disagree with the Strategic Policy (SP17). It is the implementation of the Policy that is lamentable. In the Bryn & Dynea areas of Llanelli the transport infrastructure is very deficient, with over 200 homes, from the previous LDP, yet to be completed. Traffic congestion is bad and getting worse, on the M4, through Llangennech to Bryn, with traffic to and from Loughor bridge - Llanelli providing additional congestion to Station Road. Bynea and to Bryn and Llangennech.

Forward Planning should not be duped by the fanciful reports from the Agents of prospective Developers.

Response / Recommendation

Support welcomed for SP17. In relation to the comments with regards to highway capacity, the deposit LDP will need to be supported by robust evidence - including on the area's infrastructural capacity.

Representation(s)

Nature

27 Carmarthenshire County Council (Mr Stuart Walters) [2345] Support

Summary:

SP17 - Transport & Accessibility - We support the principles contained with this policy, and welcome the recognition that the county is different in terms of transport requirements in particular that the rural areas are likely to be dependent on the car and this needs to be recognised during the plan period. We also support the promotion of the county as a centre for cycling for Wales and its importance as a future economic driver.

Response / Recommendation

Support welcomed.

Preferred Strategy

Nature

1084 Cai Parry [822]

Support

Summary:

Planning Policy Wales (Edition 10, p. 18) seeks to ensure that the planning system contributes to the long-term economic well-being of Wales, by making use of existing infrastructure and facilities. Moreover, paragraph 3.38 states that "an important consideration will be minimising the need to travel, reducing the reliance on the private car and increasing walking, cycling and use of public transport". Accordingly, we consider that Strategic Policy SP 17 complies with Planning Policy Wales and therefore the wording is strongly supported by BDW Homes.

Response / Recommendation

Support Welcomed.

Strategic Policy - SP18

Representation(s)

Nature

1650 Welsh Government (Mr Mark Newey) [13]

Comment

Summary:

The Deposit Plan should reference the landbank requirements set out in the Regional Technical Statement (RTS) and state how the LDP will satisfy these. We do not agree with the statement in paragraph 11.155 that "the County's landbank figures, for both hard rock and sand and gravel, are notably in excess of the minimum requirements set out in MTAN 1, and consequently there is no requirement to allocated new sites for mineral development". The RTS (endorsed 2014) states there is an under provision of 2.94mt of sand and gravel reserves within the region of Carmarthenshire, Ceredigion and Pembrokeshire (including the National Park). These authorities should work collaboratively to address the shortfall and identify specific sites.

Response / Recommendation

Noted. The Deposit LDP will set out the landbank requirements as set out in the Regional Technical Statement (RTS). The comments by the respondent in respect of para 11.155 are duly noted and will be amended as part of the Deposit LDP to reflect the requirements of the RTS. It should be noted that the Council has undertaken a 'Call for Sand and Gravel Sites' in response to this matter.

Representation(s)

Nature

1656 Simon Chaffe [855]

Comment

Summary:

Strategic Policy SP18: Mineral Resources

a) We propose that a reference be added to duration of the requirement for minimum landbanks for crushed rock and sand and gravel to be retained throughout the whole of the plan period, that is, 10 and 7 years respectively. To be explicit, at the end of the Plan Period there needs to be a minimum landbank of crushed rock of 10 years and for sand and gravel of 7 years.

Response / Recommendation

Noted. The Deposit LDP will set out the landbank requirements as set out in PPW and MTAN 1. The comments by the respondent in respect of Strategic policy SP 18 criterion a) are duly noted. Any necessary amendments to policy wording will be carried out as part of the Deposit LDP to reflect the requirements of national planning policy.

Preferred Strategy Page 92 of 99

Nature

1659 Simon Chaffe [855]

Comment

Summary:

d) Buffer Zones should not be applied prescriptively by arbitrary distances but judged on a 'case by case' basis.

Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 criterion d) are duly noted. The Deposit LDP will set out appropriate buffer zones around extant mineral sites in accordance with the requirements set out within Planning Policy Wales (PPW) Ed.10 and the MTANs.

Representation(s)

Nature

1658 Simon Chaffe [855]

Comment

Summary:

c) Please clarify how, and at what stage in the plan making process, Safeguarding Areas would be defined. These Areas need to apply not only to the mineral resource but also the wider areas that may be affected.

Response / Recommendation

In response to the respondent's query regarding safeguarding areas, such areas will be defined as part of the preparation of the Deposit LDP, and will utilise the British Geological Survey's (BGS) Aggregates Safeguarding Map for South West Wales (which identify more specific areas than those contained within the BGS Mineral Resource Maps). The safeguarding areas will be defined on the LDP Proposals Map and the Written Statement will contain the written policy.

Representation(s)

Nature

2314 The Coal Authority (Melanie Lindsley) [4000]

Comment

Summary:

As you will be aware the Carmarthenshire area has significant coal mining legacy. The Coal Authority provides the LPA with downloadable data in respect of Development Risk and Surface Coal Resource plans. We would expect any sites being considered for allocation within the plan to be assessed against this information. This is to ensure that any issue or potential constraints, identified in respect of the quantum of development which can be accommodated on a site is identified at as early a stage as possible.

Response / Recommendation

Comment noted.

Summary of Representations & Response / Recommendations

Nature

1781 Mineral Products Association Wales (Mr Nick Horsley) [3778]

Object

Summary:

In order to provide consistency with PPW and MTAN1 and for greater clarity we suggest modifying the wording of a) by changing "hard rock" to "crushed rock". Further it would be prudent to clarify the landbank requirements by adding the following wording to point a) A minimum ten-year landbank of crushed rock and minimum seven-year landbank for sand and gravel should therefore be maintained during the entire plan period.

Change To Plan Sought:

The amended text would read:- "Ensuring supply by maintaining an adequate landbank of permitted aggregate reserves (hard crushed rock and sand and gravel) throughout the Plan period. A minimum ten-year landbank of crushed rock and minimum seven-year landbank for sand and gravel should therefore be maintained during the entire plan period".

Response / Recommendation

Noted. The Deposit LDP will set out the landbank requirements as set out in PPW, MTAN 1. The comments by the respondent in respect of Strategic policy SP 18 criterion a) are duly noted. Any necessary amendments to policy wording will be carried out as part of the Deposit LDP to reflect the requirements of national planning policy.

Representation(s)

Nature

1780 Mineral Products Association Wales (Mr Nick Horsley) [3778]

Object

Summary:

Reference is made to mineral resources; however, the policy appears only to address aggregates. The SWRAWP annual monitoring report refers to non-aggregate mineral resources in Carmarthenshire. These should be reflected in the policy.

Change To Plan Sought:

Amend accordingly.

Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP, to ensure that it accords with PPW and the MTANs.

Representation(s)

Nature

1782 Mineral Products Association Wales (Mr Nick Horsley) [3778]

Object

Summary:

It should be made clear that sterilisation of a mineral resource may be as a result of the proximity of development not just by development directly upon a resource. The policy is not clear as to how the safeguarding areas will be identified within the LDP, it is assumed by the use of mineral safeguarding maps. We would be happy to discuss the resources to be safeguarded with the Council.

Change To Plan Sought:

Amend the text to read "Safeguarding areas underlain by minerals of economic importance where they could be worked in future to ensure that such resources are not unnecessarily sterilized by other forms of development either directly or within close proximity to the safeguarded resource. Minerals safeguarding maps will be included within the LDP".

Response / Recommendation

Noted. The comments by the respondent in respect of mineral safeguarding (within Strategic Policy SP 18) are duly noted. Detailed policy matters concerning mineral safeguarding (including the respondent's suggested wording) will be addressed during preparation of the Deposit LDP, to ensure that it accords with the requirements set out within PPW and the MTANs.

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Nature

1784 Mineral Products Association Wales (Mr Nick Horsley) [3778]

Object

Summary:

It would be helpful to clarify how the buffer zones will be applied. Buffer zones provide areas of protection around permitted and proposed mineral workings where new development which would be sensitive to adverse impact, including residential areas, hospitals and schools, should be resisted.

Change To Plan Sought:

Amend the text to read "The use of Buffer Zones to reduce the conflict between mineral development and sensitive development. These Buffer Zones will provide areas of protection around permitted and proposed mineral workings where new development which would be sensitive to adverse impact, including residential areas, hospitals and schools, should be resisted."

Response / Recommendation

Noted. The comments by the respondent in respect of mineral buffer zones (within Strategic Policy SP 18) are duly noted. Detailed policy matters concerning the use of buffer zones (including the respondent's suggested wording) will be addressed during preparation of the Deposit LDP, to ensure that it accords with the requirements set out within PPW and the MTANs.

Representation(s)

Nature

28 Carmarthenshire County Council (Mr Stuart Walters) [2345]

Support

Summary:

SP18 - Mineral Resources - policy noted.

Response / Recommendation

Support welcomed.

Representation(s)

Nature

1710 Pembrokeshire Coast National Park Authority (Ms Martina Dunne) [2326]

Support

Summary:

Support the compatibility of approach between the Plans.

The terrestrial sand and gravel landbank and apportionment of provision to meet future needs is considered on a regional basis.

The regional landbank for sand and gravel is rather limited compared with that available for hard rock. Sand and gravel production in the region are of limited capacity.

New terrestrial production sites within the region but outside the Park are needed.

Carmarthenshire's landbank figures for hard rock and sand and gravel are in excess of the minimum requirements set out in MTAN1, therefore there is no requirement to allocate new mineral sites.

Response / Recommendation

Preferred Strategy

Support welcomed.

Nature

Simon Chaffe [855] 1657

Support

Summary:

(b) SUPPORT

Encouraging the efficient and appropriate use of high quality minerals and maximising the potential for the re-use and recycling of suitable minerals as an alternative to primary won aggregates;

Response / Recommendation

Support welcomed.

Representation(s) Nature

1020 The Coal Authority (Mr Christopher Telford) [2376] Support

Summary:

The Coal Authority supports the inclusion of this policy.

Response / Recommendation

Support welcome.

Paragraph 11.153

Representation(s)

Nature

Simon Chaffe [855] 1660

Comment

Summary:

Amendment to the paragraph to read

..the County protects mineral resources and provides mineral reserves...'

There should be opportunities for extensions to existing operational quarries with limited permitted mineral reserves where landbanks are in excess of the minimum periods. There can be a reluctance on the part of MPA to grant PP that would have the effect of extending them significantly. However, granting such PP may safeguard mineral resources from sterilisation, secure their prudent use and facilitate the management and protection of existing amenity and the environment. We believe that these circumstances should be explicitly recognised in the Preferred Strategy.

Response / Recommendation

Noted. The comments by the respondent in respect of Paragraph 11.153 are duly noted. The wording of policies and supporting text will be addressed during production of the Deposit LDP, to ensure that they are in accordance with national planning policy.

Representation(s)

Nature

Mineral Products Association Wales (Mr Nick Horsley) [3778] 1786

Object

Summary:

We would suggest use of the word "reserves" rather than "resources" as reserves are resources with planning permission which can readily be worked.

Change To Plan Sought:

Amend the text to read "The LDP should ensure that the County provides mineral resources reserves to meet society's needs...."

Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP, to ensure that it accords with PPW and the MTANs.

Preferred Strategy

Paragraph 11.155

Representation(s)

Nature

1787 Mineral Products Association Wales (Mr Nick Horsley) [3778]

Object

Summary:

As mentioned above, reference to "hard rock" should be amended to "crushed rock" for consistency. As also referred to above the RTS is a document of influence to the plan. The RTS is currently under formal review by Welsh Government with the 2nd review anticipated for completion by Q1, 2020. This review will run in parallel to the revised Preferred Strategy for the LDP and is therefore a material consideration. It is also notable that Carmarthenshire has the third highest housing projection in adopted LDPs. Whilst housing numbers may well be amended under the revised LDP, there is a recognition that historic sales of aggregates may not be the appropriate methodology to predict future aggregate requirements, in light of growth aspirations. Low production tonnages coupled with healthy reserves create long landbanks. The SWRAWP AMR states that "care must be exercised in relying on the landbank figures for Carmarthenshire as these are based on very small annual sales from relatively small sites." Sales alone may not represent a true reflection of aggregate usage within an area. Further, the current consultation is coupled with a call for candidate Sand and Gravel Sites. The final sentence should therefore be amended.

Change To Plan Sought:

The text should be amended to read "The South Wales RTS 2014 sets out the contribution that each constituent local authority should make towards meeting the regional demand for aggregates (both hard crushed rock and sand and gravel). He LDP's second Annual Monitoring Report (AMR 2016/17) establishes that the County's landbank figures, for both hard crushed rock and sand and gravel, is notably in excess of the minimum requirements set out in MTAN1: Aggregates, and consequently there is no requirement the need to allocate new sites for minerals development will be considered in line with the requirements of the developing RTS and the current call for sites."

Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 18 are duly noted. Any necessary amendments to wording will be considered as part of the preparation of the Deposit LDP. Such amendments will ensure that it accords with PPW, the MTANs and acknowledges the authority contributions towards meeting the regional demand for aggregates set out within the RTS.

Representation(s)

Nature

1661 Simon Chaffe [855]

Object

Summary:

RTS 2014 Appx B pp27 (Carmarthenshire) states,

'To address the resulting sand & gravel shortfall, new allocations totalling at least 2.94 million tonnes will need to be identified within the LDPs of one or more of the four authorities over which the apportionment is shared.'

This RTS is currently being reviewed by Welsh Government with completion expected early next year.

The reference in the final sentence to there being no requirement to allocate new sites for mineral development is at odds with the above and the Sand & Gravel Call for Sites. This whole paragraph should therefore be redrafted.

Response / Recommendation

Noted. The comments by the respondent in respect of paragraph 11.155 are duly noted. The Deposit LDP will set out the landbank requirements in accordance with the Regional Technical Statement (RTS), and any necessary amendments to wording will be made as part of the Deposit LDP.

Strategic Policy - SP19

Representation(s)

Nature

1662 Simon Chaffe [855]

Comment

Summary:

a) We propose that this part be re-drafted as follows:

'The allocation of additional adequate appropriate land to provide, in association with existing waste management facilities*, for an integrated network of waste management facilities.'

* These to be defined in an appendix as in Appendix 6 of the LDP (adopted 2014) and, for the avoidance of doubt, to include New Lodge, Cwmgwili.

Response / Recommendation

Noted. The comments by the respondent in respect of Strategic Policy SP 19 criterion a) are duly noted. The wording of this policy and its supporting text will be addressed during production of the Deposit LDP, to ensure that they are in accordance with national planning policy.

29 Carmarthenshire County Council (Mr Stuart Walters) [2345] Support

Summary:

Waste Management - policies noted.

Response / Recommendation

Comments noted.

Representation(s) Nature

1711 Pembrokeshire Coast National Park Authority (Ms Martina Support Dunne) [2326]

Summary:

Both authorities' policies on waste management are broadly aligned. Carmarthenshire acknowledges TAN 21 and the need for collaboration between local planning authorities to progress towards an integrated and adequate network for waste management.

Response / Recommendation

Support Welcomed

Simon Chaffe [855]

Representation(s) Nature

Summary:

1663

b) SUPPORT

'Support proposals for waste management which involve the management of waste in accordance with the waste hierarchy;'

Support

Response / Recommendation

Support welcomed.

Preferred Strategy Page 98 of 99

Nature

1664 Simon Chaffe [855]

Support

Summary:

(c) SUPPORT

'Acknowledging that certain types of waste facility may need to be located outside the development limits of settlements:'

Response / Recommendation

Support welcomed.



Appendix 3: SA/SEA Initial Report – Representations Received

| Organisation/Comment | Response/Action |
|---|--|
| Natural Resources Wales – Sharon Luke | |
| General Comments | |
| We consider that Carmarthenshire's landscape objective SA 9 links to a greater number of the strategic objectives that defined in Figure 3: Testing of Revised LDP Strategic Objectives against the Sustainability Objectives framework. | Noted. The landscape objective has been reassessed against the strategic objectives and has been linked to all relevant objectives. |
| Figure 4: Testing of Strategic Growth Options against the sustainability Objectives framework (Page 21). We consider there could be a direct link between growth options and SA9 Landscape. We anticipate that there could be effects e.g. an increased need for greenfield land and pressure on landscapes in a similar way to effects on SA2. There may be potential to mitigate these effects. | Agreed. The figure and supporting text has been amended to reflect impacts of Growth Options on SA2 – Biodiversity. |
| Section 4.2.1. We note the final bullet point acknowledges the potential to impact negatively on landscapes and cultural heritage. | The paragraph states that all growth has the potential to impact on landscape depending on the selection of sites and implementation of development (e.g. in terms of place making and design, materials used etc.). At the strategic level of detail provided by the preferred strategy is it difficult to say whether there will be negative impacts or not. However, at the deposit stage, there will be more detail on the allocated sites and their landscape context on which to make an assessment. |
| Figure 7 Testing of Revised LDP Strategic Policies against the Sustainability Objectives framework. We consider some additional strategic policies could have a negative effect on landscape e.g. SP3 and SP6, in a similar way as for biodiversity. | Agreed and amended to more closely reflect the potential impacts on SA2 – Biodiversity. |
| Figure 8 (page 102) Summary of Sustainability Appraisal of Preferred Strategy. We are not comfortable with the position that the preferred strategy has no negative effect on landscape. SA/SEA Initial Report - Responses | Figure 8 is a summary of all previous sustainability appraisals carried out in the document. It does not conclude that there are no negative effects on Landscape, and highlights some potential issues for conflict including SP8, SP12, SP18 and SP19, as well as areas of uncertainty or areas where further information or detail may be required. This figure has now been amended to reflect changes made in other sections of the document as a result of |

| | NRW's comments. | |
|--|---|--|
| Table 8 (page 106) Draft Sustainability Monitoring Framework refers only to Special Landscape Areas in relation to landscape, whereas Appendix 2 Data sources (page 117) refers to the number of developments refused in design grounds and the number approved on previously developed land. We ask for clarification as to the monitoring method used for landscape. | Noted, the additional monitoring data sources have been added to Table 8 to provide a more robust method of monitoring landscape. | |
| Pembrokeshire Coast National Park - Martina Dunne | | |
| Comments on Appraisal of the LDP Strategic Options and Alternatives: | | |
| Spatial Options, appraisal against SA Objective 5. Mitigation for this is effectively now a legislative requirement. SuDS are required for new development under the Flood and Water Management Act (2010). As well as providing mitigation for flash flooding SuDS collect, filter and slowly release water back into the environment. | Agreed, with SuDS now in place, this mitigation is now a legislative requirement and this will be considered as such in the deposit plan. | |
| Comments on Appraisal of LDP Strategic Policies: | | |
| SP6 Employment and the Economy, assessments against SA4. Caveat with "but an increase in industry related traffic as per the commentary on air quality under SA3? | Agreed. Will add in reference to industry related traffic. | |
| General Comments | | |
| On the whole a very balanced assessment, PCNPA support all of the changes to policy suggested by the SA. | Noted. | |
| Missing update/re-issued review of plans and programmes and baseline information. The PPP currently available on the website is missing the adopted Local Development Plans for Pembrokeshire Coast National Park and Pembrokeshire County Council. | Noted. Will amend deposit plan to include missing LDPs for Pembrokeshire Coast NP and Pembrokeshire CC. | |
| Suzy Erskine | | |
| General Comments | | |

Tudalen 129

2.2.4 The 15 SA Objectives that make up the framework include: ② SA2 Biodiversity SA3 Air Quality SA4 Climactic Factors SA5 Water SA7 Soil ② SA9 Landscape ② SA12 Health and Well-being SA13 Education and Skills SA14 Economy SA15 Social Fabric Regarding the above: Biodiversity is not just about green tourism. If we are to be truly sustainable we could start growing a wider diversity of crops in Wales. Currently only a tiny percentage of farm-land is used for market gardens or fruit trees. We could be growing our own food here and increasing the biodiversity as a result as well as improving the resilience of our local economy and improving people's health. Please let's plant more trees for wildlife, holding water in the soil and enjoying cleaner air. Sheep have been allowed to keep the hillsides bare for so long most people believe that's how they should look. Not so! With trees on the hillsides, our villages won't be flooding, because the trees take up the water and hold on to the soil.

Noted. These are all valid comments which will be considered in the SA of the deposit plan.

Mae'r dudalen hon yn wag yn fwriadol

Tudalen 131

Appendix 4: Habitat Regulation Assessment Screening Report - Representations Received

| Organisation/Comment | Response/Action |
|---|---|
| Natural Resources Wales – Sharon Luke | |
| General Comments | |
| Reference is made to 2010 Regulations throughout the report this requires updating to The Conservation of Habitats and Species Regulations 2017. | Noted and amended throughout document. |
| Table 1 Habitats Regulation Assessment: Key Stages | |
| Under Purpose for Appropriate Assessment we would include the precautionary principal and that the plan will not adversely affect the | Agreed. Wording amended to read: |
| integrity of the sites. | To ensure that the plan will not adversely affect the integrity of sites. Consideration of impacts on integrity of the site, either individually or in combination with other plans and projects, having regard to the site's structure, function and conservation objectives, whilst applying the precautionary principle. Where adverse impacts are identified or remain unknown, assess mitigation options to identify impacts on the integrity of the site. This stage should involve consultation. If mitigation options do not result in avoidance of adverse effects permission can only be granted if the remaining 2 stages are followed. |
| 1.3.1. We acknowledge that the HRA for the site-specific allocations will be carried out as part of the drawing up of the Deposit LDP. | Comments noted. |
| 1.4.1. We advise the reference to Regulation 85B (3) is incorrect. Regulation 77 covers consultation with the relevant nature conservation body. | Amended. |
| 2.2.1. This should refer to regulation 63 (1). | Amended. |
| 2.3. This should refer to The Conservation of Habitats and Species Regulations 2017. | Amended throughout document. |
| 3.1.1. Potential offsite impacts are listed here but not mentioned earlier in the report. | Wording added to Table 1. Under Screening – Purpose, to describe how the screening stage must consider the potential for offsite impacts. Table now reads: |

| | Process for identifying impacts of a plan or project on a European site, either individually or in combination, and consideration of whether likely effects will be significant. This will include consideration of the potential for direct, indirect and cross-boundary effects. |
|---|--|
| 3.1.3 The West Wales Marine Candidate Special Area of Conservation (cSAC) should be included. | Amended. Figure 1 has also been amended to include the West Wales Marine cSAC. Appendix 1 has also been updated to include information and the conservation objectives of the West Wales Marine cSAC. |
| 3.2.3. We would amend this to read 'features of the N2K sites'. We would also advise the inclusion of 'The Plan must not undermine the conservation objectives of the sites'. | Amended. Paragraph now reads: 3.2.3 The scanning stage identifies <u>features of the N2K sites</u> that may be affected by the plan as far beyond as necessary for sites and identifying causal connections and links between the plan proposals and the qualifying features of the sites. <u>The Plan must not undermine the conservation objectives of the sites.</u> |
| 3.2.8 Disturbance should be included. | This paragraph simply gives examples of the types of impacts that could be caused by development and is therefore not exhaustive. Table 2. Covers disturbance in more detail. |
| Table 2 Scanning and site selection lists for sites that could potentially be affection | ected by the plan |
| The Afon Tywi is not included under SAC's under Section 2. | Amended to include Afon Tywi. |
| Carmarthen Bay Dunes is entitled incorrectly under Section 3. | Amended. |
| West Wales Marine Candidate Site needs to be added to Section 4. | Amended to include West Wales Marine cSAC. |
| We would suggest the Afon Tywi and Carmel should be included in Section 6. | Disagree. Neither the Management Plan nor Standard Data form for Afon Tywi or Cernydd Carmel reference recreation to be considered as a pressure or threat on the features of the SAC and therefore it is not included for consideration under this section. |
| We seek clarification as to how all sites have been screened out of Section 7 that could be affected by provision of new or extended | Agreed. This will be amended and considered further in the deposit HRA |

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| transport or other infrastructure. These could be harriers to | roport |
|--|--|
| transport or other infrastructure. These could be barriers to migratory fish, bats and otters. | report. |
| We would add Elenydd-Mallaen to Section 7 sites that could be affected by increased deposition of air pollutants. This is as the diet and nesting habits of Merlin could be impacted by air pollution. | Disagree. The management plan of Elenydd-Mallaen does not reference any sensitivity of Merlin or their prey to air quality issues in the conservation objectives or management requirements and therefore they are not included for consideration under this section. |
| Section 14 included Cwm Doethie which is not the sites full name, we would remove it from here as it does not include any mobile species. Elenydd Special Protection Area (SPA) should be added. | Noted and amended. Cwm Doethie has been removed and Elenydd-Mallaen SPA has been added. |
| We would expect the same sites (again taking Cwm Doethie out) to be noted under Section 15 as in 14. | Noted and amended accordingly as above. |
| Section 16 – We do not agree with the conclusion that no sites require further consideration. If there is potential to disturb species as noted in Section 14 of the table then potential exists to cause mortality. We would expect the same sites to be included in both sections. | Whilst we agree that if there is potential to disturb species noted in Section 14 then there is a risk of mortality, for the purposes of this HRA, it is considered that the effects of this category will be captured effectively via Section 14 of the table. Therefore, in order to avoid duplication, sites are screened out of this section. The following worded has been added to Section 16 as clarification: Potential for mortality as a result of disturbance, however to avoid duplication this is addressed under Section 14. |
| Mobile features need to be considered outside the designated site boundaries. | Mobile features outside of designated site boundaries are considered in Section 5 – Plans that could affect mobile species. |
| 3.2.9. Effects associated with development should include effects of contaminated land run off. | The effects of contaminated land run off will be considered under Section 2 – Plans that could affect the aquatic environment. |
| | The following wording has been added to Section 2 to provide clarification: |
| | Sites upstream or downstream of the plan area in the case of river or estuary sites. Effects considered include localised effects on |
| | surface/groundwater resources and quality, resulting from changes in runoff, sedimentation, erosion etc. |

| Table 4, 5 and 6 | | |
|--|---|--|
| West Wales Marine Candidate SAC needs to be included. | Agreed. West Wales Candidate SAC has now been included. | |
| Table 6 Preliminary screening of European Sites identified as vulnerable to effects on the coast. | | |
| Consideration should be given to whether the title to this table should be mobile species as it includes Caeau Mynydd Mawr SAC. | Agreed and amended. | |
| All fish species have been screened out due to water quality although this is not clear; disturbance and barriers have not been included. | Noted, however any impacts as a result of disturbance is considered separately under Section 14. | |
| We question if Elenydd-Mallaen should be included for bird assemblage? | Agreed, amended to include Elenydd - Mallaen | |
| Clarification is required as to why Lesser Horseshoe Bats have been screened out when we have records and known roosts in Carmarthenshire. | Agreed, Lesser Horseshoe Bat will be screened in on a precautionary basis. | |
| 3.2.19 This paragraph may be better placed before the screening table (6) to understand why fish species have been screened out. Agreed, screening table now placed at the end of this section. | | |
| 3.2.20 Requires updating with the new conservation objectives for the SAC. | We acknowledge receipt of the updated objectives as part of NRW's representation to the HRA Screening report and have updated the conservation objectives in Appendix 1 and have been amended in the text | |
| | Paragraph now reads: The conservation objectives for Caeau Mynydd Mawr SAC were updated by NRW in 2016, to reflect more current information and understanding of the site and its features. These updated conservation objectives state that to be viable in the long term, the Marsh Fritillary metapopulation requires 'at least 100ha of available habitat, with adequate connectivity linked to the core SAC units'. The core SAC units have a requirement to provide a minimum of 17.5ha of Available habitat towards this target, and to provide at least 6ha of good habitat within Caeau Mynydd Mawr SAC. | |

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| 3.2.25 We agree detailed screening will be required as the species are known to be on the county border with Pembrokeshire in areas such as Cenarth. | Noted. This will be addressed in more detail at the detailed screening stage. |
|---|--|
| 3.2.29 The distance from Carmarthenshire's border is given as 16km in this point whereas it states 6.9km in section 3.1.4. The addition of Lesser Horseshoe bats is required as there are records for Carmarthenshire, a roost (possibly maternity) was also found in the Llansteffan area during the last few years. | This has now been corrected in section 3.1.4 as the site is actually 23km outside of Carmarthenshire. Lesser Horseshoe Bats have now been screened in on a precautionary basis. |
| 3.2.32 There is text missing from the end of this paragraph. | The 'Therefore,' to which this refers has now been deleted. |
| 3.2.31- 3.2.36 European otters. Consideration should be given to breeding sites within this section. | Reference is made to breeding sites in this paragraph: 3.2.31 European otters are designated features of a number of European sites considered for screening within this document, including River Tywi, River Teifi, Cleddau Rivers, Carmarthenshire Bay and Estuaries, Pembrokeshire Bat Sites and Bosherton Lakes, Pembrokeshire Marine, River Wye and River Usk SACs. Management plans for all of the aforementioned sites highlight that otters 'may be affected by developments that affect resting and breeding-sites outside of SAC boundaries'. The text has been amended to provide further clarity: 3.2.36 In light of this, detailed screening will need to be undertaken to identify any site allocations which may impact on the use of suitable areas of land used for both breeding and resting outside the SAC boundary by otters. |
| 3.2.37 We do not agree that neither species utilise any of the waterways. Carmarthen Bay and Estuaries and the West Wales Marine Candidate SAC lie within the plan area. | This section has been renamed: <u>Bottlenose Dolphin, Grey Seal and</u> <u>Harbour Porpoise</u> so as to include the primary features of the Bristol Channel Approaches cSAC and the resulting paragraphs have been redrafted in light of NRW's comment. |
| 3.2.38 Consideration for the Elenydd -Mallaen SPA is required under SPA | Consideration is now given to Elenydd-Mallaen Bird Assemblages under |

| Bird Assemblages and its mobile features notably Red kite, Merlin and Peregrine. The SPA is noted in Table 7. | this section. | |
|---|--|--|
| Table 7 Preliminary screening of European Sites identified as vulnerable to recreational effects. | | |
| The River Tywi SAC is missing from this table. We suggest there are potential pressures from increased boating/kayaking etc. | Agreed. River Tywi is screened in based on the potential for increased disturbance to Otters | |
| We consider that Cernydd Camel SAC should also be included as potential for increased pressure from increased visitor numbers in the reserves. | Agreed. Although recreation is not listed as a threat on the Natura 2000 standard data form or the site's management plan, due to the proximity of Cernydd Carmel SAC to existing settlement limits and to the Crosshands growth area, it is screened in on a precautionary basis. | |
| 3.2.56 Refers to the Environment Agency, this should read NRW. Amended. | | |
| 3.2.59 Acronym for NRW is used in this section although NRW used before hand in the document. | Amended. | |
| Table 9 Preliminary screening of European Sites identified as vulnerable to e | ffects on water quality. | |
| Carmarthen Bay Dunes SAC to be added due to slack habitat and petalwort features. | Amended to include Carmarthen Bay Dunes SAC. Table 2 has also been amended to reflect this. | |
| 3.2.68 Consideration needs to be given to mobile species such as bats and otters for sites outside Carmarthenshire's boundary. | Agreed. Pembrokeshire Bat Sites and Bosherston Lakes SAC screened in. | |
| Table 11 Preliminary screening of European Sites identified as vulnerable to effects of disturbance, noise and light pollution effects. | | |
| Cwm Doethie- Mynydd Mallaen SAC has no mobile species features listed so may be able to be screened out. | Amended. Cwm Doethie – Mynydd Mallaen SAC now screened out of this section. | |
| Elenydd Mallaen SPA to be added and screened in. | Amended to include Elenydd Mallaen. Table 2 has also been amended to reflect this. | |
| North Pembrokeshire Woodlands may require screening back in due to Barbastelle records on the County border and possible lighting and disturbance issues. | Agreed. Screened in on a precautionary basis. | |
| Table 12 Summary of the preliminary screening based on overall growth projection of Preferred Strategy. | | |

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| Aquatic environment – Hydrological links also need to be considered. | Agreed. Generic level screening text now amended to read: Effects only likely where development is in close proximity to a water course that flows into/out of a site. Hydrological links must also be considered. |
|---|--|
| Mobile species – Requires addition of Lesser Horseshoe bats. | Amended. |
| Mobile species – Requires addition of terrestrial SPA (Elenydd- Mallaen) | Amended |
| Development: Air pollution – We do not agree with the generic screening level; intensive agriculture and other industrial sources have a potential to impact. | Agreed. Wording of generic screening level amended to address this. Text now reads: |
| nave a potential to impact. | Development which leads to increased traffic on roads within 200m of identified sensitive sites. Consideration will also be given to any potential impacts from intensive agriculture and other industrial sources. |
| Table 14 Summary of preliminary screening of draft Strategic Policies. | |
| SP8 Infrastructure – Clarification is required as to why this has been screened out, we consider it could have potential impacts to sites and features. | Agreed. Policy will be screened back in and will be considered further in light of specific policies and site allocations in order to determine likely significant effects. Screened in under Category I. |
| SP12 Rural development – Should we consider agricultural development under this? If so, it cannot be screened out. | The Strategic Policy on Rural Development does not consider agricultural development. These matters are considered under existing national planning policy and legislation, and further detailed policies will be developed in the Deposit Plan. |
| SP17 Transport and Accessibility - Clarification is required as to why this has been screened out, we consider it could have potential impacts to sites and features. | Agreed. Policy will be screened back in and will be considered further in light of specific policies and site allocations in order to determine likely significant effects. Screened in under Category I. |
| SP18 Mineral resources -This should not be screened out due to Cernydd Carmel SAC. | Disagree. This policy is a safeguarding policy for mineral resources and does not facilitate the removal of mineral deposits. This policy essentially |

| second layer of safeguarding of the site from development and e screened out as having likely significant impacts. |
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| n will be updated accordingly. |
| on objectives have been amended to reflect most up to date n provided by NRW in their representation. |
| pendix will be amended to include Afon Tywi. |
| s Appendix will be updated for the Deposit Plan HRA to include ents suggested. |
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| |
| As explained in response to comments made on SP18. |
| _ |

| The Conservation of Habitats and Species Regulations 2017 Para 2.3 page 7. The Conservation of Habitats and Species Regulations 2017 consolidate the Conservation of Habitats and Species Regulations 2010 with subsequent amendments. | Noted and amended throughout document. |
|--|---|
| People Over Wind In April 2018 the Court of Justice of the European Union handed down their | |
| judgment in the case of People Over Wind. The court ruled that it is not appropriate, at the screening stage, to take account of measures intended to avoid or reduce harmful effects on a European site. It is suggested that the HRA Screening Report should make explicit mention of the judgment and describe how the HRA is incorporating the ruling. The Habitats Regulations Assessment Handbook (DTA Publications Limited) listed on page 7 has been updated to reflect the judgment. | Noted. Reference to this judgement will be included in the deposit plan HRA. |
| Sites and species of European importance | |
| It is suggested that the Preferred Strategy should include specific policy wording in regard to sites and species of European importance, as implied in the "specific policy restriction" identified as being required for several of the screened in elements. This policy wording might be included within policy SP13, or as an additional policy on sites and species of European importance. Screened-in elements of the Preferred Strategy may then be amended to cross-refer to this policy wording, e.g. 'subject to there being no unacceptable adverse effects on Carmarthenshire's environment (see SP13), including sites and species of European importance (see SP13 (and / or new policy reference))". This would complement the approach taken in Pembrokeshire Coast National Park Local Development Plan 2 and enhance the compatibility of the plans. | Noted. Consideration will be given to the wording of a specific policy for inclusion in the Deposit plan. |
| Pembrokeshire Coast National Park Local Development Plan Page 36 and Appendix 3 – there is no mention of the Pembrokeshire Coast National Park Local Development Plan (adopted or LDP2). | Noted, this section will be updated to include reference to the Pembrokeshire Coast National Park LDP. |

| Typos | |
|--|--------------------|
| "Bosherton" should be replaced by "Bosherston" wherever necessary. | |
| "Affects" should be replaced by "effects" where appropriate. | Noted and amended. |

Appendix 5: SA/SEA Scoping Report – Representations Received

| Organisation/Comment | Response/Action |
|--|--|
| Calon Cymru Network – Patricia Dodd Racher | |
| General Comments | |
| A great deal to approve of in this scoping study, especially the determination to accord with the Well-Being of Future Generations (Wales) Act 2015. | Noted |
| In addition, explicit reference to the Environment (Wales) Act 2016 would be helpful, so that the LDP can be assessed against the minimum emissions reductions specified in the Act. | Accepted. Explicit reference to be added. |
| Natural Resources Wales – Sharon Luke | |
| General Comments | |
| Having reviewed your Draft Scoping Report dated July 2018 we are satisfied with your scope for the SA report. As indicated in the scoping report, you have noted that the SA is an iterative and on-going process. We agree and would add that the SA/SEA should be a live document. This is particularly important when you consider that environmental baseline data is evolving, and other plans and programmes are emerging as a result of new legislation. The SA/SEA should therefore be kept under review throughout the LDP preparation. | Noted – SA/SEA will be reviewed and updated in line with developing baseline data and emerging policy, plans and programmes. |
| The scope and methodologies proposed for the SA seem reasonable. The scope has identified the likely environmental characteristics effected by the LDP and recognises the existing environmental problems within the LDP area. | Noted |
| The SA objectives noted in Chapter 6 (SA/SEA framework) and Table 3 of Chapter 5 should provide a robust assessment of environmental impacts from the LDP strategic options. | Noted |
| We advise that the SA indicators and targets (table 4) seem usable although would recommend the following points are considered. | |
| SA Objective 2 Biodiversity SA/SEA Scoping Report - Responses | Accepted. Objective reworded to included reference to connectivity and |

| resilience: 2-1 To promote resilience of ecosystems by avoiding the damage or fragmentation of designated sites, habitats and protected species and to encourage connectivity. |
|---|
| Accepted. Objectives reworded to read: 3-1 To maintain and improve the levels of the UK National Air Quality pollutants 3-2 To improve levels of ground level ozone |
| Accepted. Objective reworded to read: 5-5 To make space for water, and minimise and reduce flood risk |
| Accepted. Objective reworded to read: 7-1 To promote the regeneration of contaminated land. |
| Accepted. Wording of Objective issues and opportunities changed to include reference to cumulative effects, geological heritage and potential trans-boundary impacts with Gower Area of Outstanding Natural Beauty. |
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| Urban Waste Water Treatment Directive 91/271/EEC. The Groundwater Directive 2006/118/EC. The Bathing Waters Directive 2006/7/EC. The Water Resources (Control of Pollution) (Silage, Slurry and Agriculture Fuel Oil) (Wales) ['SSAFO'] Regulations 2010. Memorandum of understanding for protection of Carmarthen Bay and Estuaries European Marine Site. Under PPW Technical Advice Note (TAN) 15 we advise you include Chief Planning Officers (CPOs) letter 23/8/16 CL-03-16 Climate change allowances for planning purposes. Under PPW Technical Advice Note 5 we advise you include CPOs letter 1 March 2018 European Protected Species Licensing – notice of revised procedure. Appendix B: Baseline Information | |
|---|---|
| The baseline information to be collected appears to be thorough. Please note that NRW have duties under the Environment Act (Wales) 2016 and the Well-being of Future Generations (Wales) Act 2015 which will result in the preparation of further evidence. This evidence should be used in the SA/SEA, if timeframes allow. | Noted. Further baseline information as a result of NRW's duties will be included as and when available. |
| Chapter 2 The River Cleddau Special Area of Conservation should be included under European sites. | The River Cleddau was included in the table of European Sites under paragraph 2.4. |
| Chapter 3 Air Quality consideration should be given to cumulative impacts/effects. Chapter 5 | Accepted. Baseline information will be updated to consider cumulative impacts. |
| In section 5.5 consideration to the proliferation of intensive poultry and pig should be included alongside dairy. | Accepted. Baseline information will be updated to consider poultry and pig farming. |

| Section 5.6 refers to a map identifying the bathing waters which is not included. | Accepted. Map to be included. |
|---|--|
| Flood risk – Welsh Government are currently reviewing TAN 15 which should be completed with your timescales. For Section 5.13 Welsh | Noted. Baseline will be updated with any new publication of TAN 15. |
| Government have also stated that climate change is to be considered | |
| which is not currently mapped Other matters to consider | |
| Drainage infrastructure | Accepted. Section on drainage infrastructure will be included as part of the baseline information. |
| Memorandum of Understanding requirements for protection of the Carmarthen Bay and Estuaries European Marine Site. | |
| Prevention of the proliferation of private foul drainage systems by ensuring | |
| appropriate infrastructure in areas identified for growth for the protection | |
| of water (and soil) quality. | |
| Opportunities sustainable drainage systems can bring to ecosystems. | |
| Renewable Energy | Accepted. Section on renewable energy will be included as part of the baseline information. |
| The Brechfa Forest Strategic Search Area (SSA) G and Pontardawe SSA E. | |
| Incorporating a Sustainable management of natural resources (SMNR) | Noted. Will consider ways to incorporate this into the Deposit SA. |
| approach. SMNR is defined in the Environment Act as "using natural | |
| resources in a way and at a rate that maintains and enhances the resilience | |
| of ecosystems and the benefits they provide. In doing so, meeting the | |
| needs of present generations of people without compromising the ability | |
| of future generations to meet their needs, and contributing to the | |
| achievement of the well-being goals in the Well-being of Future | |
| Generations Act. | |

BWRDD GWEITHREDOL 13 MAI 2019

CAIS I'R GRONFA DDATBLYGU

Yr argymhellion / penderfyniadau allweddol sydd eu hangen:

- 1. Bod cymeradwyaeth yn cael ei rhoi i swm o £150,000 ar gyfer Cwrs Golff Bach newydd wedi'i selio ar Thema, ym Mharc Gwledig Pen-bre, sy'n creu mwy o incwm.
- 2. Bod yr ad-daliad ar gyfer y cynllun uchod yn para dros bedair blynedd.
- 3. Bod yr ad-daliadau i'r Gronfa Yswiriant Clustnodedig o'r Gronfa Ddatblygu yn cael eu gohirio tan 2021/22.

Y Rhesymau:

Rhoi'r newyddion diweddaraf i'r Bwrdd Gweithredol ynghylch y sefyllfa ddiweddaraf o ran y Gronfa Ddatblygu, a gofyn i'r Bwrdd Gweithredol gymeradwyo'r cais diweddar i'r Gronfa.

Angen ymgynghori â'r Pwyllgor Craffu perthnasol: AMHERTHNASOL

Angen i'r Bwrdd Gweithredol wneud penderfyniad: OES

Angen i'r Cyngor wneud penderfyniad: NAC OES

YR AELOD O'R BWRDD GWEITHREDOL SY'N GYFRIFOL AM Y PORTFFOLIO:-

Y Cyng. David Jenkins

Cyfarwyddiaeth Gwasanaethau

Corfforaethol

Enw Pennaeth y Gwasanaeth:

Randal Hemingway

Awdur yr Adroddiad:

Randal Hemingway

Swyddi:

Pennaeth y Gwasanaethau

Ariannol

Rhifau ffôn: 01267 224886

Cyfeiriadau e-bost:

RHemingway@sirgar.gov.uk



EXECUTIVE SUMMARY

13TH MAY 2019

DEVELOPMENT FUND APPLICATION

The report provides a brief update on the Development Fund and identifies that the Authority has £164k of funds available for new projects.

This sum will rise to £454k in 2020/21 and £1.67m in 2021/22 when future repayments to the fund are made.

By deferring the repayment to the Insurance Earmarked Reserve this will allow for any further applications.

The development fund balance includes the commitment for the Grillo Site purchase in Burry Port

It provides details of a recent application to the fund for financial assistance from the Communities department for a New Themed Miniature Golf Course at Pembrey Country Park, generating increased income.

The funding requested is £150,000.

| DETAILED REPORT ATTACHED? | YES |
|---------------------------|-----|
| DETAILED REPORT ATTACHED? | IES |
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IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: R Hemingway Head of Financial Services

| Policy, Crime & Disorder and Equalities | Legal | Finance | ICT | Risk Management Issues | Staffing Implications | Physical Assets |
|---|-------|---------|------|------------------------------|--------------------------|--------------------|
| NONE | NONE | YES | NONE | NONE | NONE | NONE |

1. Finance

Based on the latest profile of spending, it is estimated that there is some £164k available for new projects.

The application is for £150,000, with the fund repayments of £37,500 per annum being made from increased income.

CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Signed: C Moore Director of Corporate Services

- 1. Scrutiny Committee N/A
- 2.Local Member(s) N/A
- 3. Community / Town Council N/A
- 4.Staff Side Representatives and other Organisations N/A

Section 100D Local Government Act, 1972 – Access to Information List of Background Papers used in the preparation of this report:

| Title of Document | File Ref No. | Locations that the papers are available for public inspection |
|---------------------------------|--------------|---|
| Development Fund Application | | County Hall, Carmarthen |



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Report of the Director of Corporate Services

Executive Board

DEVELOPMENT FUND APPLICATION

New Themed Miniature Golf Course

| Head of Service & Designation. R Hemingway – Head of Financial Services | Directorate Corporate Services | Telephone No. 01267 224886 |
|---|--------------------------------|-----------------------------------|
| Author & Designation As above | Directorate | Telephone No |

1. BRIEF SUMMARY OF PURPOSE OF REPORT.

An application has been received from the Communities Department for the New Themed Miniature Golf Course at Pembrey Country Park.

KEY DECISIONS REQUIRED, IF ANY

The report gives an update on the latest position of the Development Fund, and seeks the approval for a recent application to the Fund.

2. RECOMMENDATIONS

- **2.1** Approval is given in the sum of £150,000 to fund the update/upgrade of the current crazy golf facility to a new themed golf course.
- **2.2** That the repayment for the above scheme be over four years.
- **2.3** That the repayments to the Insurance Earmarked Reserve from the Development Fund are deferred until 2021/22.

3. REASON

A recent application for financial assistance from the fund has been received from the Communities department for an update/upgrade of the current crazy golf course which, with the development of the Park over recent years would increase footfall and generate additional income.



4. BACKGROUND AND EXPLANATION OF ISSUES

4.1 **Development Fund Criteria**

To qualify for Fund support the following criteria were laid down:-

- 1. Applications are restricted to "one off" type projects and support for recurring costs are not considered.
- 2. All projects must demonstrate the ability to generate long-term savings to the Authority.
- 3. Financial assistance from the fund to be repaid over a four year period, with no interest being charged.
- 4. Minimum scheme cost eligible for support is set at £50,000.
- 5. Financial assistance to any scheme is restricted to 25% of available fund resources.

It must be said however that since its inception the fund has supported projects that did not meet all the above criteria.

4.2 CURRENT POSITION

- **4.2.1** Some 43 schemes have been supported to date to the value of approx £6.6m by the Development Fund.
- **4.2.2** Based on the approvals to date, there is £164k available for new Projects. This sum will rise to £454k in 2020/21 and £1.67m in 2021/22 when future repayments to the fund are made.
- **4.2.3** Given the level of funding currently available and in order to facilitate this and future requests, it is recommended that the repayment of £500k due to the Insurances Earmarked Reserve from the Development Fund be deferred as it is not imminently required.

In 2016/17 a transfer from the Insurance Earmarked Reserve was made to support Development Fund applications at that time. To ensure that we could deliver on those applications there was an opportunity to make use of resources that were contained within the Insurance Earmarked Reserve and held for long term potential liabilities and therefore Members approved the short term use of those resources to buffer the Development Fund.

In so doing this allowed projects to go ahead but identified a profile of repayment of the £500k back to the Insurance Earmarked Reserve.

It is now felt that to continue to optimise Development Fund opportunities this repayment can be deferred to a future date which allows funds to be made available for recent applications. It is therefore recommended that the repayment of £500k due currently be deferred until 2021/22.



4.3 NEW APPLICATIONS

4.3.1 An application has been received from the Communities Department for funding for a New Themed Miniature Golf Course generating increased income.

4.3.2 Scheme Overview:

Scheme Costs

| | £ |
|--------------------|---------|
| Themed Golf Course | 140,000 |
| Footgolf | 10,000 |
| Amount requested | 150,000 |

4.3.3 Fund Repayments

£37,500 per annum over four years, to be met through increased income.

It is recommended to increase prices from £2/£2.50 to £3/£4 with a family ticket for £12.

Based on current income and the same numbers income would increase by £36k per year. If footgolf had a similar number then income would increase by an additional £10k.

4.3.4 Scheme Benefits

- The park has developed greatly over the past few years with the growth of the campsite, new closed road circuit, large events programme and unique sporting venue. All of these things help with tourism and footfall, however there is nothing new for people visiting for the day. Over 50% of negative feedback is around the golf never being open or looking tired.
- The golf will also help grow the team building and birthday party offering which with the new restaurant will achieve the full conference facility including an activity in the afternoon.
- The activity centre/ski centre will also achieve more visits and footfall to the park will grow.
- It will provide an opportunity for visitors to learn about the history of the park through the activity.



5. OTHER OPTIONS AVAILABLE

Close the current facility due to negative feedback, health and safety and negative profit. This would mean putting land back to a field with incurred costs.

6. COMMUNITY STRATEGY INTEGRATION TOOL Not Applicable

7. IMPLICATIONS:

7.1 FINANCE

Based on the latest profile of spending, it is estimated that there is some £164k available for new projects. The deferral of the repayment to the Insurance Earmarked Reserve will allow for possible further applications.

The application is for £150,000, with the fund repayments of £37,500 per annum being made from savings on income generated.

7.2 STAFFING

No impact.

8. FEEDBACK FROM CONSULTATIONS UNDERTAKEN

As part of the proposal, investigations into how popular mini golf is across the UK were undertaken and a consultation was via the existing social media networks on how many people would use the facility.

93% were in agreement with a refurbishment and would use a new facility.

9. LIST OF BACKGROUND PAPERS USED IN THE PREPARATION OF THE REPORT

| Title of Document | File Ref No. | Where available for public inspection |
|------------------------------|--------------|---------------------------------------|
| Development Fund Application | | County Hall, Carmarthen. |



Eitem Rhif 10
Yn rhinwedd paragraff(s) 14 o Rhan 4 o Atodlen 12A% o ddeddf Llywodraeth Leol 1972 fel y'i diwygiwyd
Orchymyn Llywodraeth Leol (Mynediad at Wybodaeth) (Amrywio) (Cymru) 2007

Document is Restricted



| Yn rhinwedd paragraff(s) 14 o Rhan 4 o Atodlen 12A% o ddeddf Llywodraeth Leol 1972 fel y'i diwygiwyd Orchymyn Llywodraeth Leol (Mynediad at Wybodaeth) (Amrywio) (Cymru) 2007 |
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